## OFFICIAL STATEMENT DATED JULY 23, 2002

## **NEW ISSUE, BOOK-ENTRY ONLY**



## STATE OF WASHINGTON

**Ratings:** 

Fitch: AA Moody's: Aa1 Standard & Poor's: AA+

#### **Insured Bonds Ratings:**

Fitch: AAA Moody's: Aaa Standard & Poor's: AAA

## \$159,570,000 Various Purpose General Obligation Bonds, Series 2003A

\$24,885,000

General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable)

Dated: August 1, 2002 Due: July 1, as shown on page i hereof

The Series 2003A and Series 2003T Bonds (collectively, the "Bonds") are general obligations of the state of Washington (the "state") to which the state has pledged its full faith, credit and taxing power. Interest on the Bonds is payable semiannually on January 1 and July 1, beginning January 1, 2003, as shown on page i. The principal of the Bonds is payable upon their respective stated maturities on July 1 of each year as set forth on page i. The Bonds are subject to redemption at the times and prices as set forth herein under "The Bonds—Redemption Provisions."

The Bonds are issuable as fully registered bonds under a book-entry only system, initially registered in the name of Cede & Co. (the "Registered Owner"), as bond owner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Individual purchases of the Bonds will be made in book-entry form only, in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their interest in the Bonds purchased. The principal of and interest on the Bonds are payable by the fiscal agency of the state of Washington, as paying agent, registrar, transfer agent and authenticating agent (the "Bond Registrar") (currently The Bank of New York) to DTC, which in turn is obligated to remit such principal and interest to the DTC participants for subsequent disbursement to beneficial owners of the Bonds, as described herein under "The Bonds—Book-Entry Bonds."

In the opinion of Foster Pepper & Shefelman PLLC, Seattle, Washington, Bond Counsel, under existing federal law and assuming compliance with applicable requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issue date of the Bonds, interest on the Series 2003A Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the alternative minimum tax applicable to individuals. However, while interest on the Series 2003A Bonds also is not an item of tax preference for purposes of the alternative minimum tax applicable to corporations, interest on the Series 2003A Bonds received by corporations is taken into account in the computation of adjusted current earnings for purposes of the alternative minimum tax applicable to corporations, interest on the Series 2003A Bonds received by certain S corporations may be subject to tax, and interest on the Series 2003A Bonds received by foreign corporations with United States branches may be subject to a foreign branch profits tax. Receipt of interest on the Series 2003A Bonds may have other federal tax consequences for certain taxpayers. Interest on the Series 2003T Bonds is not excluded from gross income for federal income tax purposes. See "Tax Exemption" and "Certain Other Federal Tax Consequences" under "Tax and Legal Information" herein.

Payment of the principal of and interest on the 2003A Bonds maturing on July 1 in the years 2008 and 2018 through 2027, inclusive (the "Insured Bonds"), when due will be insured by a municipal bond insurance policy to be issued simultaneously with the delivery of the Insured Bonds by Financial Guaranty Insurance Company.



## Financial Guaranty Insurance Company

FGIC is a registered service mark used by Financial Guaranty Insurance Company, a private company not affiliated with any U.S. Government agency.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision. The Bonds are offered when, as and if issued, subject to approval of tax exemption (only with respect to the Series 2003A Bonds) and legality by Foster Pepper & Shefelman PLLC, Seattle, Washington, Bond Counsel, and certain other conditions.

It is anticipated that the Bonds will be available for delivery through the facilities of DTC in New York, New York, or to the Bond Registrar on behalf of DTC by Fast Automated Securities Transfer on or about August 13, 2002.

No dealer, broker, salesman, or other person has been authorized by the state to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement and, if given or made, such information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The information set forth herein has been obtained from sources which are believed to be current and reliable. However, the state makes no representation regarding the accuracy or completeness of the information in Appendix F—Book-Entry Transfer System provided by DTC. Estimates and opinions included herein should not be interpreted as statements of fact. The information and expressions of opinion stated herein are subject to change without notice. The delivery of this Official Statement shall not, under any circumstances, create any implication that there has been no change in the information or opinions set forth herein or in the affairs of the state, or any agency or instrumentality thereof, since the date hereof. Neither this Official Statement nor any statement made herein is to be construed as a contract with the purchasers of any of the Bonds.

IN CONNECTION WITH THE OFFERING OF THE BONDS, THE UNDERWRITER(S) MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT LEVELS ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED OR RECOMMENCED AT ANY TIME.

## MATURITY SCHEDULE

## \$159,570,000 Various Purpose General Obligation Bonds, Series 2003A

Due July 1	Principal Amounts	Interest Rates	Yields	Prices
2008*	\$ 2,585,000	4.00%	3.29%	103.766%
2009	5,315,000	5.00	3.53	108.909
2010	5,525,000	5.00	3.73	108.601
2011	5,755,000	5.00	3.83	108.735
2012	6,000,000	5.00	3.93	108.689
2013	6,260,000	5.00	4.05	107.670**
2014	6,540,000	5.00	4.17	106.662**
2015	6,840,000	5.00	4.29	105.665**
2016	7,165,000	5.00	4.39	104.844**
2017	7,510,000	5.00	4.50	103.948**
2018*	7,875,000	5.00	4.60	103.143**
2019*	8,275,000	5.00	4.70	102.344**
2020*	8,695,000	5.00	4.80	101.554**
2021*	9,145,000	5.00	4.90	100.770**
2022*	9,625,000	5.00	4.97	100.226**
2023*	10,140,000	5.00	5.03	99.609
2024*	10,685,000	5.00	5.07	99.075
2025*	11,260,000	5.00	5.08	98.919
2026*	11,865,000	5.00	5.09	98.758
2027*	12,510,000	5.00	5.10	98.593
Total	\$ 159,570,000			

<sup>\*</sup> Insured Bonds.

\$24,885,000 General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable)

Due July 1	Principal Amounts	Interest Rates	Yields	Prices
2003	\$ 4,145,000	3.00%	2.14%	100.747%
2004	4,270,000	3.00	2.62	100.692
2005	4,440,000	4.00	3.20	102.183
2006	4,645,000	4.25	3.73	101.860
2007	4,870,000	4.50	4.09	101.794
2008	2,515,000	5.00	4.46	102.762
Total	\$ 24,885,000			

<sup>\*\*</sup> Priced to the July 1, 2012, call date.

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Information set forth on this page is qualified by the entire Official Statement. A full review of the entire Official Statement should be made by potential investors.

## SUMMARY DESCRIPTION OF THE BONDS

Issuer: State of Washington (the "state").

Offering: The Various Purpose General Obligation Bonds, Series 2003A (the "Series 2003A)

Bonds") and the General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable) (the "Series 2003T Bonds" and collectively with the Series

2003A Bonds, the "Bonds") are dated August 1, 2002.

Interest Payments: Interest on the Bonds is payable semiannually on each January 1 and July 1,

beginning January 1, 2003.

Principal Payments: Principal of the Series 2003A Bonds is payable on each July 1 at maturity in the

years 2008 through 2027, inclusive.

Principal of the Series 2003T Bonds is due on each July 1 at maturity in the years

2003 through 2008, inclusive.

Redemption: The Series 2003A Bonds are subject to optional redemption at the times and prices

as set forth herein under "The Bonds—Redemption Provisions." The Series

2003T Bonds are not subject to optional redemption.

Form of Bonds: The Bonds will be issued in fully registered, book-entry only form, in the

denomination of \$5,000, or any integral multiple thereof within a single maturity.

Bond Registrar: The fiscal agency of the state of Washington (currently, The Bank of New York)

will act as paying agent, authenticating agent, transfer agent, and registrar for the Bonds. Payments of principal of and interest on the Bonds will be paid by the state to the Bond Registrar which in turn will remit such payments to DTC. DTC will remit payments to beneficial owners in accordance with the operational

arrangements then in effect at DTC.

Security: The Bonds are general obligations of the state, and the full faith, credit and taxing

power of the state are pledged irrevocably to the payment of the Bonds.

Purpose: The Series 2003A Bonds are being issued for the purpose of providing funds for

financing various capital projects throughout the state and to pay for the costs of

issuance of the Series 2003A Bonds.

The Series 2003T Bonds are being issued to provide funds to pay for housing

assistance, weatherization and affordable housing project expenditures and to pay

for the costs of issuance of the Series 2003T Bonds.

Legal Opinion: The Bonds are offered when, as and if issued, subject to approval of tax

exemption (only with respect to the Series 2003A Bonds) and legality by Foster Pepper & Shefelman PLLC, Seattle, Washington, Bond Counsel, and certain other

conditions.

Bond Ratings: The Bonds have been rated by Moody's Investors Service, Standard & Poor's

Ratings Group, a division of The McGraw-Hill Companies, Inc., and Fitch.

Continuing Disclosure: The state has entered into an undertaking for the benefit of the owners of the Bonds to provide certain financial information and operating data to certain information repositories annually and to provide notice to each of those repositories or to the Municipal Securities Rulemaking Board and to a state information depository for the state, if one is created, of certain events pursuant to the requirements of Section (b)(5)(i) of Securities and Exchange Commission Rule 15c2-12. See "Continuing Disclosure Undertaking."

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# STATE FINANCE COMMITTEE OF THE

## **STATE OF WASHINGTON**

MICHAEL J. MURPHY	State Treasurer and Chairman
GARY LOCKE	Governor and Member
BRAD OWEN	Lieutenant Governor and Member
Allan J. Martin	Deputy State Treasurer

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This publication will be available in alternative formats upon request to the Office of the State Treasurer. Excerpts from this publication are available via the Internet at the Office of the Washington State Treasurer's Home Page:

## http://www.wa.gov/tre

The availability of this publication via the Internet will not under any circumstances create any implication that there has been no change in the affairs of the state since the date hereof, or that the statements and information herein are current as of any date after the date hereof.

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#### OFFICIAL STATEMENT

#### STATE OF WASHINGTON

## \$159,570,000 Various Purpose General Obligation Bonds, Series 2003A

## \$24,885,000

General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable)

The purpose of this Official Statement, including the cover hereof and the appendices hereto, is to provide certain information, including with respect to the state of Washington (the "state"), in connection with the sale of the above-captioned general obligation bonds.

Numerous state agencies including, in particular, the Office of State Treasurer, the Department of Revenue, the State Attorney General, the Economic and Revenue Forecast Council, the Department of Retirement Systems, and the Office of Financial Management have assisted the State Finance Committee (the "Committee") in assembling the information contained herein. All references to and summaries of certain provisions of the Constitution and laws of the state and any other documents and agreements referred to herein do not purport to be complete and are qualified in their entirety by reference to the complete provisions thereof. Certain financial information regarding the state has been taken or derived from the audited financial statements and other financial reports of the state. Reference should be made to said audited financial statements and other financial reports, and their accompanying notes, for more complete information. Copies thereof are available for inspection at the Office of the State Treasurer upon request. Any statements involving estimates, projections or forecasts are to be construed as such, rather than statements of facts or representations that such estimates, projections or forecasts will be realized.

Reference is made to Resolution No. 956 of the Committee, authorizing the issuance of the Series 2003A Bonds, and Resolution No. 957, authorizing the issuance of the Series 2003T Bonds (collectively, the "Bond Resolution") for the definition of capitalized terms not otherwise defined herein. The Committee is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. Pursuant to Chapter 3, Laws of 1981 (Section 43.33.030 of the Revised Code of Washington ("RCW")), the Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of its official duties in accordance with prescribed policies of the Committee.

#### THE BONDS

## **Authority and Purpose**

The \$159,570,000 principal amount State of Washington Various Purpose General Obligation Bonds, Series 2003A (the "Series 2003A Bonds") are being issued pursuant to Chapter 14, Laws of 1989, 1st Ex. Sess., Chapter 15, Laws of 1990, 1st Ex. Sess., Chapter 380, Laws of 1999, Reg. Sess., and Chapter 9, Laws of 2001, 2nd Sp. Sess., and Resolution No. 956. The Series 2003A Bonds are being issued to provide funds for the purpose of financing various capital projects throughout the state, and to pay for the costs of issuance of the Series 2003A Bonds.

The \$24,885,000 principal amount State of Washington General Obligation Bonds (State Housing Trust Fund), Series 2003T (Taxable) (the "Series 2003T Bonds") are being issued pursuant to Chapter 9, Laws of 2001, 2nd Sp. Sess., and Resolution No. 957. The Series 2003T Bonds are being issued to provide funds to pay the state for housing assistance, weatherization and affordable housing project expenditures and to pay for the costs of issuance of the Series 2003T Bonds.

Together, the Series 2003A Bonds and the Series 2003T Bonds are referred to herein as the "Bonds."

## **Description**

The Bonds are dated August 1, 2002. The Bonds will be issued as fully registered, book-entry only bonds, and will mature on the dates and in the principal amounts shown on page i hereof. Interest will be calculated on the basis of a 360-day year and twelve 30-day months and will be payable semiannually on each January 1 and July 1, beginning January 1, 2003, at the rates shown on page i. Principal of the Series 2003A Bonds is payable on each July 1 beginning July 1, 2008, through and including July 1, 2027, in the amounts shown on page i. Principal of the Series 2003T Bonds is payable on each July 1 beginning July 1, 2003, through and including July 1, 2008, in the amounts shown on page i.

Pursuant to authority granted in chapter 43.80 RCW, the Committee appoints one or more fiscal agents for the state of Washington, with the authority to act as paying agent, transfer agent, authenticating agent, and bond registrar for all obligations issued by the state and its political subdivisions. The fiscal agent appointed by the Committee from time to time is herein referred to as the Fiscal Agent or the Bond Registrar. The Committee is currently under contract with The Bank of New York to act as the fiscal agent for the state of Washington, which contract has a four-year term that began February 1, 2002. Under the terms of the current fiscal agency contract, The Bank of New York will authenticate the Bonds for delivery to DTC and will remit payments received from the state as principal and interest to DTC. See "Book-Entry Bonds."

## **Redemption Provisions**

Optional Redemption. The state has reserved the right to redeem the Series 2003A Bonds maturing on or after July 1, 2013, as a whole or in part on any date on and after July 1, 2012 (with the maturities to be redeemed to be selected by the state and by lot within a maturity in such manner as the Bond Registrar will determine), at par plus accrued interest to the date fixed for redemption.

The Series 2003T Bonds are not subject to optional redemption.

Notice of Redemption. Notice of redemption will be given by the Bond Registrar not less than 30 nor more than 60 days prior to the date fixed for redemption by first-class mail, postage prepaid, to the registered owners of the Bonds to be redeemed at the address appearing on the bond register maintained by the Bond Registrar; *provided, however*, as long as the Bonds are in book-entry form, notice of redemption will be given in accordance with the operational arrangements then in effect at DTC. The state will not provide notice of redemption to any beneficial owners of the Bonds.

## **Book-Entry Bonds**

The state makes no representation as to the accuracy or completeness of the information in Appendix F provided by DTC. Purchasers of the Bonds should confirm this information with DTC or the DTC Participants.

The Bonds will be registered initially in the name of "Cede & Co.," DTC's partnership nominee. DTC will act as securities depository for the Bonds. One Bond certificate will be issued for each maturity date for each Series of the Bonds in a denomination corresponding to the total principal therein designated to mature on such date. The state may appoint a successor depository if it determines that it is in the interest of the Beneficial Owners, and the Committee also may determine to discontinue a book-entry system and issue definitive bonds.

Termination of Book-Entry System. If DTC resigns as the securities depository and no substitute can be obtained, or if the state has determined that it is in the best interest of the beneficial owners of the Bonds that they be able to obtain certificates, the ownership of the Bonds may be transferred to any person as described in the Master Assignment of Payments and the Bonds no longer will be held in fully immobilized form. New bonds then will be issued in appropriate denominations and registered in the names of the bond owners.

State and Bond Registrar Responsibilities. Neither the state, the Committee nor the Bond Registrar will have any responsibility or any liability to the Beneficial Owners for any error, omission, action, or failure to act on the part of DTC with respect to the following:

- (i) proper recording of beneficial ownership interests of the Bonds;
- (ii) proper transfers of such beneficial ownership interests;
- (iii) the payment, when due, to the Beneficial Owners of principal of and premium, if any, or interest on the Bonds;
- (iv) any notices to Beneficial Owners, or
- (v) any other matter pertaining to the Bonds.

#### SECURITY FOR THE BONDS

## Pledge of Full Faith and Credit

The Bonds are general obligation bonds of the state. The state pledges its full faith, credit and taxing power to the payment of the principal of and interest on the Bonds and unconditionally promises to make those payments as they become due.

## **Deposit into Bond Fund**

On or before June 30 of each year, the Committee will certify to the State Treasurer the amount needed in the next twelve months in order to meet the next retirement and interest requirements of the Bonds. On each date on which interest or principal is due on the Bonds, the State Treasurer will withdraw from any general state revenues and deposit into the Bond Fund the amount certified by the Committee as due on that payment date.

## **Future Sales of Obligations**

The state currently anticipates that it will authorize and issue approximately \$298.5 million motor vehicle fuel tax general obligation bonds in the fall of 2002 and approximately \$350.0 million general obligation bonds in the spring of 2003. In addition, when market conditions allow refunding of higher rate bonds, such refundings will be considered.

## ECONOMIC AND REVENUE FORECASTS

Revenue, budgetary and economic information concerning the state government and Washington State as a whole is contained in Appendix A. Pursuant to state law the Office of Economic and Revenue Forecast Council (the "Council") provides state economic and tax revenue results and forecasts on a quarterly basis. The next release of data is to occur on September 17, 2002, and formal publication of a report containing that data will occur approximately one month later after approval of the report by the Council. Copies of that report and subsequent reports may be obtained for a fee from the Office of Economic and Revenue Forecast Council, P.O. Box 40912, Olympia, Washington 98504-0912. See Appendix A—General and Economic Information—Revenues, Expenditures and Fiscal Controls—State Economic and Revenue Forecasting Process.

## LITIGATION

There is not now pending any litigation restraining or enjoining the sale, issuance, execution, or delivery of the Bonds or in any other manner affecting the validity of the Bonds or the proceedings or authority pursuant to which they are to be sold and issued.

The state and its agencies are parties to numerous routine legal proceedings which normally occur in governmental operations. At any given point in time, there may be numerous lawsuits involving state agencies which could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Department of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. The collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In Allen v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community-based services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the State Legislature by the Department of Social and Health Services will resolve claims. A similar lawsuit has been filed on behalf of patients at Eastern State Hospital. Marr v. Eastern State Hospital. Arc, et al. v. Quasim is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial has been stayed based on a settlement agreement contingent on additional future funding by the State Legislature. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

There is a class action lawsuit challenging the Department of Social and Health Services' authority to use Social Security benefits received on behalf of a foster child when it acts as a representative payee and applies the benefits toward the costs of the child's foster care. *Keffeler v. State.* The Department currently receives \$600,000 a month in Social Security monies that it uses for this purpose. This is consistent with the practice in other states. The lawsuit sought a declaratory ruling that the state may not obtain and use such funds for foster care services, along with a refund of funds used in the past. The State Supreme Court has determined that the Department may not use the Social Security funds in this manner. The United States Supreme Court has granted the state's petition requesting review of this decision. If relief is affirmed, there would be a reduction of revenue to the state in the future, resulting in a need to seek additional funding or reprioritize use of existing funding. There also would be a follow-up proceeding to determine to what extent there should be refunds. It is difficult to estimate with any certainty the potential amount of refunds which might be recovered.

Over the past ten years, the state has reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the Washington State Supreme Court. W.R. Grace & Co. - Conn. and Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev. The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their Washington State tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the state. The cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last four years, there has been an increase in the number and types of claims. Currently, there are three lawsuits

which raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. In the previous cases, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

## INITIATIVE AND REFERENDUM

Under the State Constitution, the voters of the state have the ability to initiate legislation and modify, approve and reject existing statutes through the powers of initiative and referendum. Initiatives and referenda are submitted to the voters upon receipt of a petition signed by at least eight percent (initiative) and four percent (referenda) of the number of voters registered and voting for the office of Governor at the preceding regular gubernatorial election. Any law approved in this manner by a majority of the voters may not be amended or repealed by the State Legislature within a period of two years following enactment, except by a vote of two-thirds of all the members elected to each house of the State Legislature. After two years, the law is subject to amendment or repeal by the State Legislature in the same manner as other laws. The State Constitution may not be amended by initiative or referendum.

#### **Initiative 728**

On November 7, 2000, the state's voters approved Measure No. 728 ("I-728"). I-728 directs a portion of the state property tax and revenues in excess of the amount required for the Emergency Reserve Fund to a new Student Achievement Fund to be used for allocations to school districts for class size reduction, extended learning opportunities and professional development. I-728 also redirects state lottery revenues, currently deposited in the state General Fund, to the new Student Achievement Fund and to school construction.

## **Initiative 747**

Initiative Measure No. 747 ("I-747") was approved by voters on November 6, 2001. As written, I-747 will reduce the limit on the total dollar amount of regular property taxes, including state taxes for the common schools, that may be levied annually by any taxing district (including the state) without a vote of its electors from 106 percent to 101 percent of the highest levy in the three previous years (excluding new construction, improvements and state-assessed property). The proceeds of the state's regular property tax levy are used exclusively for the common schools, which represents 37 percent of the state's total funding for the common schools. I-747 is expected to affect the state's ability to finance schools. While the precise impact of I-747 cannot be predicted at this time, the state does not expect the provisions of I-747 to affect adversely its ability to make payments required under the Bond Resolution.

## **Future Initiative Legislation**

Other tax and fee initiative measures may be filed, but it cannot be predicted whether any such initiatives might gain sufficient signatures to qualify for submission to the State Legislature and/or the voters, or, if submitted, would ultimately be approved.

## TAX AND LEGAL INFORMATION

## **Approval of Counsel**

Legal matters incident to the authorization, issuance and sale of the Bonds by the state are subject to the approving legal opinion of Foster Pepper & Shefelman PLLC, Bond Counsel. A form of the opinion of such firm with respect to each Series of the Bonds is attached hereto as Appendix C. Bond Counsel will be compensated only upon the issuance and sale of the Bonds.

## **Tax Exemption of Series 2003A Bonds**

Exclusion from Gross Income. In the opinion of Bond Counsel, under existing federal law and assuming compliance with applicable requirements of the Code that must be satisfied subsequent to the issue date of the Series 2003A Bonds, interest on the Series 2003A Bonds will be excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the alternative minimum tax applicable to individuals.

Continuing Requirements. The state is required to comply with certain requirements of the Code after the date of issuance of the Series 2003A Bonds in order to maintain the exclusion of the interest on the Series 2003A Bonds from gross income for federal income tax purposes, including, without limitation, requirements concerning the qualified use of Series 2003A Bond proceeds and the facilities financed or refinanced with Series 2003A Bond proceeds, limitations on investing gross proceeds of the Series 2003A Bonds in higher yielding investments in certain circumstances, and the requirement to comply with the arbitrage rebate requirement to the extent applicable to the Series 2003A Bonds. The state has covenanted in the Bond Resolution to comply with those requirements, but if the state fails to comply with those requirements, interest on the Series 2003A Bonds could become taxable retroactive to the date of issuance of the Series 2003A Bonds.

Corporate Alternative Minimum Tax. While interest on the Series 2003A Bonds also is not an item of tax preference for purposes of the alternative minimum tax applicable to corporations, under Section 55 of the Code, tax-exempt interest, including interest on the Series 2003A Bonds, received by corporations is taken into account in the computation of adjusted current earnings for purposes of the alternative minimum tax applicable to corporations (as defined for federal income tax purposes). Under the Code, alternative minimum taxable income of a corporation will be increased by 75 percent of the excess of the corporation's adjusted current earnings (including any tax-exempt interest) over the corporation's alternative minimum taxable income determined without regard to such increase. A corporation's alternative minimum taxable income, so computed, that is in excess of an exemption of \$40,000, which exemption will be reduced (but not below zero) by 25 percent of the amount by which the corporation's alternative minimum taxable income exceeds \$150,000, is then subject to a 20 percent minimum tax.

For taxable years beginning after December 31, 1997, the corporate alternative minimum tax is repealed for a small business corporation that had average gross receipts of less than \$5 million for the three-year period beginning after December 31, 1994, and such a small business corporation will continue to be exempt from the corporate alternative minimum tax so long as its average gross receipts do not exceed \$7.5 million.

Tax on Certain Passive Investment Income of S Corporations. Under Section 1375 of the Code, certain excess net passive investment income, including interest on the Series 2003A Bonds, received by an S corporation (a corporation treated as a partnership for most federal tax purposes) that has Subchapter C earnings and profits at the close of the taxable year may be subject to federal income taxation at the highest rate applicable to corporations if more than 25 percent of the gross receipts of such S corporation is passive investment income.

Foreign Branch Profits Tax. Interest on the Series 2003A Bonds may be subject to the foreign branch profits tax imposed by Section 884 of the Code when the Series 2003A Bonds are owned by, and effectively connected with a trade or business of, a United States branch of a foreign corporation.

## **Certain Other Federal Tax Consequences**

Series 2003A Bonds Not "Qualified Tax-Exempt Obligations" for Financial Institutions. Section 265 of the Code provides that 100 percent of any interest expense incurred by banks and other financial institutions for interest allocable to tax-exempt obligations acquired after August 7, 1986, will be disallowed as a tax deduction. However, if the tax-exempt obligations are obligations other than private activity bonds, are issued by a governmental unit that, together with all entities subordinate to it, does not reasonably anticipate issuing more than \$10,000,000 of tax-exempt obligations (other than private activity bonds and other obligations not required to be included in such calculation) in the current calendar year, and are designated by the governmental unit as "qualified tax-exempt obligations," only 20 percent of any interest expense deduction allocable to those obligations will be disallowed.

The state is a governmental unit that, together with its subordinate entities, reasonably anticipates issuing more than \$10,000,000 of tax-exempt obligations (other than private activity bonds and other obligations not required to be included in such calculation) during the current calendar year and has <u>not</u> designated the Series 2003A Bonds as "qualified tax-exempt obligations" for purposes of the 80 percent financial institution interest expense deduction. Therefore, no interest expense of a financial institution allocable to the Series 2003A Bonds is deductible for federal income tax purposes.

Reduction of Loss Reserve Deductions for Property and Casualty Insurance Companies. Under Section 832 of the Code, interest on the Series 2003A Bonds received by property and casualty insurance companies will reduce tax deductions for loss reserves otherwise available to such companies by an amount equal to 15 percent of tax-exempt interest received during the taxable year.

Effect on Certain Social Security and Retirement Benefits. Section 86 of the Code requires recipients of certain Social Security and certain Railroad Retirement benefits to take receipts or accruals of interest on the Series 2003A Bonds into account in determining gross income.

Other Possible Federal Tax Consequences. Receipt of interest on the Series 2003A Bonds may have other federal tax consequences as to which prospective purchasers of the Series 2003A Bonds may wish to consult their own tax advisors.

Original Issue Discount. The Series 2003A Bonds maturing on July 1 in the years 2023 through 2027, inclusive, have been sold at prices reflecting original issue discount ("Discount Bonds"). Under existing law, the original issue discount in the selling price of each Discount Bond, to the extent properly allocable to each owner of such Discount Bond, is excluded from gross income for federal income tax purposes with respect to such owner. The original issue discount is the excess of the stated redemption price at maturity of such Discount Bond over the initial offering price to the public, excluding underwriters and other intermediaries, at which price a substantial amount of the Discount Bonds of such maturity were sold.

Under Section 1288 of the Code, original issue discount on tax-exempt bonds accrues on a compound basis. The amount of original issue discount that accrues to an owner of a Discount Bond during any accrual period generally equals (i) the issue price of such Discount Bond plus the amount of original issue discount accrued in all prior accrual periods, multiplied by (ii) the yield to maturity of such Discount Bond (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of the accrual period), less (iii) any interest payable on such Discount Bond during such accrual period. The amount of original issue discount so accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period, will be excluded from gross income federal income tax purposes, and will increase the owner's tax basis in such Discount Bond. Any gain realized by an owner from a sale, exchange, payment or redemption of a Discount Bond will be treated as gain from the sale or exchange of such Discount Bond.

The portion of original issue discount that accrues in each year to an owner of a Discount Bond may result in certain collateral federal income tax consequences. The accrual of such portion of the original issue discount will be included in the calculation of alternative minimum tax liability as described above,

and may result in an alternative minimum tax liability even though the owner of such Discount Bond will not receive a corresponding cash payment until a later year.

Owners who purchase Discount Bonds in the initial public offering but at a price different from the first offering price at which a substantial amount of those Discount Bonds were sold to the public, or who do not purchase Discount Bonds in the initial public offering, should consult their own tax advisors with respect to the tax consequences of the ownership of such Discount Bonds. Owners of Discount Bonds who sell or otherwise dispose of such Discount Bonds prior to maturity should consult their own tax advisors with respect to the amount of original issue discount accrued over the period such Discount Bonds have been held and the amount of taxable gain or loss to be recognized upon that sale or other disposition of Discount Bonds. Owners of Discount Bonds also should consult their own tax advisors with respect to state and local tax consequences of owning such Discount Bonds.

Original Issue Premium. The Series 2003T Bonds and the Series 2003A Bonds maturing on July 1 in the years 2008 through 2022, inclusive, have been sold at prices reflecting original issue premium ("Premium Bonds"). An amount equal to the excess of the purchase price of a Premium Bond over its stated redemption price at maturity constitutes premium on such Premium Bond. A purchaser of a Premium Bond must amortize any premium over such Premium Bond's term using constant yield principles, based on the purchaser's yield to maturity. The amount of amortizable premium allocable to an interest accrual period for a Premium Bond will offset a like amount of qualified stated interest on such Premium Bond allocable to that accrual period, and may affect the calculation of alternative minimum tax liability described above. As premium is amortized, the purchaser's basis in such Premium Bond is reduced by a corresponding amount, resulting in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes upon a sale or disposition of such Premium Bond prior to its maturity. Even though the purchaser's basis is reduced, no federal income tax deduction is allowed. Purchasers of Premium Bonds, whether at the time of initial issuance or subsequent thereto, should consult with their own tax advisors with respect to the determination and treatment of premium for federal income tax purposes and with respect to state and local tax consequences of owning such Premium Bonds.

## **Tax Treatment of Series 2003T Bonds**

Interest on the Series 2003T Bonds is *not* exempt from federal income taxation, and is included in gross income for all federal income tax purposes.

#### CONTINUING DISCLOSURE UNDERTAKING

In accordance with subsection (b)(5) of Securities and Exchange Commission (the "SEC") Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (the "Rule"), the Committee, on behalf of the state, has agreed in the Bond Resolution to undertake for the benefit of the Registered Owners and Beneficial Owners of the Bonds of each Series, the following (the "Undertaking").

## **Annual Disclosure Report**

The state covenants and agrees that not later than seven months after the end of each fiscal year (the "Submission Date"), beginning January 31, 2003, for the fiscal year ending June 30, 2002, the state will provide or cause to be provided to each then existing nationally recognized municipal securities information repository ("NRMSIR") and to the state information depository for the state of Washington, if one is created ("SID"), an annual report (the "Annual Disclosure Report") that will consist of the following financial information:

(i) audited financial statements of the state prepared in accordance with generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board, as the same shall be amended from time to time ("Audited Financial Statements"), except that if any audited financial statements are not available by the Submission Date, the Annual Disclosure Report will contain unaudited financial statements in a format similar to the audited financial

- statements most recently prepared for the state, and the state's audited financial statements will be filed in the same manner as the Annual Disclosure Report when and if they become available;
- (ii) financial and operating data for the state of the type included in Appendix A to this Official Statement:
- (iii) a summary of the state debt structure by revenue pledge; and
- (iv) a narrative explanation of any reasons for any amendments to this Undertaking made during the previous fiscal year and the effect of such amendments on the Annual Disclosure Report being provided.

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the state, or of any related entity, that have been submitted to each of the NRMSIRs and the SID, if any, or to the SEC. If the document included by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board (the "MSRB"). The state will identify clearly each document so included by reference.

If not provided as part of the annual financial information discussed above, the state will provide the state's audited annual financial statements prepared in accordance with regulations prescribed by the state auditor when and if available to each then existing NRMSIR and the SID, if any.

The Annual Disclosure Report may be submitted as a single document or as separate documents comprising a package and may include by reference other information as provided herein; provided, that any Audited Financial Statements may be submitted separately from the balance of the Annual Disclosure Report and later than the Submission Date if such Audited Financial Statements are not available by the Submission Date. If the state's fiscal year changes, the state will give notice of such change in the same manner as notice is to be given of the occurrence of a Material Event (as defined herein), and if for any fiscal year the state does not furnish an Annual Disclosure Report to the NRMSIRs and to the SID, if any, by the Submission Date, the state will send a notice to each NRMSIR and to the MSRB, and to the SID, if any.

The state agrees to provide or cause to be provided, in a timely manner, to each NRMSIR or to the MSRB and to the SID, if any, notice of its failure to provide the annual financial information to be contained in the Annual Disclosure Report above on or prior to the date set forth above.

#### **Material Events**

The state agrees to provide or cause to be provided, in a timely manner, to the SID, if any, and to each NRMSIR or to the MSRB notice of the occurrence of any of the following events with respect to the Bonds, if material (the "Material Events"):

- (i) principal and interest payment delinquencies;
- (ii) nonpayment-related defaults;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions or events affecting the tax-exempt status of the Series 2003A Bonds;
- (vii) modifications to rights of owners;
- (viii) optional, contingent or unscheduled Bond calls (other than scheduled sinking fund redemptions for which notice is given pursuant to Exchange Act Release 34-23856);
- (ix) defeasances;
- (x) release, substitution or sale of property securing the repayment of the Bonds; and

(xi) rating changes.

WITHOUT INTENDING TO MODIFY THE UNDERTAKING AND SOLELY FOR DISCLOSURE PURPOSES, THERE IS NO PROPERTY SECURING THE REPAYMENT OF THE BONDS NOR ARE THERE ANY DEBT SERVICE RESERVES OR CREDIT LIQUIDITY PROVIDERS WITH RESPECT TO THE BONDS.

## **Termination or Modification of Undertaking**

The state's obligations to provide the Annual Disclosure Report annual financial information and notices of Material Events will terminate upon the legal defeasance (if notice of such defeasance is given as provided above) or payment in full of all of the Bonds. This section entitled "Continuing Disclosure Undertaking," or any provision hereof, will be null and void if the state:

- (i) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require this section, or any such provision, have been repealed retroactively or otherwise do not apply to the Bonds; and
- (ii) notifies each then existing NRMSIR and the SID, if any, of such opinion and the cancellation of the requirements contained in the Undertaking.

Notwithstanding any other provision of the Undertaking, the state may amend the Undertaking and any provision of the Undertaking may be waived with an approving opinion of nationally recognized bond counsel to the effect that such amendment or waiver is permitted by the Rule.

In the event of any amendment or waiver of a provision of the Undertaking, the state will describe the amendment in the next Annual Disclosure Report, and will include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the state. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements:

- (i) notice of such change will be given in the same manner as for a Material Event, and
- (ii) the Annual Disclosure Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

## **Registered Owner's Remedies**

A Registered Owner's right to enforce the provisions of the Undertaking is limited to a right to obtain specific enforcement of the state's obligations hereunder, and any failure by the state to comply with the provisions of this Undertaking is not a default with respect to the Bonds.

#### **Additional Information**

Nothing in the Undertaking will be deemed to prevent the state from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any other information in any Annual Disclosure Report or notice of occurrence of a Material Event, in addition to that which is required by the Undertaking. If the state chooses to include any information in any Annual Disclosure Report or notice of the occurrence of a Material Event in addition to that specifically required by the Undertaking, the state will have no obligation to update such information or to include it in any future Annual Disclosure Report or notice of occurrence of a Material Event.

## **Prior Compliance**

The state has complied in all material respects with all prior written undertakings under the Rule.

#### OTHER BOND INFORMATION

#### **Bond Insurance**

The information in this section has been provided by Financial Guaranty Insurance Company ("Financial Guaranty") for use in this Official Statement. Reference is made to Appendix G for a specimen of Financial Guaranty's policy.

Concurrently with the issuance of the Bonds, Financial Guaranty will issue its Municipal Bond New Issue Insurance Policy (the "Policy") for the Bonds maturing on July 1 in the years 2008 and 2018 through 2027, inclusive (the "Insured Bonds"), as described in the Policy. The Policy unconditionally guarantees the payment of that portion of the principal or accreted value (if applicable) of and interest on the Insured Bonds which has become due for payment, but shall be unpaid by reason of nonpayment by the state. Financial Guaranty will make such payments to State Street Bank and Trust Company, N.A., or its successor as its agent (the "Fiscal Agent"), on the later of the date on which such principal or accreted value (if applicable) and interest is due or on the business day next following the day on which Financial Guaranty shall have received telephonic or telegraphic notice, subsequently confirmed in writing, or written notice by registered or certified mail, from an owner of Insured Bonds or the Bond Registrar of the nonpayment of such amount by the state. The Fiscal Agent will disburse such amount due on any Insured Bond to its owner upon receipt by the Fiscal Agent of evidence satisfactory to the Fiscal Agent of the owner's right to receive payment of the principal, accreted value or interest (as applicable) due for payment and evidence, including any appropriate instruments of assignment, that all of such owner's rights to payment of such principal, accreted value or interest (as applicable) shall be vested in Financial Guaranty. The term "nonpayment" in respect of an Insured Bond includes any payment of principal, accreted value or interest (as applicable) made to an owner of an Insured Bond which has been recovered from such owner pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction.

The Policy is non-cancellable and the premium will be fully paid at the time of delivery of the Insured Bonds. The Policy covers failure to pay principal or accreted value (if applicable) of the Insured Bonds on their respective stated maturity dates or dates on which the same shall have been duly called for mandatory sinking fund redemption, and not on any other date on which the Insured Bonds may have been otherwise called for redemption, accelerated or advanced in maturity, and covers the failure to pay an installment of interest on the stated date for its payment.

This Official Statement contains a section regarding the ratings assigned to the Insured Bonds and reference should be made to such section for a discussion of such ratings and the basis for their assignment to the Insured Bonds. Reference should be made to the description of the state for a discussion of the ratings, if any, assigned to such entity's outstanding parity debt that is not secured by credit enhancement.

The Policy is not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

Financial Guaranty is a wholly-owned subsidiary of FGIC Corporation (the "Corporation"), a Delaware holding company. The Corporation is a subsidiary of General Electric Capital Corporation ("GE Capital"). Neither the Corporation nor GE Capital is obligated to pay the debts of or the claims against Financial Guaranty. Financial Guaranty is a monoline financial guaranty insurer domiciled in the State of New York and subject to regulation by the State of New York Insurance Department. As of March 31, 2002, the total capital and surplus of Financial Guaranty was approximately \$1.03 billion. Financial Guaranty prepares financial statements on the basis of both statutory accounting principles and generally accepted accounting principles. Copies of such financial statements may be obtained by writing to Financial Guaranty at 125 Park Avenue, New York, New York 10017, Attention: Communications Department (telephone number: 212-312-3000) or to the New York State Insurance Department at 25 Beaver Street, New York, New York 10004-2319, Attention: Financial Condition Property/Casualty Bureau (telephone number: 212-480-5187).

## **Bond Ratings**

The Bonds have been rated "AA," "Aa1" and AA+," respectively, by Fitch, Moody's Investors Service Inc. and Standard & Poor's Ratings Group, a division of The McGraw-Hill Companies, Inc.. The Insured Bonds have been rated "AAA," "Aaa" and "AAA," respectively, by the same rating agencies, with the understanding that, upon delivery of the Insured Bonds, a municipal bond insurance policy for the Insured Bonds will be issued by Financial Guaranty. The state will furnish certain information and materials to the rating agencies regarding the Bonds and the state. Generally, rating agencies base their ratings on the information and materials furnished to them and on their own investigations, studies and assumptions. Such ratings will reflect only the respective views of such rating agencies and are not a recommendation to buy, sell or hold the Bonds. An explanation of the significance of such ratings may be obtained from any of the rating agencies furnishing the same.

There is no assurance that such ratings will be maintained for any given period of time or that they may not be raised, lowered, suspended, or withdrawn entirely by the rating agencies, or any of them, if in their or its judgment, circumstances warrant. Any such downward change in or suspension of or withdrawal of such ratings may have an adverse effect on the market price of the Bonds. The state undertakes no responsibility to oppose any such change or withdrawal.

## **Financial Advisors**

Seattle-Northwest Securities Corp. and Montague DeRose and Associates have served as financial advisors to the state relative to the preparation of the Bonds for sale and other factors relating to the Bonds. The financials advisors have not audited, authenticated or otherwise verified the information set forth in this Official Statement or other information relative to the Bonds. The financial advisors make no guaranty, warranty or other representation on any matter related to the information contained in the Official Statement.

The payment of compensation to Seattle-Northwest Securities Corp. as financial advisor is contingent upon the successful delivery of the Bonds to, and full payment for the Bonds by, the successful bidder. The payment of compensation to Montague DeRose and Associates as financial advisor is not contingent upon the successful delivery of the Bonds, as the firm is paid on a retainer basis.

## **Underwriters of the Bonds**

The Series 2003A Bonds are being purchased by Merrill Lynch & Co. (the "Series 2003A Underwriter") at a price of \$162,761,400.00, plus accrued interest. The Series 2003T Bonds are being purchased by UBS PaineWebber Inc. (the "Series 2003T Underwriter" and, together with the Series 2003A Underwriter, the "Underwriters") at a price of \$25,242,365.95, plus accrued interest. The Underwriters have represented that the Bonds will be reoffered at the prices or yields set forth on page i of this Official Statement.

The Underwriters may offer and sell the Bonds to certain dealers (including dealers depositing Bonds into investment trusts) and others at prices lower than the initial offering prices set forth on page i hereof, and such initial offering prices may be changed from time to time by the Underwriters. After the initial public offering, the public offering prices may be varied from time to time.

## **Delivery of Bonds**

It is expected that the Bond closing will take place in Seattle, Washington, on or about August 13, 2002. The Bonds will be delivered through the facilities of DTC in New York, New York, or to the Bond Registrar on behalf of DTC by Fast Automated Securities Transfer..

## **Official Statement**

Upon delivery of the Bonds to the successful bidder(s), the Committee by its Chairman, the State Treasurer, or his authorized representative, will approve or have approved the Official Statement, and also will deliver a certificate to the effect that the Preliminary Official Statement did not as of its date, and the Official Statement does not as of the date of such delivery, contain any untrue statement of a material fact required to be stated therein or necessary to make the statements therein, in the light of circumstances under which they were made, not misleading, and no event affecting the Bonds has occurred since the date of the Official Statement which should be disclosed in the Official Statement for the purpose for which it is to be used or which it is necessary to disclose therein in order to make the statements and information therein not misleading in any material respect (except that in no event will any representation be made with respect to information herein regarding DTC and its book-entry only system and regarding any municipal bond insurer and its municipal bond insurance policy, and information provided by the successful bidder regarding reoffering prices and yields).

Excerpts from the state's 2001 Comprehensive Annual Financial Report (the "CAFR") are attached as Appendix E. Copies of the state's entire 2001 CAFR are available upon request from the Office of the State Treasurer.

The Committee has authorized Michael J. Murphy, the State Treasurer and Chairman, to review and approve this Official Statement on behalf of the state.

STATE OF WASHINGTON

By: /s/
State Treasurer and Chairman,
State Finance Committee

Dated: July 23, 2002

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## APPENDIX A GENERAL AND ECONOMIC INFORMATION

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## INTRODUCTION

#### **State Overview**

The state of Washington (the "state") is located in the northwest corner of the contiguous 48 states and is the 20th largest state by land area and the 15th largest state by population. Based on the U.S. Census Bureau's 2000 Census, the state's resident population is 5,894,121, an increase of 21.1 percent over 1990.

The state capital is Olympia, and its largest city is Seattle. Seattle is situated on Puget Sound and is part of the international trade, manufacturing, high technology, and business service corridor that extends from Everett to Tacoma. The Pacific Coast-Puget Sound region of the state includes approximately 75 percent of the population, the bulk of industrial activity and most of the state's forests, which are important to the timber and paper industries. The balance of the state includes agricultural areas primarily devoted to grain, apple and other fruit orchards and dairy operations.

In recent years the state's economy has diversified, with employment in the trade and service sectors representing an increasing percentage of total employment relative to the manufacturing sector.

For an assessment of the current economic and budgetary outlook of the state, including certain changes in forecast assumptions made for purposes of the June 2002 state revenue forecast for the 2001-03 Biennia, see "Outlook for the 2001-03 and 2003-05 Biennia." For certain economic and demographic information with respect to the state, see "Economic Information."

#### **State Finance Committee**

The State Finance Committee (the "Committee") is composed of the Governor, Lieutenant Governor and State Treasurer, the latter being designated by law as Chairman. The Office of the State Treasurer provides administrative support to the Committee. By statutory provision, the Committee is delegated authority to supervise and control the issuance of all state bonds. A Deputy State Treasurer acts as recording officer for the Committee and is responsible for the administration of official duties in accordance with prescribed policies of the Committee.

## REVENUES, EXPENDITURES AND FISCAL CONTROLS

## Revenues

The state's tax revenues are comprised primarily of excise and *ad valorem* taxes. By constitutional provision, the aggregate of all regular (nonvoted) tax levies upon real and personal property by the state and local taxing districts may not exceed one percent of the true and fair value of such property. Excess levies are subject to voter approval.

*Excise Taxes.* Certain select sales and gross receipts taxes accounted for approximately 52.9 percent of total state tax revenues for the fiscal year ending June 30, 2001.

The retail sales tax and its companion use tax represent the largest source of state tax revenue, accounting for 49.9 percent of total collections. The retail sales and use tax is applied to a broad base of tangible personal property and selected services purchased by consumers, including construction (labor and materials), some machinery and supplies used by businesses, services and repair of real and personal property, and other transactions not taxed in many other states. Among the various items not subject to this tax are most personal services, motor vehicle fuel, food for off-premises consumption, trade-ins, manufacturing machinery, and purchases for resale. The current state retail sales and use tax rate is 6.5 percent.

Business and occupation tax collections represented approximately 16.9 percent of total state taxes for the fiscal year ending June 2001. The business and occupation tax is applied to gross receipts of all business activities conducted within the state. Business and occupation tax rates include a principal rate of 0.484 percent of gross income for manufacturing and wholesaling businesses. Retail firms pay 0.471 percent, and services pay 1.5 percent.

The motor vehicle fuel tax represented approximately 6.1 percent of all state taxes for Fiscal Year 2001. The current tax rate is 23 cents per gallon.

*Property Taxes.* The state's property tax is levied against the true and fair value of property as determined by the Department of Revenue. The property tax for local taxing districts is levied against the assessed value as determined by county assessors. For property taxes payable in 2001, assessed value averaged 89.9 percent of fair market value.

The state property tax levy represented approximately 11.4 percent of all state tax revenues for Fiscal Year 2001. The state property tax levy is limited to the lesser of 101 percent or 100 percent plus the percentage change in inflation (as measured by the Implicit Price Deflator for Personal Consumption (the "IPD")) of the dollar amount of property taxes levied in the highest of the three most recent years plus an additional dollar amount calculated by multiplying the increase in assessed value resulting from new construction and improvements by the property tax rate for the preceding year. The state levy rate for taxes due in 2001 is \$2.71 per \$1,000 of true and fair property value.

By statute, all of the state's property tax levy is dedicated to the support of public schools.

*Income Tax.* The State Constitution, as interpreted by the State Supreme Court, prohibits the imposition of a graduated tax on net income.

Tax Collection. Four state agencies are responsible for administering the major state taxes: the Department of Revenue, the Department of Licensing, the Liquor Control Board, and the Office of the Insurance Commissioner. The State Treasurer receives the revenues from the collecting agencies and deposits and distributes the funds as required by law. Almost all state agencies collect some form of revenue. For state budget purposes, however, the definition of tax generally excludes such revenue sources as license fees, liquor profits, lottery receipts, charges for service such as tuition, federal grants and revenue sharing, and proceeds of bond issues.

State Expenditure and Revenue Limitation—Initiative 601. Initiative 601, passed by the voters in November 1993, places limits on state taxation and General Fund-State government expenditures and sets forth a series of guidelines for limiting revenue and expenditure increases and stabilizing long-range budget planning.

Under Initiative 601, the state generally is prohibited from increasing expenditures from the General Fund-State during any fiscal year by more than the fiscal growth factor, which is calculated annually and is defined as the average of the sum of inflation and population change for each of the three prior fiscal years. The inflation index used for the computation of the fiscal growth factor is the IPD, which is determined from the same data used to establish the U.S. gross national product. This growth factor is used to determine a state spending limit for programs and expenditures supported by the General Fund-State. The spending limit became operational on July 1, 1995, based on the population and inflation growth factor determined in November 1994, which is based upon data accumulated for Fiscal Years 1992, 1993 and 1994. Annual adjustments to the expenditure limit are made by the Expenditure Limit Committee ("ELC"), which is comprised of members from the Office of Financial Management ("OFM"), legislative fiscal committees and the Office of the Attorney General. The annual adjustment to the limit is based on the

previous year's actual General Fund-State expenditure and changes in population and inflation growth. The fiscal growth factors for the 1997-99 Biennium were 4.05 percent for Fiscal Year 1998 and 4.18 percent for Fiscal Year 1999. The fiscal growth factors for the 1999-01 Biennium are 3.32 percent for Fiscal Year 2000 and 2.87 percent for Fiscal Year 2001. The fiscal growth factors for the 2001-03 Biennium are 2.79 percent for Fiscal Year 2002 and 3.29 percent for Fiscal Year 2003. However, statutory changes to the expenditure limit adopted in the 2000 Legislative Session make it possible for the effective rate of increase in expenditures to be higher than the fiscal growth factors (Engrossed House Bill 3169 ("EHB 3169")).

Initiative 601 also directs the ELC to make downward adjustments in the expenditure limit for costs of any state program or function that is shifted from the General Fund-State to another funding source, or for moneys that are transferred from the General Fund-State to another fund or account. In the event costs of a federal, state or local government program are transferred to or from the state by court order or legislative enactment, under the Initiative the expenditure limit may be increased or decreased accordingly by the ELC. Like Initiative 62, the state's previous tax revenue limitation, restrictions are placed on the addition or transfer of functions to local governments unless there is reimbursement.

The statutory changes to the expenditure limit adopted in the 2000 Legislative Session (EHB 3169) now allow the spending limit to be increased when revenues from another fund or account are transferred to the General Fund-State. As a result of this change, growth in General Fund-State expenditures can exceed the Initiative 601 fiscal growth factors to the extent that surplus revenues in other accounts are available for transfer to the General Fund-State.

Initiative 601 in its original form also limited revenue increases. It required that any action by the Legislature to raise state revenues may be taken only if approved by a two-thirds vote of both houses of the Legislature. In the recent 2002 Legislative Session, a change to this provision was adopted (as a part of the Supplemental Budget Bill) which allows revenues to be increased with a simple majority vote. This provision applies to actions taken through June 30, 2003.

Initiative 601 abolished the Budget Stabilization Account and created two new reserve funds (the Emergency Reserve Fund and the Education Construction Fund) for depositing revenues in excess of the spending limit. Initiative 728, adopted by voters in November 2000, added a third fund, the Student Achievement Fund, that captures a portion of revenues in excess of the spending limit. Ending balances in the Budget Stabilization Account were transferred to the General Fund-State (\$100 million) and the Pension Reserve Account (\$25 million) in the fiscal year ending June 1996.

Initiative 601 in its original form allowed the Legislature to access and appropriate money from the Emergency Reserve Fund ("ERF") based on a two-thirds majority. A measure adopted in the 2002 Legislative Session temporarily allows access to money in the ERF based on a simple majority. EHB 3169, adopted in the 2000 Legislative Session, provides the Office of the State Treasurer with the authority to transfer monies between the General Fund-State and the ERF at the conclusion of each fiscal year, to ensure that revenues deposited in the ERF for that year are exactly equal to the amount of revenues collected in excess of the expenditure limit for that year.

Most of Initiative 601, including the General Fund-State expenditure limit, became effective July 1, 1995. Two provisions of the initiative became effective on December 1, 1993: the requirement for supermajority legislative approval of fee increases beyond the fiscal year growth factor, and a restriction on new taxes being imposed without voter approval. At the beginning of Fiscal Year 1996 (July 1, 1995), the requirement for voter approval for new tax measures expired. Taxes now can be enacted with a two-thirds majority of both houses of the Legislature if resulting General Fund-State expenditures do not exceed the spending limit. Voter approval still would be required to exceed the spending limit. However, the Supplemental Budget Bill passed in the 2002 Legislative Session allows revenue increases to occur based on a simple majority vote for any action taken through June 30, 2003.

Finally, EHB 3169 changes the threshold for spillover of money from the Emergency Reserve Fund to the Education Construction Fund from five percent of biennial revenues to five percent of annual revenues and gives the State Treasurer the authority to make the appropriate end-of-year reconciliations between the funds.

State Nontax Revenue. The largest components of state nontax revenue include such items as revenues derived from the sale of supplies, materials and services, fines and forfeitures, income from property, transfer of lottery proceeds, and income from liquor sales.

*Federal Grants*. Legislative appropriations for federal programs are designated specifically from federal revenue sources. To the extent that federal funds are not received, the appropriated expenditures may not be incurred.

## **Expenditures**

Expenditures of general state revenues are made pursuant to constitutional and statutory mandates. Most general state revenue is deposited in the General Fund-State. For a breakdown of expenditures by function, see the table titled "Washington State Expenditures" below.

State Funding of Basic Education. The state's expenditures for public schools are mandated by the state constitutional requirement for support of the common schools. In 1976, Seattle School District No. 1 brought suit against the state to require the state, under the State Constitution, to make "ample provision for common schools." The decision, upheld by the State Supreme Court in 1978, required the state to ensure that each public school district would receive the funds needed to provide a basic education. The Court ordered the Legislature to decide the level of program funding and the funding mechanism.

The Legislature has passed four major pieces of legislation to further ensure stability and predictability for school funding.

- (i) The Basic Education Act was passed in 1977, before the Supreme Court ruling, and describes course offerings, teacher contract hours, and core student/staff ratios. The Supreme Court recognized the passage of this Act in its opinion, but specifically declined to comment upon its adequacy.
- (ii) The Levy Lid Act, also passed in 1977 and last amended in 1992, addresses property tax issues affecting basic education funding by limiting local property tax levies and providing for the gradual equalization of levy capacity per student throughout the state.
- (iii) In 1981, legislation limiting local compensation increases to those authorized by the state was passed. Since personnel costs comprise over 80 percent of the public school budget, this legislation provides state financial decision-makers with an important cost containment tool.
- (iv) The School Financial Improvement Act amended the Levy Lid Act in 1987. The amended act provided for state assistance to equalize tax rates for local levies, established a state-wide salary allocation schedule with mandated minimum salaries for teachers and required school districts to maintain minimum teacher/student ratios.

Social and Health Services. The Department of Social and Health Services ("DSHS") is the primary human service agency in the state; its expenditures account for the second largest category of state budget expenditures. DSHS provides services which are essential for the physical safety, security and survival of individuals and families, including protective services for children, the aged and mentally disabled people, as well as for people in institutions and other residential care facilities.

The largest expenditure within DSHS is the Medical Assistance program. Through this program, necessary medical care is made available to recipients of cash assistance programs, beneficiaries of Supplemental Security Income and other eligible people with low incomes who do not qualify for income assistance. In addition to support from the General Fund-State, funding is received from the federal government for those people and services covered under Medicaid (Title XIX of the Social Security Act). The Medical Assistance budget has grown significantly in recent years. Growth in the number of eligible recipient groups, such as pregnant women and children, and growth in other eligible populations, such as disabled people, has resulted in increased expenditures. Rising health care costs and requirements to provide higher payments to hospitals also have added to the increase in this budget.

The Economic Services program provides support to families with limited incomes and disabled people who cannot work. The federal government is providing funds for the Temporary Assistance for Needy Families program and in several other smaller programs.

DSHS also provides other social service programs. It is responsible for supporting community mental health programs and operating state psychiatric hospitals, institutions for the developmentally disabled, nursing homes, institutions for juvenile rehabilitation, child welfare service programs, child support enforcement activities, drug and substance abuse treatment programs, and vocational rehabilitation services.

Corrections. The Department of Corrections operates 15 correctional institutions, including three prerelease facilities and 16 work-training release facilities. The rapid growth in inmate population (the primary cost driver) is, in part, the result of various crime initiatives enacted in the state. These include the Omnibus Drug Act of 1989, the Community Protection Act of 1990, Initiative 593—"Three Strikes and You're Out," approved by Washington voters in November 1993, and the Violence Prevention Act of 1994. Over the past several years the Department of Corrections has constructed nearly 5,000 new prison beds. The newest prison, Stafford Creek Corrections Center, is a 1,936-bed, multi-custody facility that opened in April 2000 near Aberdeen, approximately 50 miles west of Olympia.

## **Budgeting, Accounting and Fiscal Controls**

Budgeting. The state operates on a July 1 to June 30 fiscal year and on a biennial budget basis, the constitutionally prescribed period. Formulation of the state's operating budget is initiated by the Office of Financial Management, the Governor's budget agency, with the distribution of instructions to all state agencies establishing guidelines and information requirements. Development of agency budgets begins approximately nine months prior to the regular legislative sessions, which convene in odd-numbered years. Formal budget requests are forwarded by each agency to the Director of the OFM in the summer. The budget requests are revised and evaluated by the Director of the OFM and his or her staff, and alternative methods of delivering services are examined and evaluated. Following this evaluation, recommended budget levels are prepared for the Governor by the Director of the OFM. These recommendations, based on the goals and objectives of the administration, are the result of an examination of the relative merits of each program, projections of caseload, enrollment and population statistics, an assessment of the state's overall priorities, and the availability of revenue. The OFM has the responsibility for calculation of the expenditure limit each November.

Budget tables and statistics provided by the OFM for inclusion in this Official Statement are based on generally accepted accounting principles ("GAAP"). GAAP provides that the recognition and inclusion of revenues occur when they are measurable and earned, regardless of when the funds are received. Given the nature of the state's revenue collection, on an accrual basis revenues are available for expenditure prior to receipt. Recognizing that the expenditure of funds prior to receipt of offsetting revenue would erode the state's cash balance, the Legislature enacted laws which limited the expenditure of funds to the amount of revenue actually received or money on deposit over the course of the biennium. These limitations do not apply to the state's general obligation bonds.

The Governor reviews the OFM's operating budget recommendations and accepts or modifies them. Following final decisions by the Governor the budget document is published as the Governor's budget and presented to the Legislature for consideration in December of even-numbered years. The formal budget presentation to the Legislature is delivered by the Governor the following January during the first week of the legislative session. This presentation outlines the administration's primary goals and offers recommendations for the adoption of the budget to achieve those objectives.

Subsequent to the introduction of revenue and expenditure measures that embody the Governor's proposed operating budget, the Legislature engages in extensive budget deliberations and committee hearings. Legislative authorizations of long-term debt also are considered to finance a portion of the capital budget. Upon adoption of revenue and expenditure legislation by the House of Representatives and the Senate, the bills are transmitted to the Governor, who has constitutional authority to veto sections of the bills and append in writing the reasons therefor.

During a biennium, supplemental budget requests may be submitted to the Legislature during either the regular annual session or any extraordinary session, subject to the approval of the Governor.

Accounting. The state's accounting records are maintained in conformance with GAAP, as promulgated by the Governmental Accounting Standards Board ("GASB"). GAAP accounting is mandated by RCW 43.88.037. The state's Comprehensive Annual Financial Report ("CAFR") is accounted on a GAAP basis. The accounting system produces monthly financial statements at the state-wide combined level and at the agency level, which are used in the preparation of the state's fiscal year CAFR, including its 2001 CAFR. The state's fiscal 2001 CAFR contains Annual Financial Statements prepared in accordance with GAAP as promulgated by GASB (the "2001 Annual Financial Statements"), a copy of which has been filed with each nationally recognized municipal securities information repository ("NRMSIR"). Excerpts from the 2001 Annual Financial Statements are attached as an appendix to the Official Statement. A copy of the 2001 CAFR is available on request from the Office of the State Treasurer.

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the state for its CAFR for each of the Fiscal Years 1987 through 2001. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, the content of which conforms to program standards. Such reports must satisfy both GAAP and applicable legal requirements.

Fiscal Controls. To ensure that the budget remains in balance, fiscal controls are exercised during the biennium through an allotment process, which requires each agency to submit a monthly expenditure plan. This expenditure plan must be approved by the OFM and provides the authority for agencies to spend funds within statutory maximums specified in the legislatively adopted budget. Reports are available that compare actual agency expenditures to estimates.

The current biennium began July 1, 2001. State law requires a balanced biennial budget. If at any time during the fiscal period the Governor projects a cash deficit because disbursements will exceed the aggregate of estimated receipts plus beginning cash surplus, the Governor is required to make across-the-board reductions in allotments in order to prevent a cash deficit, thereby reducing expenditures of appropriated funds, unless the Legislature has directed the liquidation of the cash deficit over one or more fiscal periods. Across-the-board reductions occur only in those funds estimated to have a cash deficit. For example, if the General Fund-State were projected to have a deficit, the portion of an agency's budget provided by the General Fund-State would be subject to reduction. Across-the-board reductions are placed in reserve status until needed to avert a budget deficit; if the deficit does not materialize, the across-the-board reductions are returned to the agencies.

## **Debt Issuance Policy**

All state general obligation debt and other evidence of indebtedness is authorized by the Legislature and issued under the authority granted to the Committee by the Legislature.

In May 1996, the Committee adopted a revised Debt Issuance Policy which, among other things, addresses the roles and responsibilities of the Committee and the State Treasurer, standards of conduct and appointment of professional service providers. The Debt Issuance Policy also addresses methods of sale, appointments of underwriters, pricing and allocation of negotiated sales, and refunding savings thresholds.

Under "Conditions of Sale," the Debt Issuance Policy generally calls for (i) level debt service, i.e. approximately equal amounts per year, (ii) fixed interest rates and (iii) debt life shorter than or equal to estimated useful life of the facility financed. These conditions may not apply in all cases.

## **State Investment Programs**

The State Treasurer's Office is responsible for the investment management of the state's operating funds totaling approximately \$2 billion to \$3 billion from time to time through its Treasurer's Cash Management Account (the "CMA"). The Treasurer also is responsible for administering the Washington State Local Government Investment Pool (the "LGIP"), an approximately \$5 billion fund that invests money on behalf of more than 400 cities, counties and special municipal districts.

Permissible investments for both funds include U.S. government and agency securities, bankers acceptances, high quality commercial paper, repurchase and reverse repurchase agreements, and certificates of deposits with qualified Washington State depositories.

Treasurer's Cash Management Account. The CMA is a nonvoluntary pool of state agency funds; agencies are not permitted to make discretionary withdrawals for alternative investment purposes. The CMA may invest in securities with maturities out to ten years. The average life of the CMA generally ranges from one to two years.

In its management of the CMA pursuant to the Investment Policy adopted by the State Treasurer in January 2001, the State Treasurer sets its investment objectives pursuant to modern portfolio theory. In order to manage state funds more efficiently and effectively, the State Treasurer's CMA investments are separated into two portfolios, each with its own risk objectives. The policy sets forth, *inter alia*, the practices, procedures and restrictions applicable to the investment of funds and specifically denominates eligible investments and certain restrictions on portfolio composition. Internal controls and reporting requirements are mandated by the Investment Policy to allow for oversight and monitoring of performance.

Local Government Investment Pool. The LGIP, authorized by chapter 43.250 RCW, is a voluntary pool which provides its participants the opportunity to take advantage of the economies of scale inherent in pooling. It also is intended to offer participants increased safety of principal and the ability to achieve a higher investment yield than otherwise would be available to them. The LGIP is a conservatively managed, highly liquid pool comparable to a Rule 2a-7 money market fund, restricted to investments with maturities of 397 days or less. The average life generally ranges from 30 to 60 days.

The LGIP adheres to the traditional principles applicable to the prudent investment of public funds, which are, in order of priority: (i) the safety of principal, (ii) the assurance of sufficient liquidity to meet cash flow demands and (iii) the attainment of the highest possible yield within the constraints of the first two goals. Historically, both the CMA and the LGIP have had sufficient liquidity to meet all cash flow demands.

## **Asset Liability Management**

Up to ten percent of the state's total general obligation debt may be in variable rate form under a policy adopted by the Committee in July 1995. The purpose of this feature of debt management policy is to coordinate state debt and investment practices through asset liability management, which is defined as the management of the exposure to interest rate risk through active management of certain financial elements of the state's balance sheet. Coordinating the management of state debt and state investment is expected to reduce the volatility and the impact of interest rate changes in the General Fund-State.

Historically, state debt has been issued in long-term, fixed-rate form, while state investments have been made on a short-term basis. The issuance of some variable rate debt is intended to provide a closer match of interest expense to interest income.

## **State Economic and Revenue Forecasting Process**

To assist in its financial planning, the state prepares quarterly economic forecasts derived from national econometric models. The Legislature, through enactment of Chapter 138, Laws of 1984 (RCW 82.01.130), established the Office of Forecast Council (the "Forecast Council") in the Department of Revenue, and in 1990, the Legislature established the Forecast Council as an independent body. The Forecast Council consists of six members, two appointed by the Governor and two appointed from each of the political caucuses of the Senate and House of Representatives. The Forecast Council approves the official revenue forecast for the state. The Forecast Council law requires a review of financial performance eight times during the biennium and requires action if changing economic conditions affect the budget. This "early warning" system gives policy makers time to reduce expenditures or raise taxes during economic downturns and provides the option of increasing financial reserves or dealing with emergent spending needs in periods of economic growth.

In mid-February (or March in odd-numbered years), June, September, and November, subject to the approval of the Forecast Council, the forecast supervisor uses forecasts of the U.S. economy to prepare an official state economic and revenue forecast and two unofficial forecasts, one based upon optimistic economic and revenue assumptions and one based upon pessimistic economic and revenue assumptions. The groundwork for these quarterly forecasts is undertaken in conjunction with the results of monthly state revenue collections, using a formally created economic and revenue forecast workgroup. This group consists of lead staff members representing the Department of Revenue and the OFM, as well as staff representatives of the legislative fiscal committees.

The quarterly forecast process starts with a preliminary review of the Forecast Council's findings by the workgroup. At approximately the same time, the Governor's Council of Economic Advisors is convened to provide a view of the state and national economy from outside state government. These views and cumulative and recent revenue performance are taken into account in the preparation of forecast scenarios. The Forecast Council meets to consider the economic outlook and, after a two-week interval, considers the revenue forecast and pessimistic and optimistic projections.

The most recent state forecast by the Forecast Council was released on June 18, 2002. This forecast is the basis for the projections described under "Summary of Recent and Projected Operating Results" and "Outlook for the 2001-03 and 2003-05 Biennia." The next forecast will be released on or about September 17, 2002.

## SUMMARY OF RECENT AND PROJECTED OPERATING RESULTS

The following tables display projected revenues and expenditures for the 1999-01 and the 2001-03 Biennia. Revenues for the 1999-01 Biennium are based on the State Forecast Council's February 2002 Forecast. Expenditures for the 1999-01 Biennium include the 2000 and 2001 Supplemental Budgets passed by the Legislature in April 2000 and signed by the Governor on May 2, 2000, and the Supplemental Budget passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001. Revenues for the 2001-2003 Biennium are based on the June 2002 Forecast; 2001-03 expenditures are based on the Supplemental Budget passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002.

The outlook for the 2001-03 Biennium immediately follows the tables.

## WASHINGTON STATE REVENUE MODIFIED ACCRUAL BASIS (in Millions)

		1999-01 ennium <sup>(1)</sup>	В	2001-03 Siennium Stimate <sup>(1)</sup>
Beginning General Fund-State Balance	\$	462	\$	599
GENERAL FUND-STATE REVENUE				
Retail Sales and Use Taxes Real Estate Excise Business and Occupation Property Tax Other Taxes	\$	11,683 802 3,773 2,693 1,729	\$	11,825 795 3,869 2,614 1,716
Subtotal Tax Revenue	\$	20,680	\$	20,820
Other Nontax Revenue Other Financing Changes in Reserves/Other Adjustments		472 111 (1)		381 (60) <u>0</u>
TOTAL GENERAL FUND-STATE REVENUE (2)	<u>\$_</u>	21,724	\$_	21,739
Federal Revenue Private/Local Revenue	\$	8,211 496	\$	10,043 549
TOTAL GENERAL FUND-STATE REVENUE	\$ <u></u>	30,431	\$	32,331

- (1) Based on the June 2002 General Fund-State Revenue Forecast.
- (2) Including balance from previous biennium.

Note: Totals may not add due to rounding.

Note: The Legislature passed its budget for 1999-01 on April 25, 1999. The Governor signed the 1999-01 Budget Bill on May 14, 1999. The 2000 Supplemental Budget was passed by the Legislature on April 27, 2000, and signed by the Governor on May 2, 2000. The 2001 Supplemental Budget was passed by the Legislature in April 2001 and signed by the Governor on April 27, 2001. The 2002 Supplemental Budget was passed by the Legislature in March 2002 and signed by the Governor on April 5, 2002.

Source: Office of Financial Management.

## WASHINGTON STATE EXPENDITURES MODIFIED ACCRUAL BASIS (in Millions)

GENERAL FUND-STATE EXPENDITURES	1999-01 Biennium <sup>(1)</sup>	2001-03 Biennium Estimate <sup>(2)</sup>	
Education			
Public Schools Higher Education Other Education Total Education	\$ 9,459 2,549 55 \$ 12,063	\$ 9,854 2,732 <u>54</u> <b>\$ 12,640</b>	
Human Services			
Department of Social and Health Services Department of Corrections Other Human Services Total Human Services	\$ 5,300 914 187 <b>\$ 6,401</b>	\$ 6,127 1,073 161 \$ 7,361	
Natural Resources and Recreation	\$ 305	\$ 316	
Governmental Operations	403	384	
Other Expenditures (3)			
Debt Service Other Expenditures Total Other Expenditures	\$ 1,119	\$ 1,251 499 <b>\$ 1,750</b>	
TOTAL GENERAL FUND-STATE EXPENDITURES	\$ <u>21,045</u>	\$ <u>22,451</u>	
Federal Private/Local	\$ 8,211 496	\$ 10,043 549	
TOTAL GENERAL FUND-STATE EXPENDITURES	<b>\$</b> 29,752	\$ <u>33,043</u>	
Preliminary Ending General Fund-State Balance Transfer to the Emergency Reserve Fund Account	\$ <u>677</u> (198)	\$ <u>(712)</u> <u>0</u>	
Transfer to General Fund from Health Services Account and Other Accounts	121	1,055	
Ending General Fund-State Balance	\$ 599	\$ 343	
Emergency Reserve Fund Account Including Investment Earnings Not Reflected in the Revenue Forecast	\$ <u>460</u>	\$ <u>55</u>	
Total Ending General Fund-State Balance plus Emergency Reserve Account	\$ <u>1,059</u>	\$ <u>398</u>	

<sup>(1)</sup> Based on the 1999-01 Budget as amended by the 2000 and 2001 Supplemental Budgets that were passed by the Legislature and signed by the Governor.

Note: Totals may not add due to rounding. Source: Office of Financial Management.

<sup>(2)</sup> Based on the 2001-03 Budget as amended by the 2002 Supplemental Budget that was passed by the Legislature and signed by the Governor.

<sup>(3)</sup> Includes legislative, judicial and transportation agencies.

#### OUTLOOK FOR THE 2001-03 AND 2003-05 BIENNIA

#### The Economic Outlook

The June 2002 economic and revenue forecast incorporates the advance Gross Domestic Product ("GDP") estimate for the first quarter of 2002. According to the advance estimate, real GDP rose at 5.8 percent in the first quarter, though most of the growth was due to a reduction in the pace of inventory de-stocking. Still, the 2.6 percent growth rate for final sales was healthy particularly in light of the decline in motor vehicles and parts. Auto sales had grew in the fourth quarter as a result of special financing incentives. The first quarter retrenchment was expected. Consumers and government continued to support the expansion in the first quarter. Personal consumption expenditures increased at a 3.5 percent rate in the quarter in spite of the decline in auto sales. Government spending increased by 7.9 percent, led by a 19.6 percent increase in defense spending. Fixed investment declined by 0.2 percent in the first quarter, an improvement over the previous three quarters. The continuing drag from foreign trade worsened, however, with a 15.5 percent increase in imports compared to a 6.8 percent rise in exports.

Despite the strong GDP growth in the first quarter of 2002, payroll employment fell at a 0.9 percent annual rate and unemployment rate held steady at 5.6 percent. The Consumer Price Index rose 1.4 percent in the first quarter, compared to a 0.3 percent decline in the fourth quarter of 2001, but core inflation (excluding food and energy) declined slightly to 2.3 percent from 2.7 percent. Housing starts increased at a 39.2 percent rate to 1.715 million units in the first quarter, but this was the result of unusually warm weather. An offsetting decline is expected in the second quarter. The mortgage rate increased to 6.97 percent in the first quarter from 6.78 percent in the fourth quarter of 2001. At its May meeting, the Federal Open Market Committee held the federal funds rate target at 1.75 percent.

Though U.S. GDP growth was stronger than expected in the first quarter of 2002, the strength was largely concentrated in inventories. The June GDP forecast for the remainder of 2002 as well as for 2003 is slightly weaker than assumed in February, while growth in 2004 and 2005 is virtually identical to the previous forecast. On a calendar year basis, the forecast expects GDP growth to improve from 1.2 percent in 2001 to 2.5 percent in 2002, 3.6 percent in 2003 and 3.9 percent in 2004 before settling back to 3.0 percent in 2005. The nation's unemployment rate, which was down to 3.97 percent in the fourth quarter of 2000, is expected to rise to 6.10 percent by the second quarter of 2002. The unemployment rate is expected to decline in the second half of 2002 and throughout 2003 and 2004 as the economy recovers, reaching 5.00 percent by the end of 2004. Inflation, as measured by the implicit price deflator for personal consumption expenditures, is expected to decline from 1.9 percent in 2001 to 1.2 percent in 2002. The improvement in 2002 is mainly the result of lower energy costs, but the slumping economy should keep inflation moderate for the next few years. The forecast expects inflation rates of 2.3 percent in 2003 and 2.4 percent per year in 2004 and 2005. The forecast assumes that the Federal Open Market Committee is done easing for this cycle and will begin raising its target rate at its August 13 meeting.

Washington payroll employment fell at a 1.8 percent rate in the first quarter of 2002 following a 4.2 percent decrease in the fourth quarter of 2001. This was the fourth consecutive quarterly decline in overall employment in Washington. The drop over the year totaled 2.6 percent for Washington compared to a 1.0 percent decrease in U.S. employment. Only twice in the last forty years has Washington seen a larger decline: during the recessions of 1969-71 and 1981-82. Manufacturing employment fell at a 12.0 percent annual rate in the first quarter, the fifteenth consecutive decline in overall manufacturing employment, excluding the impact of the February 2000 aerospace labor dispute. Aerospace employment dropped at a 26.4 percent annual rate in the first quarter, following an 8.6 percent reduction in the fourth quarter of 2001 as the first of the Boeing layoffs were registered. Aerospace employment had increased in each of the three previous quarters. Manufacturing employment other than aerospace fell at a

6.4 percent rate in the first quarter, which was the mildest decline in a year and an improvement over the 12.0 percent drop in the fourth quarter of 2001. Nonmanufacturing employment declined at a 0.3 percent annual rate in the first quarter of 2002, an improvement over the 3.2 percent drop in the fourth quarter. Most nonmanufacturing sectors continued to decline in the first quarter including construction (down 6.3 percent), transportation, communications, and utilities (down 5.9 percent), and services (down 1.8 percent). Trade employment posted its first increase in a year, however, increasing at a 1.3 percent rate in the first quarter. Government employment and finance, insurance and real estate employment continued to expand as they have throughout the recession, rising 3.2 percent and 1.8 percent respectively.

Washington's personal income in the fourth quarter of 2001 was \$1.532 billion (0.8 percent) lower than expected in the February forecast. Wage and salary disbursements were \$0.924 billion (0.8 percent) lower than expected in February, even though software wages were \$0.536 billion (7.6 percent) higher. Fourth quarter wages outside the software sector were \$1.460 billion (1.4 percent) lower than previously believed. Nonwage personal income in the fourth quarter of 2001 was \$0.608 billion (0.8 percent) lower than in the February forecast.

The number of housing units authorized by building permit rose 1,800 to 36,200 in the first quarter of 2002 from 34,400 in the fourth quarter of 2001. Single family permits increased 3,700 to 28,500, while the number of multi-family units authorized fell 1,900 to 7,700.

The state's economy now appears to be lagging behind the national economy by an even greater margin than expected in February. As expected, aerospace employment growth turned negative in the first few months of 2002. In addition, employment in construction and transportation, communications and public utilities continued to contract. Other cyclical sectors improved in early 2002, though. The decline in non-aerospace manufacturing slowed to a trickle while personnel supply services, computer and data processing services and retail trade employment all turned up after experiencing declines in 2001. As in February, a gradual recovery in employment in Washington is expected beginning in the third quarter of 2002. The aerospace forecast for Washington remains essentially unchanged since last November. Reductions are estimated to have totaled about 14,000 so far, including contract workers and non-Boeing aerospace workers. The forecast expects another 4,500 cuts by July 2002, after which the pace of the reductions will slow. The forecast assumes an increase in employment related to the construction of the nuclear waste vitrification plant at Hanford from the current level of about 2,500 to a peak of 4,500. Employment is expected to drop off sharply after the peak in mid-2004, reaching 2,500 by the end of 2005. The software wage assumption reflects a lower stream of stock option income due to the decline in Microsoft's stock price. As in February, the forecast assumes there will be no major fluctuations in Microsoft stock option activity.

Wage and salary employment fell 0.5 percent in 2001, following a 2.4 percent increase in 2000. The combination of the national recession and cutbacks in aircraft manufacturing is expected to result in a 1.8 percent decline in 2002. The recovery in Washington is expected to be slow. The forecast expects a weak national recovery and no Boeing upturn is expected until 2004. The forecast calls for an employment growth rate of 1.4 percent in 2003, improving to 2.5 percent and 2.3 percent in 2004 and 2005. Washington personal income growth slowed sharply in 2001 to 1.9 percent from 5.9 percent in 2000. Excluding the volatile software sector, the slowdown was from 7.4 percent to 2.6 percent. Even slower growth is expected in 2002 due to the weak national economy and Boeing layoffs. The forecast expects personal income to grow 0.7 percent in 2002, recovering to 5.5 percent in 2003, 6.2 percent in 200, and 5.9 percent in 2005. Housing activity is also expected to decline over the next two years as a result of weak income and population growth and rising unemployment. The forecast expects housing permits to decline from 38,300 in 2001 to 37,500 in 2002 and 35,500 in 2003. The end of the Boeing cutbacks and a resumption of stronger population growth should benefit housing in the final two years. The forecast calls for 38,800 units in 2004 and 41,400 units in 2005.

#### **Alternative Economic Forecasts**

The Washington State Economic and Revenue Forecast Council also provided an optimistic forecast and a pessimistic forecast in June 2002.

Pessimistic Forecast. The pessimistic alternative assumes that sluggish investment and the failure of business to resume hiring prevent the expansion from taking hold in summer 2002. The end of the inventory cycle carries the economy through the second quarter, but final demand slips as investment stagnates, and consumers become more cautious. As the unemployment rate rises, consumer confidence begins to sag, slowing spending further. The difficulties increase when rumblings of an imminent invasion of Iraq cause panic buying. When the United States does invade in the fourth quarter, oil prices rise above \$37 per barrel (WTI). In the first quarter of 2003, all the negative factors combine to cause a second dip in GDP. It is minor—only 0.7 percent at an annual rate—but because the economy has been sluggish for more than two years at that point, the unemployment rate rises to seven percent in the middle of 2003. At the state level, aerospace production and employment cuts are more severe and protracted than assumed in the baseline forecast, with no turnaround until 2005. Washington's wage growth and inflation are relatively slow and the initial level of Washington personal income is lower. Population growth is also slower in this scenario and the downturn in construction employment extends through the middle of 2003. By the end of the 2001-03 Biennium, Washington nonagricultural employment is lower by 59,100 jobs than in the baseline forecast and Washington personal income is \$8.3 billion lower. The pessimistic scenario produced \$470 million (2.2 percent) less General Fund-State revenue in the 2001-03 Biennium than did the baseline forecast

Optimistic Forecast. Coming out of this recession, the U.S. economy remains hobbled by one strong imbalance: the current account deficit. In every other postwar recession, the current account moved into balance as imports dropped and exports remained steady. Because this recession has taken a toll on other countries, though, U.S. exports have dropped, resulting in a bulging current account that now stands at four percent of GDP. In this alternative scenario, the weight of recent current account deficits finally takes its toll on the dollar. Over the course of the next four quarters, the dollar drops 15 percent below its baseline value. The result is stronger GDP growth as imports drop and exports rise, but more inflation. The economy expands 3.0 percent in 2002 (compared with 2.5 percent in the baseline) and 4.5 percent in 2003 (compared with 3.6 percent in the baseline). The CPI climbs 3.0 percent in 2003 (compared with 2.6 percent in the baseline), though, and remains above the baseline rate throughout the forecast period. Locally, Washington aerospace employment begins rising in the third quarter of 2003 and expands strongly in 2004 and 2005. Washington's wages and prices grow faster than in the baseline and the initial level of Washington personal income is higher. Construction employment also turns up earlier and more vigorously than in the baseline and population growth is also stronger in the optimistic alternative. By the end of the 2001-03 Biennium, Washington nonagricultural employment is higher by 35,500 jobs than in the baseline forecast and Washington personal income is \$5.9 billion higher. The optimistic scenario generated \$445 million (2.1 percent) more revenue in the 2001-03 Biennium than did the baseline forecast.

#### **Budgetary Outlook**

For the 2001-03 Biennium (after the 2002 Supplemental Session), General Fund-State revenues are projected to be \$21.140 billion, a decrease of 0.10 percent from the 1999-01 Biennium, plus a carryforward of \$599 million. This figure includes \$25 million in tax reductions that are the result of the passage by the state's voters of Initiative 747, which limits property tax increases. Another \$9 million shift of revenue from the General Fund-State to other funds is assumed based upon the voters' passage of Initiative 773, which earmarks tobacco taxes for low-income health programs. The 2002 Supplemental Budget includes additional net revenue of \$88 million, including \$24 million for the new Big Game multi-state lottery, recovery of \$46 million of existing taxes owed to the state by hiring additional tax auditor, \$27 million in additional use taxes, and several small revenue reductions. The revenue outlook for the 2001-03 Biennium is expected to remain low at this time, and the 2002 Supplemental Budget passed by the Legislature and signed by the Governor brings General Fund-State revenue and expenditures back into balance.

With the passage of the 2002 Supplemental Budget, the operating budget for the 2001-03 Biennium calls for an overall expenditure level of \$22.45 billion for General Fund-State, which is an increase of \$1.70 billion or 8.3 percent over the 1999-01 Biennium. This is among the smallest of the biennial growth rates in the past decade, and is within the \$22.86 billion expenditure limit imposed by Initiative 601.

Fifty-five percent of the General Fund-State budget will go to support public schools and higher education. Most of the \$459 million increase in public school funding is directed toward salary improvements that will aid in retaining and recruiting quality teachers, hiring additional teachers and providing means to assist struggling students. The legislative budget for the 2001-03 Biennium includes an increase of \$48 million in General Fund-State and Other funds spending for 3,500 student enrollment increases in public universities and colleges, \$19 million for work study and financial aid and \$11 million in the Promise Scholarship program that will provide scholarships to more than 6,700 high school students from the top 15 percent of high school senior classes. Also in the budget is an increase of \$113 million for salary adjustments to university and college faculty and staff, including funding for faculty retention pay increases, and to part-time faculty at the community and technical colleges intended to address pay disparities.

The spending for human service delivery systems provided by the Department of Social and Health Services makes up approximately 27 percent of the state budget. The "Work First" program, established in 1997, has enabled more than 145,000 job placements for clients. Welfare caseloads have dropped by 44 percent since the inception of the program. A survey of people leaving the program found that their wages average \$7.80 per hour. The largest increase in the Human Services budget was made in the Medical Assistance Program, where \$625 million in funding was added to cover medical inflation and the increasing caseload and per capita costs.

The \$310 million in tobacco settlement funding that the state will receive in the 2001-03 Biennium will be used in the Health Services Account to fund the state's Basic Health Plan, which will reach 125,000 enrollees, and for other public health expenditures. An additional \$100 million in tobacco settlement dollars was used in the 1999-01 Biennium to establish an endowment fund to support public health efforts in smoking cessation, prevention and enforcement. The tobacco settlement funding is not part of the General Fund-State budget, and consequently such revenues and planned expenditures are not reflected in the General Fund-State budget figures presented herein.

The focus in criminal justice in the 2001-03 Biennium is on keeping communities safe from crime and drugs. Funding (\$48 million) is provided in the capital budget to begin construction of a Special Commitment Center for Sexual Officers.

An across-the-board salary increase of 3.7 percent in the first year for state employees accounts for \$233 million in General Fund-State spending increases in the 2001-03 Biennium. Additionally, Initiative 732 was passed by the voters and provided for annual salary increases for K-12 teacher based upon the Seattle CPI index. The 2001-03 budget provides \$369 million for a 3.7 percent increase for the first year, and a 3.6 percent increase in the second year.

The following table provides the General Fund-State budget for the 2001-03 Biennium.

# 2001-03 BIENNIUM GENERAL FUND-STATE BUDGET (Modified Accrual Basis) (in Millions)

Beginning Fund Balance	\$	599
Revenue		
June 2001 Forecast	\$	22,099
September 2001 Forecast Change		(96)
2001 Legislative Changes		18
November 2001 Forecast Change		(779)
Initiative 747 Limits on Property Tax Increases		(25)
Initiative 773 Tobacco Taxes for Low Income Health and		
Other Programs		(9 <u>)</u>
February 2002 Forecast Update		(266)
Estate Tax, Legal Interpretation		19
2002 Legislative Changes		93
June 2002 Forecast		85
Total Revenue	\$	21,140
Total Sources	\$	21,739
Total Expenditures	\$	22,451
Preliminary General Fund-State 2001-03 Balance	\$	(712)
Transfer from General Fund to Emergency Reserve Account		0
Transfer to General Fund from Health Services Account and Other Accounts		1,055
<b>Ending General Fund-State Balance</b>	\$	343
<b>Emergency Reserve Fund Account Balance</b>		55
Projected 2001-03 Balance Including Emergency		
Reserve Account	<b>\$_</b>	398

Source: Office of Financial Management.

#### **State Transportation Budget**

The Legislature passed the state transportation budget for the 2001-03 Biennium on June 21, 2001, and the Governor signed the bill on June 26, 2001. The total \$3.8 billion budget bill contained funding for \$2.1 billion in capital expenditures, including \$1.8 billion for the Department of Transportation capital funding for roads, bridges, ferries, rail, and transit improvements. The bill also contained funding for the Washington State Patrol, the Department of Licensing and other transportation agencies.

On November 2, 1999, the voters of Washington approved Initiative 695, which eliminated up to \$1.1 billion in direct distributions of state revenues, including about \$560 million from accounts that support the Department of Transportation's budget. See "Initiative and Referendum—Initiative 695."

The initiative also eliminated the revenue stream that was designed to backfill the gas tax to be used for debt service on \$1.9 billion in highway purpose bonds authorized during the previous year. As a result of the action taken by the 2000 Legislature, the Department of Transportation's capital expenditure level is now at nearly \$1.7 billion.

The state gas tax, currently 23 cents per gallon, historically has been pledged for debt service retirement on transportation bonds.

During the 2002 Legislative Session, the Legislature adopted a current law transportation budget and also passed a referendum to be included on the November 2002 ballot for passage of a gas tax to support higher spending in transportation.

#### CAPITAL BUDGET AND STATE DEBT

#### **State Capital Budget**

The state's 2001-03 biennial capital budget adopted by the 2001 Legislature provided for \$2.5 billion expenditures in new projects. Of this total, \$887 million in expenditures were to be funded from the sale of general obligations that are subject to the state's statutory debt limit.

The Governor's proposed 2002 Supplemental Budget includes an economic stimulus package that increases the amount provided for new state projects by \$100 million; while replacing the funding source of \$175 million in general obligation bonded projects with a new dedicated fund bond issue.

Including the Governor's proposed 2002 Supplemental Budget, the 2001-03 biennial capital budget provides for \$711 million for higher education projects, \$346 million for K-12 education, \$672 million for natural resource projects, and \$230 million in public works low interest loans to local governments. In addition, the budget includes \$81 million for major renovations to the state Capital Building. Other capital fund are divided across the remaining state governmental functions.

### **General Obligation Debt**

General Obligation Debt Authority. The State Constitution and enabling statutes authorize by three different means the incurrence of state general obligation debt, the payment of which is secured by a pledge of the state's full faith, credit and taxing power:

- (i) by the affirmative vote of 60 percent of both houses of the Legislature, without voter consent (in which case the amount of such debt is generally but not always subject to both constitutional and statutory limitations; see "General Obligation Debt Limitations" below);
- (ii) by the affirmative vote of 50 percent of both houses of the Legislature and a majority of the voters voting thereon (in which case the amount of the debt so approved is not subject to other constitutional limitations, but is subject to statutory limitations; see "General Obligation Debt Limitations" below); or
- (iii) by a body designated by statute (currently the Committee) without limitation as to amount, without approval of the Legislature (except as to appropriation of the sums borrowed) and without the approval of the voters; however, such debt:
  - (a) may be incurred only to meet temporary deficiencies of the State Treasury, to preserve the best interests of the state in the conduct of the various state institutions, departments, bureaus, and agencies during each fiscal year;
  - (b) must be discharged, other than by refunding, within 12 months of the date of incurrence;
  - (c) may be incurred only to provide for appropriations already made by the Legislature; or

(d) may be incurred to refund outstanding obligations of the state.

The State Constitution also permits the state to incur additional debt to repel invasion, suppress insurrection or to defend the state in war.

General Obligation Debt Limitations. With certain exceptions noted below, the amount of state general obligation debt which may be incurred by the means described in the section entitled "General Obligation Debt Authority" above is limited by constitutional and statutory restrictions. The limitations in both cases are imposed by prohibiting the issuance of new debt if the new debt would cause the maximum annual debt service on all thereafter outstanding general obligation debt to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These are limitations on the incurrence of new debt and are not limitations on the amount of debt service which may be paid by the state in future years.

"General state revenues" is defined for purposes of the constitutional limitation as including all state money received in the State Treasury from each and every source whatsoever, with certain exceptions that include (i) fees and revenues derived from the operation of any facility; (ii) earmarked gifts, grants, donations, and aid; (iii) money for retirement system funds and performance bonds; (iv) money from trust funds, proceeds from sale of bonds or other indebtedness; and (v) taxes levied for specific purposes. For purposes of the statutory limitation, "general state revenues" also includes revenues deposited in the state general fund that are derived from the state real estate excise tax in support of the common schools and the state lottery.

The constitutional and statutory limitations, which are overlapping, are summarized as follows:

- (i) The Constitutional Limitation. Under Article VIII, Section 1 of the State Constitution, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed nine percent of the arithmetic mean of general state revenues for the preceding three fiscal years. Excluded from the calculation are the following types of general obligation debt:
  - (a) debt payable primarily from excise taxes levied on motor vehicle fuels, income received from the investment of the permanent common school fund and revenue received from license fees on motor vehicles:
  - (b) debt which has been refunded;
  - (c) debt issued after approval of both houses of the Legislature and a majority of those voting in a general or special election;
  - (d) debt issued to meet temporary deficiencies in the State Treasury (described in "General Obligation Debt Authority" above);
  - (e) debt issued in the form of bond anticipation notes;
  - (f) debt issued to fund or refund debt of the State Building Authority (no longer in existence);
  - (g) debt issued to pay "current expenses of [S]tate government;"
  - (h) debt payable solely from the revenues of particular public improvements (revenue debt of the state), and
  - (i) any state guarantee of voter-approved general obligation debt of school districts in the state.

(ii) The Statutory Limitation. Under chapter 39.42 RCW, new general obligation debt may not be issued if the new debt would cause maximum annual debt service on all thereafter outstanding general obligation debt to exceed seven percent (as contrasted with the nine percent limitation in the State Constitution) of the arithmetic mean of general state revenues for the preceding three fiscal years.

The percentage limitation and the general obligation debt excluded from calculation of the limitation under this state statute have changed from time to time. The types of general obligation debt currently excluded from the calculation are the same as those excluded from the calculation under the constitutional limitation with the following exceptions:

- (a) general obligation debt issued after approval of both houses of the Legislature and a majority of the voters, which is included rather than excluded as described above under "The Constitutional Limitation:"
- (b) general obligation debt issued prior to July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from money other than general state revenues or from special excise taxes imposed under chapter 67.40 RCW ("reimbursement bonds");
- (c) general obligation debt issued after July 1, 1993, pursuant to statute which requires that the State Treasury be reimbursed for the full debt service on such debt from (1) moneys outside the State Treasury (except for higher education operation fees); (2) higher education building fees; (3) indirect cost recovered from federal grants and contracts; and (4) University of Washington hospital patient fees;
- (d) general obligation debt issued to finance certain improvements to the state capitol east plaza garage pursuant to RCW 43.99Q.070; and
- (e) general obligation debt issued to finance the rehabilitation of the state legislative building to the extent such debt is paid from the capitol building construction account pursuant to RCW 43.99Q.140(2)(b).

Current General Obligation Debt Capacity. By applying the statutory limitation on general obligation debt, which is currently the more restrictive of the constitutional and statutory limitations, the state's estimated general obligation debt capacity (excluding Committee-authorized short-term debt described above) is calculated as follows:

Estimated arithmetic mean of general state revenues for fiscal years ending June 30, 2000, 2001, and 2002 (1)	\$ 8,813,324,614
7% of such arithmetic mean (maximum annual debt service on general obligation debt to be outstanding may not exceed this sum)	\$ 616,932,723
Maximum annual debt service on outstanding general obligation debt (8/1/2002)	\$ 563,727,991
Uncommitted portion of debt service limitation (8/1/2002)	\$ 53,204,732
Remaining state general obligation principal debt capacity after sale of current and projected issues (assuming a 25-year amortization and an interest rate of 6.00% on future issues) (2)	\$ 680,135,037

- (1) Preliminary, subject to change. The arithmetic means of general state revenues for fiscal years ending (a) June 30, 1999, 2000, and 2001, (b) June 30, 1998, 1999, and 2000, (c) June 30, 1997, 1998, and 1999, and (d) June 30, 1996, 1997, and 1998, were \$8,655,884,795, \$8,305,755,187, \$7,918,308,401, and \$7,559,859,280, respectively.
- (2) The amount of debt that can be issued under this debt limitation calcualtion is subject to numerous factors, including state revenues, debt structure and interest rates, and may vary over time.

*Use of Short-Term General Obligation Debt Authority (Certificates of Indebtedness and Bond Anticipation Notes).* Chapter 39.42 RCW and the respective bond acts of the state delegate to the Committee the authority to issue, in the name of the state, temporary notes in anticipation of the sale of bonds. Pursuant to statutory authority and resolution of the Committee, such notes are general obligations of the state. Principal of and interest on such notes are excluded from the constitutional and statutory debt limitations. The state has no bond anticipation notes currently outstanding.

Article VIII of the State Constitution and chapter 39.42 RCW provide for the issuance of certificates of indebtedness to meet temporary deficiencies in the State Treasury. Such indebtedness must be retired other than by refunding within twelve months of the date of issue. Principal and interest on certificates of indebtedness is excluded from constitutional and statutory debt limitations. The state has no certificates of indebtedness currently outstanding and does not anticipate any external short-term borrowing during the current biennium.

#### **Motor Vehicle Fuel Tax Obligations**

As of August 1, 2002, there will be outstanding \$1,391,315,000 motor vehicle fuel tax bonds secured by a pledge of, and first payable from, excise taxes levied against motor vehicle and special fuels. Additionally, these bonds are secured by the full faith, credit and taxing power of the state. Such bonds are not subject to the constitutional or statutory debt limitation.

*Motor Vehicle Fuel Tax Rates.* Chapter 49, Laws of 1983, 1st Ex. Sess., established a motor vehicle fuel tax at a fixed cents-per-gallon rate. Effective April 1, 1990, the fuel tax was raised to 22 cents per gallon from 18 cents. Effective April 1, 1991, the fuel tax was raised to 23 cents per gallon.

Revenue Available for Debt Service. The following table presents the state's motor vehicle fuel excise tax collection experience at various rates per gallon, including a revenue projection of the 23 cents per gallon tax effective April 1, 1991, and the allocations of excise tax pledged for bond principal and interest payments.

	Revenue Pledge	County-City Allocation (1)	State Allocation (2)
July 1, 1990 – June 30, 1991	\$573,879,233	\$78,783,798	\$281,699,313
July 1, 1991 – June 30, 1992	610,681,244	81,153,690	305,143,075
July 1, 1992 – June 30, 1993	596,015,283	79,888,937	297,161,376
July 1, 1993 – June 30, 1994	614,890,069	82,418,884	306,571,969
July 1, 1994 – June 30, 1995	615,525,077	82,503,999	306,888,571
July 1, 1995 – June 30, 1996	655,427,980	87,887,898	327,133,159
July 1, 1996 – June 30, 1997	672,095,589	89,661,476	336,186,110
July 1, 1997 – June 30, 1998	688,474,782	91,846,557	344,379,077
July 1, 1998 – June 30, 1999	712,559,355	95,059,580	356,426,320
July 1, 1999 – June 30, 2000	721,684,773	96,276,797	365,130,833
July 1, 2000 – June 30, 2001	723,945,995	96,578,457	366,272,623
July 1, 2001 – June 30, 2002 (3)	719,791,029	96,024,161	364,169,868

- (1) Allocation of excise tax revenues first used for payment of debt service for county-city urban program (RCW 47.26.404, 47.26.4252, 47.26.4254, and 47.26.505).
- (2) Allocation of excise tax revenues first used for payment of debt service for ferry vessels, State Route 90 and the state highway bonds.
- (3) Department of Transportation forecast (June 2002).

Revenue Pledge and Lien Priorities. Each legislative act authorizing the issuance and sale of motor vehicle fuel tax bonds provides that the principal of and interest on such bonds are secured by a pledge of the excise taxes levied on motor vehicle and special fuels imposed by chapters 82.36 and 82.38 RCW (formerly by chapters 82.36 and 82.40 RCW). By statutory provision the Legislature has covenanted to continue to levy that excise tax in amounts sufficient to pay, when due, the principal and interest on all of those bonds issued under the respective legislative authorizations. The act authorizing the issuance of refunding bonds requires, as to bonds to be refunded that are secured by motor vehicle fuel taxes, that the refunding bonds be secured by the same taxes in addition to the pledge of the state's full faith and credit and taxing power.

Lien priorities have been created in order of chronology of bond authorizations and legislative designation in the distribution of revenue dedicated for various purposes. With the pledge of the aggregate of motor vehicle fuel tax revenues for payment of the principal of and interest on all motor vehicle fuel tax bonds currently authorized, lien priorities can be characterized as a mandate as to which portion of the excise tax revenues should be used first on a priority basis in the transfer of funds to the Highway and Ferry Bond Retirement Funds.

Consistent with statutory language, reference to the pledge of revenue is now stated as the "excise taxes on motor vehicle and special fuels."

Certain significant aspects relating to motor vehicle fuel tax bonds should be noted:

(i) All motor vehicle fuel tax general obligation bonds are secured by a pledge of the full faith, credit and taxing power of the state.

(ii) All motor vehicle fuel tax bonds, including the revenue bonds (which are secured directly and only by the excise tax on motor vehicle fuels) and the general obligation bonds (which are secured additionally by that excise tax revenue), constitute liens in an established order of priority against the fuel tax revenue.

### **Sources of Repayment**

The Legislature is obligated to appropriate money for state debt service requirements. Appropriations providing for the payment of bond principal and interest requirements on each series of bonds normally are included in the omnibus appropriation act or occasionally in another appropriation act of each biennial session. In addition, it has been the practice to provide in each omnibus appropriation act an appropriation of such additional money as may be required to satisfy bond covenants and laws for reserves, surplus funds and other "set-asides."

Generally, each bond statute provides that on or before June 30 of each year the Committee shall certify to the State Treasurer the amount required for payment of bond principal and interest for the ensuing fiscal year. For bonds authorized before the First Extraordinary Session of the 1977 Legislature on July 1 (in some instances on June 30), the State Treasurer was required to transfer those funds from any state general revenues, component or dedicated revenues, depending on the revenue pledge, to the specified bond fund. For bonds authorized during the 1977 First Extraordinary Legislative Session and for all subsequent authorizations made prior to the 1989 Legislative Session, the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds not less than 30 days prior to the principal or interest payment date. For bonds authorized during and since the 1989 Legislative Session, the State Treasurer must transfer the funds necessary to pay debt service to the respective bond redemption funds on the principal or interest payment date.

The statutes(s) authorizing the bonds and other general obligations of the state require the Committee to certify annually the amount needed to provide for payment of debt service and require the State Treasurer to deposit "general state revenues" in such amount into the General Obligation Bond Retirement Fund from time to time. The term "general state revenues" is defined in Article VIII in the State Constitution. Not all money deposited in the General Fund-State constitutes general state revenues. The following table presents general state revenues for fiscal years since 1997:

# GENERAL STATE REVENUES (in Millions)

Fiscal Year	<b>General State Revenues</b>
2001	\$ 9,049.773
2000	8,655.570
1999	8,252.312
1998	7,999.384
1997	7,503.229

Some general obligation bond statutes provide that the General Fund-State will be reimbursed from discrete revenues which are not considered general state revenues. For example, tuition fees charged by institutions of higher education must reimburse the General Fund-State for payment of debt service for a number of higher education construction bonds. Other similar reimbursement requirements apply to hospital patient fees (for University of Washington Hospital Construction Bonds) and lease-rental proceeds (for Washington State University Research Center Bonds). All of these required reimbursements have been made to date.

In addition, special hotel-motel tax proceeds collected in King County are pledged to reimburse the General Fund-State debt service payments for the 1983 State Convention and Trade Center Bonds.

For motor vehicle fuel tax bonds, at least one year prior to the date any interest is due and payable on those bonds or prior to the maturity date of any bonds, the Committee estimates, subject to the provisions of the pledge of revenue, the percentage of the monthly receipts of the motor vehicle fund resulting from collection of excise taxes on motor vehicle and special fuels that will be necessary to meet interest or bond payments when due. Each month as such funds are paid into the Motor Vehicle Fund, the State Treasurer must transfer such percentage of the monthly receipts from excise taxes on motor vehicle and special fuels in the Motor Vehicle Fund to the Highway Bond Retirement Fund and the Ferry Bond Retirement Fund, the latter of which is to be used for payment of the principal of and interest on the state ferry bonds when due. If in any month it appears that the estimated percentage of money so transferred is insufficient to meet the requirements for interest and bond retirement, the State Treasurer must notify the Committee, and the Committee must adjust its estimates so that all requirements for interest and principal of all bonds issued will be fully met at all times.

The state retains and expects to continue to retain a minimum surplus of funds in the Highway Bond Retirement Fund pending the development of clear estimates of the consequences of energy conservation measures and more definite Department of Transportation revenue projections.

With respect to state ferry bonds, concurrent with the distribution of motor vehicle and special fuel tax revenue to the Ferry Bond Retirement Fund, the State Treasurer must transfer a like amount of funds from the Puget Sound Capital Construction Account to the Motor Vehicle Fund.

Other bonds are limited obligations not payable from the General Fund-State. Such bonds are payable from parking fees and land grant revenues (for state parking facilities bonds).

#### **State Bonds Outstanding**

The following table summarizes as of August 1, 2002, the state's general obligation bonds, general obligation and revenue bonds secured by motor vehicle fuel tax revenue, limited obligation bonds, and state agency debt.

General Obligation Bonds	\$ 6,868,269,728
Motor Vehicle Fuel Tax General Obligation and Revenue Bonds	1,391,315,000
	\$ 8,259,584,728

An additional \$1,011,548,000 principal amount of general obligation bonds and \$1,915,825,000 principal amount of motor vehicle fuel tax general obligation and revenue bonds currently will be authorized but unissued as of August 1, 2002. Issuance of additional general obligation bonds is subject to constitutional and statutory debt limitations. By statute, additional general obligation bonds (with certain exceptions) may not be issued if, after giving effect thereto, maximum annual debt service would exceed seven percent of the three-year average of general state revenues. State motor vehicle fuel tax general obligation bonds and certain other bonds are not subject to that limitation.

The maximum annual debt service on all outstanding general obligation bonds is covered 12.99 times by general state revenues of \$9.050 billion for the fiscal year ending June 30, 2001. Coverage of the projected annual debt service on all outstanding motor vehicle fuel tax general obligation and revenue bonds is 4.97 times based upon estimated gasoline tax revenues of \$742.331 million for the fiscal year ending June 30, 2002.

### **Schedules**

Schedules Nos. 1 through 3 on the following pages show debt service on outstanding and proposed general obligation bonds and motor vehicle fuel tax bonds and analyses of the various types of revenues pledged to secure these bonds.

SCHEDULE NO. 1 (Combined — General State Revenues and Components, Motor Vehicle Fuel Tax, and Other Revenues)

#### TOTAL BONDS OUTSTANDING AND AUGUST 1, 2002 BOND OFFERING

Fiscal Year Ending	Outstandin	g 8/	1/2002 (1)	August 1, 2002 Bond	l Off	fering <sup>(2)</sup>		
June 30th			Interest (4)	Principal		Interest	_	Total (3)
2003	\$ 300,025,000	\$	283,376,391	\$ -	\$	3,718,755	\$	587,120,146
2004	381,180,451		415,076,824	4,145,000		8,862,838		809,265,113
2005	390,927,976		399,994,039	4,270,000		8,736,613		803,928,628
2006	395,594,229		376,056,475	4,440,000		8,583,763		784,674,467
2007	410,128,126		359,357,635	4,645,000		8,396,256		782,527,018
2008	418,784,536		335,466,389	4,870,000		8,187,975		767,308,900
2009	405,354,578		315,064,349	5,100,000		7,963,825		733,482,752
2010	380,637,556		295,565,148	5,315,000		7,716,375		689,234,079
2011	354,774,208		274,669,143	5,525,000		7,445,375		642,413,727
2012	343,955,276		258,979,306	5,755,000		7,163,375		615,852,956
2013	362,193,543		234,653,050	6,000,000		6,869,500		609,716,093
2014	379,063,999		209,024,343	6,260,000		6,563,000		600,911,342
2015	402,901,564		197,395,630	6,540,000		6,243,000		613,080,194
2016	411,064,988		188,211,269	6,840,000		5,908,500		612,024,757
2017	402,231,545		185,171,623	7,165,000		5,558,375		600,126,543
2018	377,598,956		162,001,834	7,510,000		5,191,500		552,302,290
2019	351,951,316		144,318,629	7,875,000		4,806,875		508,951,820
2020	326,988,376		130,274,208	8,275,000		4,403,125		469,940,709
2021	275,813,505		86,606,837	8,695,000		3,978,875		375,094,217
2022	249,510,000		49,439,800	9,145,000		3,532,875		311,627,675
2023	220,640,000		36,765,134	9,625,000		3,063,625		270,093,759
2024	197,365,000		25,614,156	10,140,000		2,569,500		235,688,656
2025	154,230,000		15,805,944	10,685,000		2,048,875		182,769,819
2026	117,570,000		8,090,894	11,260,000		1,500,250		138,421,144
2027	64,645,000		2,650,500	11,865,000		922,125		80,082,625
2028	-		-	12,510,000		312,750		12,822,750
	\$ 8,075,129,728	\$	4,989,629,551	\$ 184,455,000	\$	140,247,899	\$	13,389,462,178

Note: Totals may not add due to rounding.		
(1) Outstanding Bonds by Revenue Pledge	Principal	Interest
(a) Prior Liens: Retail Sales Tax Revenues	\$ 1,490,000	\$ 47,600
(b) General State Revenues	6,682,324,728	4,163,851,069
(c) Motor Vehicle Fuel Tax	1,391,315,000	825,730,882
Total Bonds Outstanding	\$ 8,075,129,728	\$ 4,989,629,551
(2) August 1, 2002 Bond Offering		
(a) Series 2003A, dated 8/1/2002	\$ 159,570,000	\$ 136,775,679
(b) Series 2003T, dated 8/1/2002	24,885,000	3,472,220
Total Current Offerings	\$ 184,455,000	\$ 140,247,899
(3) Total Bonds Outstanding Following August 1, 2002 Offering	\$ 8,259,584,728	\$ 5,129,877,450

<sup>(4)</sup> Interest payments are only estimates and are subject to change from time to time as market conditions change.

# SCHEDULE NO. 2

# SUMMARY - DEBT STRUCTURE BY REVENUE PLEDGE

(thousands of dollars)

	6/30/1999		6/30/	/2000	6/30/	2001	6/30/	/2002	8/1/2002 (1)		
	General Obligation	Limited Obligation	General Obligation	Limited Obligation	General Obligation	Limited Obligation	General Obligation	Limited Obligation	General Obligation	Limited Obligation	
Outstanding General State Revenues and Comp General State Revenues Retail Sales Tax Revenue Subtotal  Motor Vehicle Fuel Tax Revenue Land Grant and Parking Revenues Total	\$ 5,842,971 4,325 \$ 5,847,296 \$ 1,035,315	\$ \$ \$ 1,170 \$ 1,170	\$ 6,277,518 3,425 \$ 6,280,943 \$ 997,215  \$ 7,278,158	\$ \$ \$	\$ 6,540,745 2,485 \$ 6,543,230 \$ 1,135,885  \$ 7,679,115	\$ \$ \$	\$ 6,786,804 1,490 \$ 6,788,294 \$ 1,395,980  \$ 8,184,274	\$ \$ \$	\$ 6,866,780 1,490 \$ 6,868,270 \$ 1,391,315  \$ 8,259,585	\$ \$ \$	
Grand Total - Outstanding	\$6,88	<u>3,781</u>	\$7,27	8 <u>.158</u>	\$7,67	9,115	\$8,18	4,274	\$8,259	.585	
Annual Debt Service Requ Fiscal Year	<u>iirements</u> <u>\$694</u>	<u>.076</u>	<u>\$736</u>	<u>210</u>	<u>\$789</u>	<u>,213</u>	<u>\$825</u>	<u>.972</u>	<u>\$845.</u>	<u> 267</u>	
Authorized Unissued General State Revenues and Comp General State Revenues Retail Sales Tax Revenue Subtotal	\$ 2,003,136  \$ 2,003,136	\$ \$	\$ 1,259,883  \$ 1,259,883	\$ \$	\$ 1,697,723  \$ 1,697,723	\$ \$	\$ 1,196,003  \$ 1,196,003	\$ \$	\$ 1,011,548  \$ 1,011,548	\$	
Motor Vehicle Fuel Tax Revenue Total	2,436,820 \$ 4,439,956	\$	2,409,820 \$ 3,669,703	\$	2,253,275 \$ 3,950,998	\$	1,915,200 \$ 3,111,203	\$	1,915,825 \$ 2,927,373	\$	
Grand Total - Unissued	\$4,439	<u>9,956</u>	\$3,66	<u>9,703</u>	\$3,95	0,998	\$3,11	1,203	\$2,927	<u>.373</u>	
Issued (New Money and R	<mark>tefunding)</mark> <u>\$711</u>	. <u>367</u>	<u>\$874</u>	<u>563</u>	<u>\$1,34</u>	5 <u>.245</u>	<u>\$1,01</u> °	<u>7.470</u>	<u>\$184.</u>	<u>455</u>	

<sup>(1)</sup> Includes current offering dated August 1, 2002.

Note: Totals may not add due to rounding.

# **SCHEDULE NO. 3**

# TOTAL DEBT SERVICE REQUIREMENTS (1) by Pledge of Revenues

Fiscal Year Ending June 30th	General State Revenues (or Components)	Motor Vehicle Fuel Tax Revenues	Total Principal	Total Interest	Total Debt Service Requirements
2003	\$695,980,495	\$149,286,959	\$409,168,923	\$436,098,531	\$845,267,454
2004	672,413,852	136,851,260	385,325,451	423,939,662	809,265,113
2005	669,348,367	134,580,261	395,197,976	408,730,652	803,928,628
2006	652,992,370	131,682,097	400,034,229	384,640,238	784,674,467
2007	651,289,229	131,237,789	414,773,126	367,753,891	782,527,018
2008	641,793,189	125,515,711	423,654,536	343,654,364	767,308,900
2009	615,506,418	117,976,334	410,454,578	323,028,174	733,482,752
2010	583,532,873	105,701,206	385,952,556	303,281,523	689,234,079
2011	549,021,584	93,392,143	360,299,208	282,114,518	642,413,727
2012	527,440,508	88,412,448	349,710,276	266,142,681	615,852,956
2013	521,330,688	88,385,406	368,193,543	241,522,550	609,716,093
2014	512,528,058	88,383,284	385,323,999	215,587,343	600,911,342
2015	524,696,587	88,383,607	409,441,564	203,638,630	613,080,194
2016	523,637,875	88,386,882	417,904,988	194,119,769	612,024,757
2017	512,087,169	88,039,374	409,396,545	190,729,998	600,126,543
2018	466,112,300	86,189,990	385,108,956	167,193,334	552,302,290
2019	424,397,118	84,554,702	359,826,316	149,125,504	508,951,820
2020	387,918,288	82,022,421	335,263,376	134,677,333	469,940,709
2021	304,141,951	70,952,266	284,508,505	90,585,712	375,094,217
2022	246,687,663	64,940,013	258,655,000	52,972,675	311,627,675
2023	219,733,859	50,359,900	230,265,000	39,828,759	270,093,759
2024	192,006,966	43,681,691	207,505,000	28,183,656	235,688,656
2025	141,628,034	41,141,784	164,915,000	17,854,819	182,769,819
2026	99,216,531	39,204,613	128,830,000	9,591,144	138,421,144
2027	55,423,375	24,659,250	76,510,000	3,572,625	80,082,625
2028	12,822,750	0	12,510,000	312,750	12,822,750
Total	\$11,403,688,097	\$2,243,921,389	\$8,368,728,651	\$5,278,880,835	\$13,647,609,486

<sup>(1)</sup> Includes current offering dated August 1, 2002.

Note: Totals may not add due to rounding.

#### **SELECTED DEBT RATIOS**

#### **Debt Ratios**

Year	State Debt Personal Inco		State Debt/ Personal Income (Percentage)	Total Debt Service/ Personal Income (Percentage)	State Debt/ Market Value Taxable Property (Percentage)
1998	\$	1.129.95	3.98%	0.43%	1.67%
1999	Ψ	1,183.83	3.96%	0.42%	1.65%
2000		1,247.83	3.99%	0.43%	1.62%
2001*		1,286.49	4.09%	0.44%	1.67%
2002*		1,366.89	4.36%	0.45%	1.80%

#### Factors for the Debt Ratios

Year	Population <sup>(1)</sup> (000)	Personal Income <sup>(2)</sup> (000,000)		Debt Service <sup>(3)</sup> (000)		Т	Market Value axable Property <sup>(4)</sup> (000)	State Debt <sup>(5)</sup> (000)	
1998	5,750.00	\$	163,192	\$	694.076	\$	389,446,412	\$	6,497,199
1999	5,830.80	-	174,221	*	736,210	•	419,424,340	-	6,902,685
2000	5,894.10		184,518		789,213		452,962,015		7,354,860
2001*	5,974.90		188,092		825,972		459,907,731		7,686,649
2002*	6,042.60		189,489		845,267		459,907,731		8,259,585

<sup>(1)</sup> Population -- Office of Financial Management, "Washington Economic and Revenue Forecast June 2002," Table A5.1.

### **State Bonded Debt by Source of Payments**

General	Ob	ligation

Payable from General State Revenues	\$5,705,557,253 (1)	
First Payable from Other Sources	2,554,027,475 (2)	
Limited Obligation	0	\$8,259,584,728

_	General C	Obligation Debt	
	Payable From	First Payable	Total
	General State	from	State Bonded
_	Revenues	Other Sources	Debt
Debt to True Market Value	1.36%	0.61%	1.97%
Per Capita Debt	\$944.22	\$422.67	\$1,366.89

<sup>(1)</sup> Outstanding Bonds as of August 1, 2002.

<sup>(2)</sup> Personal Income -- Office of Financial Management, "Washington Economic and Revenue Forecast June 2002," Table A3.3.

<sup>(3)</sup> Debt Service -- Reported by State Finance Committee for the ensuing fiscal year.

<sup>(4)</sup> True and fair market value (100%) as reported by the Department of Revenue for state taxes due and payable in calendar years 1995 through 2000 -- Department of Revenue, "Tax Statistics 1999," Table 38. Under current law, business inventories are exempt from any property tax.

<sup>(5)</sup> State Debt -- Reported by Office of State Treasurer for December 31 each year. Outstanding as of August 1, 2002.

Estimate.

<sup>(2)</sup> Certain state General Obligation Bonds are payable first from sources other than general state revenues (\$1,162,712,475 from tuition fees, patient fees, admissions taxes, parking taxes, certain King County sales and use taxes, or hotel and motel taxes) and are additionally full faith and credit obligations of the state.

#### OTHER OBLIGATIONS

#### **Workers' Compensation Program**

The Workers' Compensation Program insures approximately 70 percent of the work force in the state, excluding self-insured employers and their employees, against work-related accidents and medical claims. The program has three main components: Accident, Medical Aid and Supplemental Pension. Accident Fund premiums are paid by employers while premiums for the Medical Aid and Supplemental Pension Funds are shared equally by employers and employees. A separate pension fund sufficient to pay future pension obligations is established in the Accident Fund and not through separate premium assessments. The Supplemental Pension component covers both state fund and self-insured employees. The Accident, Medical Aid and Pension components are designed to be self-sustaining; assets are accumulated to fund future benefits.

The Supplemental Pension Fund was adopted by the Legislature in 1973 to provide inflation adjustment payments for time lost for the temporarily disabled and pension benefits for the permanently disabled. This plan operates on a current, "pay-as-you-go" basis. GAAP formerly required those liabilities be recorded as long-term debt and allowed expected employer and employee contributions to be shown as an asset. GASB now requires the Supplemental Cost of Living Benefit to be characterized as an obligation of the Workers' Compensation Fund, a special enterprise fund, but does not permit employer and employee future contributions to be shown as an offsetting asset. This accounting change has no impact on the fund's liability to pay supplemental cost of living benefits, nor does it affect its ability to make those payments. The potential future liability of the fund to pay all claims for Supplemental Cost of Living Benefits for all employees is estimated to be \$4.5 billion; however, the state's obligation to its own employees is substantially lower, and the state anticipates contributions from the private sector will be sufficient to satisfy all liabilities for nonpublic employees.

#### **Lease Commitments**

The state has approximately ten million square feet of leased office, educational, laboratory, and warehouse space throughout the state occupied under 1,125 operating leases totaling \$65 million annually. According to the State Department of General Administration, the agency responsible for negotiating the real estate lease rental contracts, the maximum requirement for any one lease currently committed is \$3.9 million each year.

### **Certificates of Participation/Financing Contracts**

The following table displays outstanding state certificates of participation/financing contracts as of July 31, 2002.

		2001-2003	
		Debt Service	Final
	Outstanding	Requirement	Maturity
State Equipment Series C, 1994	\$ 970,000	\$ 1,038,171	2004
Master Installment Program, 1993	20,276,273	10,290,485	2016
Equipment Series, Competitive	65,655,867	41,657,208	2014
Local Real Estate	5,735,000	994,605	2017
Bellingham Technical College Classroom Additions	280,000	94,838	2008
Whatcom, Columbia Basin and Yakima CC, 2000A	5,005,000	810,930	2020
Bates Purch of Land and Improvement KBTC TV	3,730,000	646,673	2020
Edmonds Community College	3,930,000	744,921	2018
Combined CC's 2001 A	6,565,000	1,486,416	2017
Combined CC's 2001 B	7,030,000	1,125,413	2015
Work/Release Financing Agreement	245,000	260,270	2003
State Department of Corrections, 1998	2,575,000	850,775	2009
Department of Correction Spokane- Brownstone	2,955,000	309,820	2021
State Department of Ecology, 1991	27,820,000	4,917,325	2016
Department of Ecology 2001 Refunding	44,215,000	7,324,762	2012
State Department of Licensing, 1998	6,465,000	1,114,840	2018
State Department of Transportation, 1999	7,820,000	5,644,385	2005
Department of Veterans Administration	3,950,000	339,770	2016
Tacoma Co-location Project, Series 1996	14,815,000	2,597,458	2020
State Department of General Administration, 1999A	9,685,000	1,418,328	2022
State Department of General Administration, 1999B	8,080,000	1,474,343	2019
Kelso Building and Land, 2000	4,365,000	860,441	2015
Pierce College Classroom Building	590,000	195,694	2008
Cama Beach Historical Cabins	0	0	2016
Seattle Community College Parking Lot Refinancing	75,000	231,313	2002
South Puget Sound Community College, 1999	4,835,000	898,669	2020
UW, Sand Point Bldg 29	4,850,000	195,539	2016
University of Washington, 1999	10,425,000	2,179,560	2021
University of Washington, 2001	1,555,000	193,200	2021
University of Washington, 2001B	6,030,000	458,337	2022
University of Washington, 2001C	5,170,000	714,185	2013
UW Sandpoint Phase 2B	3,565,000	173,718	2022
Whatcom Community College Child Care Center	740,000	162,833	2013
State Convention and Trade Center Expansion	181,590,000	21,732,519	2017
Liquor Control Board Distribution Center, 1996	16,255,000	5,606,580	2010
Port Angeles Office Building	465,000	116,748	2012
Washington State University, 1996	7,390,000	1,615,919	2017
Total Certificates of Participation/Financing Contracts	\$ 495,702,140	\$ 120,476,989	

The 1989 Legislature authorized financing contracts for personal and real property. The state currently has in place a program that provides for the financing of equipment and real estate projects by competitive sale of certificates of participation in master financing contracts. The state's obligations are subject to appropriation.

#### **State Unemployment Compensation Fund**

Currently, unemployed workers are entitled to up to 30 weeks of regular unemployment insurance benefits, with a maximum state liability of \$14,880 per unemployed worker. The maximum and minimum weekly benefit amounts payable are defined as percentages of the state's average weekly wage in covered employment. The maximum is now \$496; the minimum is \$107.

Legislative changes in 1984 improved the revenue-generating capacity of the unemployment insurance financing provisions. Collections under prior law could only meet the average annual benefit costs of the state's benefit provisions, and the reserve fund level (fund balance as a percent of total wages) could increase only during periods of low unemployment.

The experience rating system enacted in 1984 provided for six tax schedules with average yields ranging from 2.3 percent to 4.0 percent of taxable wages, depending on the reserve fund level. Each schedule has a maximum tax rate of 5.4 percent to conform to federal requirements. The highest tax schedule is in effect when the reserve fund level is below one percent of total wages, which was the case in 1985, 1986 and 1987. Growth in the trust fund triggered tax schedules with lower yields. The lowest tax schedule was in effect from 1990 through 1993. The reserve fund level continued to increase until June 30, 1993, after which it decreased slightly from 4.4 percent to 4.2 percent.

The 1993 Legislature concluded that the trust fund level was higher than necessary. In 1993, the Legislature enacted the new, lower tax schedule AA, and the 1995 Legislature enacted lower trust fund controls.

# **UNEMPLOYMENT COMPENSATION FUND** (Dollars in Millions)

	Beginning			June 30 Balance		
	Balance	Receipts	Disbursements	Dollars	Percent*	
FY 1992	\$ 1,635	\$ 676	\$ 601	\$ 1,710	4.4%	
FY 1993	1,710	684	646	1,748	4.2	
FY 1994	1,748	688	845	1,591	3.7	
FY 1995	1,591	674	813	1,452	3.2	
FY 1996	1,452	682	815	1,319	2.7	
FY 1997	1,319	765	728	1,356	2.6	
FY 1998	1,356	852	691	1,517	2.6	
FY 1999	1,517	921	816	1,622	2.4	
FY 2000	1,622	1,109	799	1,932	2.6	
FY 2001	1,932	1,029	1,051	1,910	2.4	

<sup>\*</sup> As a percent of total wages for the preceding calendar year.

#### **State Retirement Systems**

The table below presents details regarding liabilities and assumptions of the Washington State Retirement System Funds. These retirement plans are defined benefit plans, providing monthly cash payments in accordance with a specific schedule but providing neither pre-retirement nor post-retirement medical benefits. The benefit amount may be determined by a combination of service and/or salary. The state also participates in the Judicial Retirement System and the Volunteer Fire-Fighter System, which are minor in relation to those illustrated.

The Office of the State Actuary is overseen by a special committee of the Legislature and performs all actuarial services for the Department of Retirement Systems, including all studies required by law. The tables included hereunder have been reviewed by the State Actuary and will be subject to revision at subsequent dates.

The pertinent items disclosed below are as follows:

- (i) *Contribution Rates.* These are rates of contribution developed based upon the 2000 valuations, expressed as a percentage of the active members' compensation.
- (ii) Unfunded Actuarial Present Value of Fully Projected Benefits. This is the unfunded actuarial present value of the state's total commitment to pensions, including the unfunded actuarial present value of benefits accrued to date for active, inactive and retired members, and the actuarial present value of projected future accruals for active members. (Contribution rates are derived from this data.)
- (iii) Unfunded Actuarial Present Value of Credited Projected Benefits. This is the amount by which liabilities exceed assets. Liabilities are calculated by the Credited Projected Benefits Method. Benefits are projected to retirement, including future salary increases but only service earned to date.

- (iv) *Funding Ratio*. The Funding Ratio is assets divided by liabilities. Liabilities are calculated by the Credited Projected Benefits Method.
- (v) Unfunded Actuarial Accrued Liability-Entry Age Cost Method. This is a portion of the unfunded actuarial present value of fully projected benefits. The only significance of this item is in developing the contribution rates for the systems. Contributions toward the Unfunded Actuarial Accrued Liability have been developed as a level percentage of expected future payrolls. The current statute, chapter 41.45 RCW, requires the existing Unfunded Actuarial Accrued Liability, as well as future gains or losses, and benefit increases to be fully funded by the dates shown in the following table.

The Public Employees' Retirement System ("PERS"), the Teachers' Retirement System ("TRS"), the School Employees' Retirement System ("SERS"), and the Law Enforcement and Firefighters' Retirement System ("LEOFF") each include more than one plan. In the table below, contribution rates are shown for members entering before October 1, 1977 (Plan 1), and after October 1, 1977 (Plan 2). Plan 3 members do not make contributions to the Defined Benefit portion of the plan. SERS Plan 2/3 is composed of school employees hired on or after October 1, 1977, who were previously included in PERS Plan 2. School employees hired before October 1, 1977, remain in PERS Plan 1. A portion of the employer contribution for Plan 2/3 employees of SERS, PERS and TRS is contributed to the respective Plan 1.

At least once every six years, the State Actuary is required to perform studies in which the demographic assumptions used in each system are evaluated. These studies were performed for the 1989-94 period. As a result of these studies, significant changes were made in these assumptions and in the asset valuation method. The results shown below reflect the new assumptions.

The major economic assumptions used, developed and adopted by the Pension Funding Council, are as follows:

- (i) ultimate rate of assumed investment return: 8.0 percent per annum;
- (ii) general salary increases: 4.5 percent per annum;
- (iii) rate of Consumer Price Index increase: 3.5 percent (where applicable).

#### ACTUARIAL ASSUMPTIONS—RETIREMENT SYSTEMS

(Dollars in Millions) (1)

Contribution rate for members entering system before October 1, 1977 (Plan 1).

	Public Employees <sup>(3)</sup>	Teachers	School Employees <sup>(3)</sup>	Law Enforcement Officers and Firefighters	State Patrol	System Totals <sup>(4)</sup>
Most Recent Valuation Date	12/31/2000	06/30/2000	12/31/2000	12/31/2000	12/31/2000	2000
Contribution Rates State Employee Employer (Other than State)	(1) (2) 1.63% 1.63% 6.00% 1.05% 1.63% 1.63%	(1) (2) 2.38% 2.38% 6.00% 1.29% 2.38% 2.38%	(1) (2) NA 1.63% NA 0.46% NA 1.63%	(1) (2) 0.00% 1.61% 0.00% 4.02% 0.00% 2.41%	0.00% 2.00% 0.00%	
Unfunded Actuarial Present Value of Fully Projected Benefits	\$ 1,270	\$ 1,438	\$ 58	\$ (564)	\$ (98)	\$ 2,105
Unfunded Actuarial Present Value of Credited Projected Benefits	\$ (2,572)	\$ (1,592)	\$ (404)	\$ (2,361)	\$ (244)	\$ (7,172)
Funding Ratio (Assets/Actuarial Present Value of Credited Projected Benefits	129%	114%	170%	143%	152%	127%
Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	\$ 452	\$ 479	\$ 0	\$ (1,330)	\$ 0	\$ (399)
Contribution Rate <sup>(5)</sup> to Fund Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	0.58%	0.62%	0.58%	NA	NA	
Remaining Funding Period for Unfunded Actuarial Accrued Liability (Entry Age Cost Method)	June 30, 2024	June 30, 2024	June 30, 2024	NA	NA	

<sup>(2)</sup> Contribution rate for members entering system after October 1, 1977 (applies to Plan 2 members, not Plan 3 members).

Source: Office of State Actuary

<sup>(3)</sup> The Public Employees Retirement System and School Employees Retirement System cover employees of the state and its political subdivisions as provided by statute. The figures shown above for unfunded Actuarial Present Value of Fully Projected Benefits, Unfunded Actuarial Present Value of Credited Projected Benefits, and Unfunded Actuarial Accrued Liability represent the state's portion only, approximately 53 percent of the total for these items. The contribution rate in respect of the Unfunded Actuarial Accrued Liability is paid by all employers, and all these contributions go into the Public Employees Retirement System Plan 1, which covers both public and school employees.

<sup>(4)</sup> Includes items from different valuation dates.

<sup>(5)</sup> Contribution rates are effective July 1, 2003.

# STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS (Dollars in Millions)

#### Law Enforcement Fiscal Year Public School Officers and Volunteer State Firefighters (2)(3) $Judicial\ ^{(1)(2)}$ Firefighters (2) **Ending June 30** Employees (1) Teachers (2) Employees (2) Patrol 1997 313,000 84,400 3,000 6,800 6,900 192,800 (4) 1998 70,500 5,900 212,600 317,200 (4) 2,000 8,800 1999 222,300 322,700 (4) 71,000 2,500 5,900 8,800 2000 146,700 258,300 (4) 17,100 2,700 7,300 0 0 7,300 2001 152,200 210,900 10,600 20,900 3,300

- (1) State Agency Appropriations. Contributions commingled in each agency's operations budget.
- (2) General Fund-State transfers.
- (3) Nonappropriated: volunteer firefighters receive 40 percent of state tax on fire insurance premiums.
- (4) Prior to the 2000 valuation, school employees were members of PERS 2.

Source: Office of State Actuary

#### **ECONOMIC INFORMATION**

This section provides certain information concerning the economic condition of the state. The demographic information and statistical data which are provided do not necessarily present all factors which may have a bearing on the state's fiscal and economic affairs.

#### Overview

*Population.* The 2000 U.S. census count of the state's population was 5,894,121, or 21.1 percent more than the 4,866,700 counted in 1990.

The Seattle-Bellevue-Everett Primary Metropolitan Statistical Area (the "Seattle PMSA") is the biggest single component of the state's economy, with a population of 2,414,616 in 2000, up 18.8 percent since 1990. King County and the adjacent counties to the north, Snohomish and Island Counties, comprise the Seattle PMSA, which is the fourth largest metropolitan center on the Pacific Coast. The city of Seattle, located in northwestern Washington, is the largest city in the Pacific Northwest and serves as the King County seat. The population trends of King County and the Seattle PMSA show continued growth at a higher rate than Seattle's, reflecting the stable economy of the area and the greater availability of residential construction sites outside Seattle.

In the eastern half of the state, population in the Spokane area grew to 417,939 in 2000, an increase of 15.7 percent over 1990, and the Yakima area's population increased to 222,581, growing by 17.9 percent since 1990.

*Infrastructure.* The state is the home of two full-facility sea ports, located in Seattle and Tacoma, and the Seattle-Tacoma International Airport ("Sea-Tac"). The state also is served by the federal interstate highway system and Union Pacific and Burlington Northern-Santa Fe railroads, as well as Amtrak passenger lines.

Human Resources. The concentration of technical, engineering, managerial, scientific, and other professional skills within the state's work force is due in part to the state's state-supported higher education system, which consists of two major universities, four regional universities and a system of community colleges. In addition, the state has 18 private colleges.

Economic Base. The economic base of the state includes manufacturing and service industries as well as agricultural and timber production. Industry sectors exhibiting growth include transportation, communication and utilities employment; finance, insurance and real estate; and services. Boeing, the state's largest employer, is preeminent in aircraft manufacture and exerts a significant impact on overall state production, employment and labor earnings. The state ranks fourth among 12 leading states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms, including Microsoft Corporation. The state's leading export industries are aerospace, forest products, agriculture, and food processing.

# **Population Characteristics**

# COMPONENTS OF POPULATION CHANGE STATE OF WASHINGTON 1990—2000 (Population Numbers in Thousands)

		Populat	tion	Components of Change From Previous Period								
		Chang	ge	Birtl	Births		Births Deaths		hs	Natural	Net Migr	ation
April 1	Population	Number	%	Number	% <sup>(1)</sup>	Number	% <sup>(1)</sup>	Increase	Number	% <sup>(1)</sup>		
1990	4,866.7	138.6	2.9	76.4	15.9	36.2	7.6	40.1	98.5	20.5		
1991	5,000.4	133.7	2.7	79.1	16.0	36.6	7.4	42.5	91.2	18.5		
1992	5,116.7	116.3	2.3	80.2	15.9	37.2	7.3	43.1	73.2	14.5		
1993	5,240.9	124.2	2.4	79.1	15.3	39.4	7.6	39.7	84.5	16.3		
1994	5,334.4	93.5	1.8	78.2	14.8	39.5	7.5	38.7	54.9	10.4		
1995	5,429.9	95.5	1.8	77.4	14.7	39.9	7.4	37.5	58.0	10.8		
1996	5,516.8	86.9	1.6	77.2	14.4	40.9	7.5	36.3	50.6	9.2		
1997	5,606.8	90.0	1.6	77.0	13.8	41.5	7.5	35.5	54.5	9.8		
1998	5,685.3	78.5	1.4	78.3	13.9	42.7	7.6	35.6	42.9	7.6		
1999	5,757.4	72.1	1.3	77.8	13.6	43.2	7.5	34.7	37.4	6.5		
$2000^{(2)}$	5,803.4	46.0	0.8	79.9	13.8	43.9	7.6	36.0	10.0	1.7		

- (1) Rates are per 1,000 midpoint population and are computed on unrounded numbers.
- (2) Estimates.

Source: Office of Financial Management

# DISTRIBUTION OF POPULATION BY AGE (Population Numbers in Thousands)

		Washing	gton State	United States					
Age	1980 Number	% of Total	1990 Number	% of Total	1980 Number	% of Total	1990 Number	% of Total	
Under 5	306	7.4	374	7.7	16,348	7.2	18,354	7.4	
5 to 19	987	23.9	1,031	21.2	56,110	24.8	52,967	21.3	
20 to 24	401	9.7	353	7.2	21,319	9.4	19,020	7.6	
25 to 34	745	18.0	856	17.6	37,082	16.4	43,176	17.4	
35 to 44	487	11.8	801	16.5	25,635	11.3	37,579	15.1	
45 to 54	392	9.5	500	10.3	22,800	10.1	25,223	10.1	
55 to 64	383	9.3	381	7.8	21,703	9.6	21,148	8.5	
65 and over	432	10.5	571	11.7	25,549	11.3	31,242	12.6	

Source: Office of Financial Management and the U.S. Bureau of Census

#### **Income Characteristics**

The following table provides a comparison of personal income for the state and the nation for the last ten years.

# PERSONAL INCOME COMPARISON WASHINGTON AND U.S. 1992-2001 (Dollars in Billions)

		Curren	it Dollars		1996 Chained Dollars					
	Washington		United	United States		ington	<b>United States</b>			
Year	Amount	Percent <sup>(2)</sup>	Amount	Percent <sup>(2)</sup>	Amount	Percent <sup>(2)</sup>	Amount	Percent <sup>(2)</sup>		
1992	\$112.6	7.5%	\$5,390.4	6.0%	\$122.9	4.3%	\$5,883.1	2.9%		
1993	117.6	4.4	5,610.0	4.1	125.4	2.0	5,980.4	1.7		
1994	123.3	4.9	5,888.1	5.0	128.9	2.8	6,152.2	2.9		
1995	129.7	5.1	6,200.9	5.3	132.5	2.8	6,334.1	3.0		
1996	139.3	7.4	6,547.4	5.6	139.3	5.2	6,547.3	3.4		
1997	150.2	7.8	6,937.0	6.0	147.3	5.8	6,804.7	3.9		
1998	163.2	8.6	7,426.0	7.0	158.4	7.5	7,207.5	5.9		
1999	174.2	6.8	7,777.3	4.7	166.4	5.0	7,426.9	3.0		
2000	184.5	5.9	8,319.2	7.0	171.6	3.2	7,737.2	4.2		
$2001^{(1)}$	188.1	1.9	8,723.5	4.9	171.7	0.1	7,965.0	2.9		

- (1) As of June 2002.
- (2) Percent change; annual rate.

Source: Washington State Office of the Forecast Council and U.S. Department of Commerce, Bureau of Economic Analysis

### **Employment Characteristics**

Washington's wage and salary employment growth is expected to remain at 2.0 percent in 2000 after declining in 1999 from 3.2 percent in 1998 and 4.1 percent in 1997. The next three tables give summaries of employment information.

# AVERAGE ANNUAL EMPLOYMENT<sup>(1)</sup> RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT IN WASHINGTON STATE (Employment Numbers in Thousands)

	1997	1998	1999	2000	2001
Resident Civilian Labor Force	2,983.3	3,037.9	3,074.6	3,045.3	2,995.7
Unemployment	142.1	144.6	145.4	157.8	191.6
Unemployment Rate (2)	4.8%	4.8%	4.7%	5.2%	6.4%
Total Employment	2,841.2	2,893.3	2,929.2	2,887.5	2,804.1
Nonagricultural Wage and Salary Workers Employed in Washington State					
Wage and Salary Employment	2,514.2	2,594.7	2,648.7	2,711.5	2,698.1
% Change	4.1	3.2	2.1	2.4	(0.5)
Durable Manufacturing Employment	261.3	271.0	255.8	244.5	234.7
% Change	11.2	3.7	(5.6)	(4.4)	(4.0)
Aerospace Employment	105.0	112.4	98.9	86.1	86.8
% Change	21.6	7.1	(12.0)	(12.9)	0.8
Lumber and Wood Employment	35.6	34.2	33.9	33.3	31.1
% Change	1.2	(4.1)	(0.7)	(1.8)	(6.6)
Electrical Machinery Employment	17.0	18.5	18.5	20.3	19.2
% Change	11.0	8.8	(0.3)	10.0	(5.4)
Nondurable Manufacturing Employment	108.8	108.6	108.3	108.7	103.9
% Change	(0.9)	(0.2)	(0.2)	0.3	(4.4)
Nonmanufacturing Employment	2,144.2	2,215.1	2,284.6	2,358.3	2,359.5
% Change	3.5	3.3	3.1	3.2	0.0
Construction Employment	136.3	143.7	153.8	160.2	155.4
% Change	6.6	5.4	7.1	4.1	(3.0)
Transportation, Communication, and					
Utilities Employment	132.8	135.6	139.7	146.6	146.4
% Change	6.3	2.1	3.0	4.9	(0.1)
Finance/Insurance/Real Estate	127.7	134.6	137.6	137.5	140.7
% Change	3.0	5.4	2.2	(0.1)	2.4
Services Employment	678.8	709.3	739.7	781.9	773.9
% Change	4.6	4.5	4.3	5.7	(1.0)
Retail Trade	457.4	469.6	482.0	493.9	490.1
% Change	2.4	2.7	2.6	2.5	(0.8)
Wholesale Trade	149.6	153.1	154.1	151.3	144.3
% Change	3.6	2.3	0.7	(1.8)	(4.6)
State and Local Government Employment	390.2	398.8	406.9	413.6	437.3
% Change	2.1	2.2	2.0	1.6	5.7
Federal Government Civilian Employment	67.9	67.2	67.6	69.9	67.9
% Change	(1.1)	(0.9)	0.5	3.4	(2.8)

Averages of monthly data. The 2001 figures are based upon the June 2002 Forecast.
 Unemployment rate as of June 2002 estimated at 7.2%.

Source: Washington State Office of the Forecast Council

COMPARISON OF EMPLOYMENT TRENDS BY INDUSTRY SECTOR (%)  $^{(1)}$ 

	St	tate	<b>United States</b>	
	1992	2001	1992	2001
Manufacturing				
Nondurable Manufacturing				
Food and Kindred	1.7	1.5	1.5	1.3
Pulp and Paper	0.8	0.6	0.6	0.5
Apparel	0.4	0.3	1.7	0.8
Printing	1.0	0.9	1.4	1.1
Other	0.7	0.7	2.0	1.6
Subtotal	4.6	3.9	7.2	5.3
Durable Manufacturing				
Lumber and Wood	1.6	1.2	0.6	0.6
Metals	1.0	0.9	1.9	1.6
Machinery	1.4	1.6	3.2	2.7
Transportation Equipment	5.6	3.7	1.7	1.3
Instruments	0.6	0.5	0.9	0.6
Other	0.8	0.8	1.3	1.1
Subtotal	11.1	8.7	9.5	8.0
Total Manufacturing	15.6	12.5	16.7	13.4
Nonmanufacturing				
Mining	0.2	0.1	0.6	0.4
Construction	5.4	5.8	4.1	5.2
Transportation, Communication, Utilities	5.1	5.4	5.3	5.3
Trade	24.2	23.5	23.3	23.1
Services	25.1	28.7	26.7	31.0
Finance, Real Estate and Insurance	5.4	5.2	6.1	5.8
State and Local Government	15.8	16.2	14.4	13.8
Federal Government	3.3	2.5	2.7	2.0
Total Nonmanufacturing	84.4	87.5	83.3	86.6
Total (2)	100.0	100.0	100.0	100.0

<sup>(1)</sup> Figures are calculated as a percentage of total wage and salary employment.

Source: 2001 figures are based on the June 2002 Forecast of the Office of the Forecast Council.

<sup>(2)</sup> Numbers may not add due to rounding.

# ANNUAL AVERAGE CIVILIAN LABOR FORCE, UNEMPLOYMENT AND UNEMPLOYMENT RATES FOR WASHINGTON AND THE UNITED STATES 1993-2001

# (Employment Numbers in Thousands)

	Civilian Labor Force		Number of	Number of Unemployed		ment Rate	Wash. Rate as Percent of U.S.	
Year	Wash.	U.S.	Wash.	U.S.	Wash.	U.S.	Rate	
1993	2,701	129,185	206	8,927	7.6	6.9	110.4	
1994	2,707	131,047	174	7,976	6.4	6.1	105.2	
1995	2,804	132,315	179	7,407	6.4	5.6	113.9	
1996	2,874	133,951	187	7,231	6.5	5.4	120.2	
1997	2,983	136,301	142	6,727	4.8	4.9	96.4	
1998	3,038	137,678	145	6,206	4.8	4.5	105.6	
1999	3,075	139,384	145	5,881	4.7	4.2	111.9	
2000	3,045	140,872	158	5,653	5.2	4.0	129.0	
2001*	2,996	141,822	192	6,779	6.4	4.8	133.6	

<sup>\*</sup> The 2001 figures are based on the June 2002 forecast.

Source: Washington State Office of the Forecast Council and the U.S. Dept. of Labor, Bureau of Labor Statistics

*Companies*. The following two tables provide information on the top companies in the state, ranked by revenues.

# WASHINGTON'S TWENTY-FIVE LARGEST PUBLIC COMPANIES, RANKED BY 2000 REVENUES (in Millions)

		Revenues	_		Revenues
1.	The Boeing Co.	\$51,321	14.	Starbucks Coffee Co.	\$2,169
2.	Costco Cos. Inc.	32,164	15.	VoiceStream Wireless Corp.	1,923
3.	Microsoft Corp.	23,000	16.	Potlatch Corp.	1,809
4.	Weyerhaeuser	15,980	17.	Expeditors International Inc.	1,700
5.	Washington Mutual	15,760	18.	AT&T Wireless Group	1,045
6.	Paccar Inc.	7,919	19.	Labor Ready Inc.	977
7.	Avista	7,911	20.	Longview Fibre Co.	876.3
8.	Safeco Corp	7,118	21.	Immunex Corp.	862
9.	Nordstrom Inc.	5,528	22.	Western Wireless Corp.	835
10.	Puget Sound Energy Inc.	3,442	23.	Zones Inc.	634
11.	Airborne Express	3,276	24.	Washington Federal Savings	509
12.	Amazon.com Inc.	2,762	25.	Esterline Technologies Corp.	491
13.	Alaska Air Group Inc.	2,177			

Source: Puget Sound Business Journal 2002 Book of Lists

# WASHINGTON COMPANIES IN FORTUNE 500 IN 2000 (Dollars in Millions)

	Company	Rank	Revenues	Profits	Headquarters/Location
1.	The Boeing Co.	15	\$51,321	\$2,128	Seattle
2.	Costco Cos. Inc.	45	32,164	631	Issaquah
3.	Microsoft Corp.	79	22,956	9,421	Redmond
4.	Weyerhaeuser Co.	122	15,980	840	Federal Way
5.	Washington Mutual Inc.	124	15,766	1,898	Seattle
6.	Paccar Inc.	238	7,919	442	Bellevue
7.	Avista	239	7,911	92	Spokane
8.	Safeco Corp.	262	7,118	115	Seattle
9.	Nordstrom Inc.	323	5,528	102	Seattle
10.	Puget Sound Energy	473	3,441	194	Bellevue
11.	Airborne Freight Corp.	489	3,276	29	Seattle

Source: Fortune Magazine Fortune 500, April 2001

### **Annual Retail Sales Activity**

The state is home to a number of specialty retail companies that have reached national stature, including Nordstrom, Eddie Bauer, Costco, and Recreational Equipment Inc. The following table provides a history of retail sales activity in the state.

FISCAL YEAR RETAIL SALES ACTIVITY 1996-2000 (Dollars in Billions)

Fiscal Year	Washington	% Change	<b>United States</b>	% Change
1996	62.8	1.5	2,429.0	5.2
1997	66.7	6.2	2,555.1	5.2
1998	72.1	8.1	2,674.5	4.7
1999	77.2	7.1	2,856.0	6.8
2000	83.4	8.0	3,135.0	9.8

Source: Washington State Office of the Forecast Council and the U.S. Department of Commerce.

#### **Trade**

One in six jobs in the state is related to international trade. The state, particularly the Puget Sound corridor, is a trade center for the Northwest and the state of Alaska. During the past 20 years, the state consistently has ranked number one or number two in the nation in international exports per capita.

*Ports.* The Ports of Seattle and Tacoma serve as one of the three major gateways for marine commerce into the United States from the Pacific Rim, and each rank among the top 20 ports in the world based upon volume of containerized cargo shipped. The ten largest shipping lines in the world call at these ports, and on a combined basis, these ports rank as the second-largest load center for the shipment of containerized cargo in the United States.

Approximately 70 percent of the cargo passing through the Ports of Seattle and Tacoma has an ultimate destination outside of the Pacific Northwest. Therefore, trade levels depend largely on national and world economic conditions, rather than local economic conditions.

Airport. The city of Seattle is the commercial center for the state and is near a major international airport, Seattle-Tacoma International Airport, which has scheduled passenger service by

15 major/national, three regional/commuter and ten foreign flag carriers. In addition, 16 all-cargo carriers have scheduled cargo service at Sea-Tac. Sea-Tac is the 23rd busiest airport in the nation for aircraft operations and the 20th busiest cargo airport.

#### Manufacturing

The state's manufacturing base includes aircraft manufacture, with the aerospace industry currently representing approximately eight percent of all taxable business income generated in the state. Boeing is the world's leading manufacturer of commercial airliners and, as of April 2001, employed approximately 78,900 people state-wide and 198,800 around the world. In September 2001, the company relocated its corporate headquarters to Chicago, Illinois, a move that affects approximately one-half of the 1,000 people who currently work in the Seattle location.

The following table shows the record of sales and earnings reported by Boeing for the last five years:

Year	Sales (Billions) *	Earnings (Millions)
1997	\$ 45.8	\$ (178)
1998	56.2	1,120
1999	58.0	2,309
2000	51.3	2,128
2001	58.2	2,827

<sup>\*</sup> Includes firm orders; excludes options, orders without signed contracts, and orders from firms that have filed for bankruptcy.

Source: The Boeing Company

While Boeing has dominated manufacturing employment, other manufacturers also have experienced growth, thus reducing Boeing's percentage of total manufacturing jobs in the state.

#### **Technology-Related Industries**

The most significant growth in manufacturing jobs, exclusive of aerospace, has occurred in high technology-based companies. The state ranks fourth among all states in the percentage of its work force employed in technology-related industries and ranks third among the largest software development centers. The state is the home of approximately 1,000 advanced technology firms; nearly 50 percent of these firms are computer-related businesses. Microsoft, which is headquartered in Redmond, Washington, is the largest microcomputer software company in the world. Microsoft reported revenues of \$6.46 billion for the quarter ended March 31, 2001, a 14 percent increase over revenues for the same quarter in 1999.

#### Services/Tourism

As the business, legal and financial center of the state, Seattle ranks ninth in the country in the number of downtown hotel rooms (7,600 rooms in 50 hotels and motels). The Washington State Convention and Trade Center opened in June 1988, with the capacity for events involving as many as 11,000 people. An expansion of the Convention and Trade Center that doubled the exhibition space and added a private office tower, hotel and museum was completed in 2001.

#### **Timber**

Natural forests cover more than 40 percent of the state's land area. Forest products rank second behind aerospace in value of total production. The Weyerhaeuser Company is the state's largest forest products employer.

A continued decline in overall production during the next few years is expected due to federally imposed limitations on the harvest of old-growth timber and the inability to maintain the recent record levels of production increases. The decline is not expected to have a significant effect on the state's overall economic performance.

#### **Agriculture and Food Processing**

Agriculture, combined with food processing, is the state's most important industry. The state's major products—wheat, apples, milk, and cattle—comprise more than half of total production. The values and uses of farmland in the state are expected to change in the future, with the listing of local salmon runs as endangered by the U.S. Environmental Protection Agency.

#### Finance/Insurance/Real Estate

Employment in the finance, insurance and real estate areas is estimated to represent 5.1 percent of the state's wage and salary employment for 2001.

#### Construction

Construction employment experienced positive growth through 1998, but has declined in recent years. Commercial building remains stable.

In 1999-2000, residential housing permits decreased by about three percent. Forecasts for 2001 indicate a continuing decrease from 2000, as indicated in the following table.

HOUSING UNITS AUTHORIZED IN WASHINGTON AND THE UNITED STATES 1993—2001

Calendar Year	Washington	United States (1)
1993	41,342	1,291,583
1994	44,034	1,446,000
1995	38,160	1,361,000
1996	39,597	1,468,667
1997	41,089	1,474,583
1998	45,727	1,621,167
1999	42,752	1,647,250
2000	39,021	1,574,833
2001 (2)	38,345	1,607,583

- (1) Actual housing starts prior to current year.
- (2) 2001 figures are based on the June 2002 forecast.

Source: Washington State Office of the Forecast Council and the Department of Commerce

#### Federal, State and Local Government

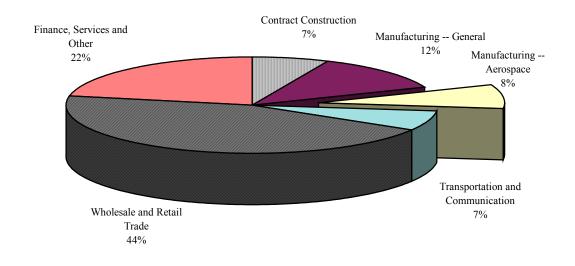
On a combined basis, employment in the government sector represents approximately 19 percent of all wage and salary employment in the state. Seattle is the regional headquarters of a number of federal government agencies, and the state receives an above-average share of defense expenditures.

Employment in the state and local government sector expanded in the state between 1990 and 1999 at a rate of approximately two percent per year, and slowed to 1.4 percent in 2000. Employment in the federal government increased between 1998 and 2000, but is projected to decrease in 2001.

# **Summary**

The following diagram provides an overall description of business income by industry sector for 2000.

# **Gross Business Income by Industry Sector 2000**



Source: Department of Revenue, "Quarterly Business Review Calendar Year 2000", Table 1.

# APPENDIX B PRINCIPAL MATURITIES

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# **Bond Offering No. 1**

# \$159,570,000 State of Washington Various Purpose General Obligation Bonds

Series 2003A <sup>(1)</sup>
Dated: 8/1/2002

Due	Principal	CUSIP
July 1	Amounts	Numbers
	-	
2020	8,695,000	93974AKE3
2021	9,145,000	93974AKF0
2022	9,625,000	93974AKG8
2023	10,140,000	93974AKJ2
2024	10,685,000	93974AKK9
2025	11,260,000	93974AKL7
2026	11,865,000	93974AKM5
2027	12,510,000	93974AKM5
Total	\$ 159,570,000	

<sup>(1)</sup> Authorized by Chapter 14, Laws of 1989, 1st ex. sess., as amended (Chapter 43.99H RCW); and Chapter 9, Laws of 2001 2nd sp. sess (Chapter 43.99Q RCW).

# **Bond Offering No. 2**

# \$24,885,000 State of Washington General Obligation Bonds (State Housing Trust Fund)

Series 2003T (Taxable) (1)
Dated: 8/1/2002

Due July 1	Principal Amounts	CUSIP Numbers
2003	\$ 4,145,000	93974AJM7
2004	4,270,000	93974AJN5
2005	4,440,000	93974AJP0
2006	4,645,000	93974AJQ8
2007	4,870,000	93974AJR6
2008	2,515,000	93974AJS4
Total	\$ 24,885,000	

<sup>(1)</sup> Authorized by Chapter 9, Laws of 2001 2nd sp. sess (Chapter 43.99Q RCW).

# APPENDIX C PROPOSED FORMS OF LEGAL OPINION

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# FOSTER PEPPER & SHEFELMAN PLLC



# [FORM OF APPROVING LEGAL OPINION]

State of Washington c/o State Finance Committee Olympia, Washington

We have served as bond counsel in connection with the issuance by the State of Washington (the "State") of the bonds described below (the "Bonds"):

# \$159,570,000 STATE OF WASHINGTON VARIOUS PURPOSE GENERAL OBLIGATION BONDS, SERIES 2003A DATED AUGUST 1, 2002

The Bonds are issued pursuant to Ch. 14, Laws of 1989, 1st Ex. Sess., Ch. 15, Laws of 1990, 1st Ex. Sess., Ch. 380, Laws of 1999, Reg. Sess., and Ch. 9, Laws of 2001, 2nd Sp. Sess., of the State (the "Bond Act"), Resolutions Nos. 956 and 958 of the State Finance Committee of the State adopted on May 14, 2002, and July 23, 2002, respectively (collectively, the "Bond Resolution"), and other proceedings duly had and taken in conformity therewith. The Bonds are issued for the purpose of providing funds to finance the General State Projects. Capitalized terms used in this opinion which are not otherwise defined shall have the meanings given to such terms in the Bond Resolution.

The Bonds are subject to optional redemption as provided in the Bond Resolution.

We have not been engaged nor have we undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering material related to the Bonds (except to the extent, if any, stated in the official statement), and we express no opinion relating thereto, or relating to the undertaking by the State to provide ongoing disclosure pursuant to SEC Rule 15c2-12.

As to questions of fact material to our opinion, we have relied upon representations of the State contained in the Bond Resolution and in the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

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Under the Internal Revenue Code of 1986, as amended (the "Code"), the State is required to comply with certain requirements after the date of issuance of the Bonds in order to maintain the exclusion of the interest on the Bonds from gross income for federal income tax purposes, including, without limitation, requirements concerning the qualified use of Bond proceeds and the facilities financed or refinanced with Bond proceeds, limitations on investing gross proceeds of the Bonds in higher yielding investments in certain circumstances and the arbitrage rebate requirement to the extent applicable to the Bonds. The State has covenanted in the Bond Resolution to comply with those requirements, but if the State fails to comply with those requirements, interest on the Bonds could become taxable retroactive to the date of issuance of the Bonds. We have not undertaken and do not undertake to monitor the State's compliance with such requirements.

Based upon the foregoing, as of the date of initial delivery of the Bonds to the purchaser thereof and full payment therefor, it is our opinion that under existing law:

- 1. The Bonds are lawfully authorized and issued pursuant to and in full compliance with the Constitution and statutes of the State, including the Bond Act.
- 2. The Bonds have been legally issued and constitute valid general obligations of the State, except to the extent that the enforcement of the rights and remedies of the holders and owners of the Bonds may be limited by laws relating to bankruptcy, insolvency, moratorium, reorganization or other similar laws of general application affecting the rights of creditors, by the application of equitable principles and the exercise of judicial discretion.
- 3. The State has unconditionally pledged its full faith, credit and taxing power to pay principal of and interest on the Bonds.
- 4. Assuming compliance by the State after the date of issuance of the Bonds with applicable requirements of the Code, the interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the alternative minimum tax applicable to individuals; however, while interest on the Bonds also is not an item of tax preference for purposes of the alternative minimum tax applicable to corporations, interest on the Bonds received by corporations is to be taken into account in the computation of adjusted current earnings for purposes of the alternative minimum tax applicable to corporations, interest on the Bonds received by certain S corporations may be subject to tax, and interest on the Bonds received by foreign corporations with United States branches may be subject to a foreign branch profits tax. We express no opinion regarding any other federal, state or local tax consequences of receipt of interest on the Bonds.

The State has not designated the Bonds as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

State of Washington [Date] Page 3

This opinion is given as of the date hereof and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

We bring to your attention the fact that the foregoing opinions are expressions of our professional judgment on the matters expressly addressed and do not constitute guarantees of result.

Respectfully yours,

# FOSTER PEPPER & SHEFELMAN PLLC



# [FORM OF APPROVING LEGAL OPINION]

State of Washington c/o State Finance Committee Olympia, Washington

We have served as bond counsel in connection with the issuance by the State of Washington (the "State") of the bonds described below (the "Bonds"):

# \$24,885,000 STATE OF WASHINGTON GENERAL OBLIGATION BONDS (STATE HOUSING TRUST FUND) SERIES 2003T (TAXABLE) DATED AUGUST 1, 2002

The Bonds are issued pursuant to Ch. 9, Laws of 2001, 2nd Sp. Sess., of the State (the "Bond Act"), Resolutions Nos. 957 and 959 of the State Finance Committee of the State adopted on May 14, 2002, and July 23, 2002, respectively (collectively, the "Bond Resolution"), and other proceedings duly had and taken in conformity therewith. The Bonds are issued for the purpose of financing capital improvements consisting of paying State housing assistance, weatherization and affordable housing project expenditures, as specified in the Bond Act. Capitalized terms used in this opinion which are not otherwise defined shall have the meanings given to such terms in the Bond Resolution.

The Bonds are not subject to optional redemption prior to their scheduled maturity dates.

We have not been engaged nor have we undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering material related to the Bonds (except to the extent, if any, stated in the official statement), and we express no opinion relating thereto, or relating to the undertaking by the State to provide ongoing disclosure pursuant to SEC Rule 15c2-12.

As to questions of fact material to our opinion, we have relied upon representations of the State contained in the Bond Resolution and in the certified proceedings and other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

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Washington

Based upon the foregoing, as of the date of initial delivery of the Bonds to the purchaser thereof and full payment therefor, it is our opinion that under existing law:

- 1. The Bonds are lawfully authorized and issued pursuant to and in full compliance with the Constitution and statutes of the State, including the Bond Act.
- 2. The Bonds have been legally issued and constitute valid general obligations of the State, except to the extent that the enforcement of the rights and remedies of the holders and owners of the Bonds may be limited by laws relating to bankruptcy, insolvency, moratorium, reorganization or other similar laws of general application affecting the rights of creditors, by the application of equitable principles and the exercise of judicial discretion.
- 3. The State has unconditionally pledged its full faith, credit and taxing power to pay principal of and interest on the Bonds.

The State Finance Committee, in the Bond Resolution, has declared its intention that the interest on the Bonds be includable in gross income for federal tax purposes. We express no opinion regarding any federal tax consequences of receipt of interest on the Bonds.

This opinion is given as of the date hereof and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

We bring to your attention the fact that the foregoing opinions are expressions of our professional judgment on the matters expressly addressed and do not constitute guarantees of result.

Respectfully yours,

# APPENDIX D BONDS OUTSTANDING

The following table identifies the amounts of authorized, issued and outstanding General Obligation Bonds of the state:

# DEBT AUTHORIZATION SECURED BY GENERAL STATE REVENUE AND/OR COMPONENTS August 1, 2002

Subject to Statutory Debt Limitation

Chapter and Laws	Bonds Authorized	Issued (1)	Bonds Outstanding (1)	Unissued
Ch. 138 Laws of 1965 (R-92C)	\$ 195,985,500	\$ 195,985,500	\$ 22,615,000	\$ -
Ch. 138 Laws of 1965 (R-93A)	86,305,000	86,305,000	65,595,000	-
Ch. 138 Laws of 1965 (R-93B)	172,305,000	172,305,000	98,000,000	_
Ch. 138 Laws of 1965 (R-94A)	240,055,000	240,055,000	5,595,000	-
Ch. 138 Laws of 1965 (R-95A)	74,860,000	74,860,000	74,860,000	-
Ch. 138 Laws of 1965 (R-95B)	107,040,000	107,040,000	12,660,000	-
Ch. 138 Laws of 1965 (R-96B)	121,520,000	121,520,000	79,870,000	-
Ch. 138 Laws of 1965 (R-96C)	55,960,000	55,960,000	49,635,000	-
Ch. 138 Laws of 1965 (R-98A)	86,820,000	86,820,000	84,440,000	-
Ch. 138 Laws of 1965 (R-99A)	67,980,000	67,980,000	66,450,000	-
Ch. 138 Laws of 1965 (R-2000A)	73,795,000	73,795,000	55,120,000	-
Ch. 138 Laws of 1965 (R-2001A)	351,595,000	351,595,000	342,505,000	-
Ch. 138 Laws of 1965 (R-2001T)	12,050,000	12,050,000	10,450,000	-
Ch. 138 Laws of 1965 (R-2002A)	49,560,000	49,560,000	49,560,000	-
Ch. 127 Laws of 1972, 1st Ex. Sess	59,840,000	59,840,000	620,000	-
Ch. 133 Laws of 1972, 1st Ex. Sess	29,115,000	29,115,000	870,000	-
Ch. 125 Laws of 1988	18,887,360	18,887,360	6,620,880	-
Ch. 14 Laws of 1989, 1st Ex. Sess., as amended	716,330,000	680,365,569	426,108,881	35,964,431
Ch. 31 Laws of 1991, 1st Sp. Sess., as amended	813,680,000	802,100,000	623,670,000	11,580,000
Ch. 12 Laws of 1993, 1st Sp. Sess	925,227,000	916,634,716	799,259,630	8,592,284
Ch. 17 Laws of 1995, 2nd Sp. Sess., as amended	856,850,000	828,346,667	728,772,862	28,503,333
Ch. 456 Laws of 1997, Regular Sess	943,330,000	919,145,000	857,075,000	24,185,000
Ch. 380 Laws of 1999, Regular Sess	1,025,770,000	982,090,000	969,425,000	43,680,000
Ch. 9 Laws of 2001, 2nd Sp. Sess	905,575,000	294,675,000	288,640,000	610,900,000
Ch. 240 Laws of 2002, Regular Sess	89,700,000	-	-	89,700,000
Subtotal	8,080,134,860	\$ 7,227,029,812	\$ 5,718,417,253	\$ 853,105,048

<sup>(1)</sup> Includes current offering dated August 1, 2002.

Excluded From Statutory Debt Limitation

Chapter and Laws		Bonds Authorized	Issued	Bonds Outstanding	Unissued
Ch. 138 Laws of 1965 (R-92C-Ex)	9	30,509,500	\$ 30,509,500	\$ 3,920,000	-
Ch. 138 Laws of 1965 (R-93A-Ex)		119,750,000	119,750,000	81,765,000	-
Ch. 138 Laws of 1965 (R-93B-Ex)		58,645,000	58,645,000	49,130,000	-
Ch. 138 Laws of 1965 (R-94A-Ex)		79,575,000	79,575,000	-	-
Ch. 138 Laws of 1965 (R-95A-Ex)		25,220,000	25,220,000	25,220,000	-
Ch. 138 Laws of 1965 (R-95B Ex)		20,315,000	20,315,000	600,000	-
Ch. 138 Laws of 1965 (R-96B Ex)		36,930,000	36,930,000	27,520,000	-
Ch. 138 Laws of 1965 (R-96C Ex)		28,240,000	28,240,000	24,930,000	-
Ch. 138 Laws of 1965 (R-97A Ex)		25,026,467	25,026,467	25,026,467	-
Ch. 138 Laws of 1965 (R-98A Ex)		37,985,000	37,985,000	36,940,000	=
Ch. 138 Laws of 1965 (R-99A Ex)		25,140,000	25,140,000	24,565,000	-
Ch. 138 Laws of 1965 (R-2000A)		6,775,000	6,775,000	5,060,000	-
Ch. 138 Laws of 1965 (R-2001A)		54,045,000	54,045,000	51,090,000	-
Ch. 138 Laws of 1965 (R-2002A)		12,835,000	12,835,000	12,835,000	-
Ch. 34 Laws of 1982 as amended		24,567,181	24,567,181	8,202,924	-
Ch. 14 Laws of 1989, 1st Ex. Sess., as amended		62,170,000	47,405,000	33,020,000	14,765,000
Ch. 15 Laws of 1990, 1st Ex. Sess		10,000,000	10,000,000	3,589,506	-
Ch. 31 Laws of 1991, 1st Sp. Sess., as amended		313,340,000	309,327,302	225,783,861	4,012,698
Ch. 12 Laws of 1993, 1st Sp. Sess		1,510,000	1,510,000	1,330,000	=
Ch. 17 Laws of 1995, 2nd Sp. Sess., as amended		10,310,000	9,420,000	8,715,000	890,000
Ch. 220 Laws of 1997, Regular Sess		300,000,000	294,944,718	287,349,718	5,055,282
Ch. 456 Laws of 1997, Regular Sess		45,670,000	43,635,000	40,360,000	2,035,000
Ch. 380 Laws of 1999, Regular Sess		178,495,000	149,350,000	147,005,000	29,145,000
Ch. 9 Laws of 2001, 2nd Sp. Sess		128,435,000	25,895,000	25,895,000	102,540,000
Subtotal	\$	1,635,488,148	\$ 1,477,045,167	\$ 1,149,852,475	\$ 158,442,981
Total	\$	9,715,623,008	\$ 8,704,074,979	\$ 6,868,269,728	\$ 1,011,548,029

# BOND AUTHORIZATION AND OUTSTANDING DEBT MOTOR VEHICLE FUEL TAX REVENUE August 1, 2002

Chapter and Laws	Bonds Authorized		Issued	Bonds Outstandin	g	Unissued
Ch. 138 Laws of 1965 (R-92B)	\$ 45,780,0	00 \$	45,780,000	\$	_	-
Ch. 138 Laws of 1965 (R-92D)	75,315,0	00	75,315,000	11,765,0	00	_
Ch. 138 Laws of 1965 (R-93C)	104,075,0	00	104,075,000	55,660,0	00	_
Ch. 138 Laws of 1965 (R-94B)	99,405,0	00	99,405,000	3,510,0	00	-
Ch. 138 Laws of 1965 (R-95C)	53,685,0	00	53,685,000	44,850,0	00	-
Ch. 138 Laws of 1965 (R-96A)	13,475,0	00	13,475,000	3,680,0	00	-
Ch. 138 Laws of 1965 (R-2000B)	18,740,0	00	18,740,000	13,955,0	00	-
Ch. 138 Laws of 1965 (R-2001B)	119,640,0	00	119,640,000	117,300,0	00	-
Ch. 138 Laws of 1965 (R-2002B)	25,580,0	00	25,580,000	25,580,0	00	-
Ch. 7 Laws of 1967, Ex. Sess. (Sections 13-23)						
as amended by Ch 11, Laws of 1993	25,000,0	00	21,250,000	18,915,0	00	3,750,000
Ch. 360 Laws of 1977, 1st Ex. Sess	45,845,0	00	45,845,000	12,605,0	00	-
Ch. 180 Laws of 1979, 1st Ex. Sess	37,855,0	00	37,855,000	13,550,0	00	-
Ch. 212 Laws of 1979, 1st Ex. Sess	80,000,0	00 (1)	-		-	80,000,000
Ch. 315 Laws of 1981	40,945,0	00	40,945,000	13,900,0	00	-
Ch. 316 Laws of 1981	208,055,0	00	208,055,000	74,550,0	00	-
Ch. 293 Laws of 1990	15,000,0	00	13,400,000	10,215,0	00	1,600,000
Ch. 158 Laws of 1992	210,000,0	00	210,000,000	188,175,0	00	-
Ch. 6 Laws of 1993	200,000,0	00	-		-	200,000,000
Ch. 431 Laws of 1993, as amended	330,000,0	00	272,500,000	240,975,0	00	57,500,000
Ch. 432 Laws of 1993	100,000,0	00	24,805,000	21,860,0	00	75,195,000
Ch. 440 Laws of 1993	100,000,0	00	75,430,000	72,475,0	00	24,570,000
Ch. 15 Laws of 1995, 2nd Sp. Sess	25,625,0	00	19,415,000	17,805,0	00	6,210,000
Ch. 321 Laws of 1998	1,900,000,0	00	433,000,000	429,990,0	00	1,467,000,000
Total	\$ 3,874,020,0	00 \$	1,958,195,000	\$ 1,391,315,0	00 \$	1,915,825,000

(1) No sale scheduled pending results of toll bridge feasibility studies.

# APPENDIX E

# EXCERPTS FROM 2001 AUDITED GENERAL PURPOSE FINANCIAL STATEMENTS

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# Washington State Auditor Brian Sonntag

(360) 902-0370 Fax (360)753-0646 TDD Relay 1-800-833-6388 http://www.sao.wa.gov

#### INDEPENDENT AUDITOR'S REPORT

December 12, 2001

The Honorable Gary Locke Governor, State of Washington P.O. BOX,40002 Olympia, WA 98504

Legislative Building

PO Box 40021

Olympia, Washington 98504-0021

#### Dear Governor Locke:

We have audited the accompanying general-purpose financial statements of the state of Washington as of and for the fiscal year ended June 30, 2001, as listed in the table of contents. These financial statements are the responsibility of the state's management. Our responsibility is to express an opinion on these financial statements based on our audit

We conducted our audit in accordance with, generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that out audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the state of Washington as of June 30, 2001 and the results of its operations and cash flows of its proprietary funds, nonexpendable trust funds and discretely presented component units for the fiscal year then ended, in conformity with, generally accepted accounting principles.

As discussed in Note 3, the state adopted certain. new accounting pronouncements related to the timing of recognition of non-exchange transactions.

Our audit was made for the purpose of forming an opinion on the general-purpose Financial statements taken as a whole. The required supplementary information, combining financial statements and schedules listed in the table of contents, and the budgetary reports (MFS 1054) referenced in Note 1D are for purposes of additional analysis, and are not a required part of the general-purpose financial statements of the state of Washington. Such information has been subjected to the auditing procedures applied in the audit of the general-purpose financial statements and, in our opinion, is fairly stated in all material respects in relation to the general-purpose financial statements taken as a whole.

The other data included in this report, designated as the introductory and statistical sections in the table of contents, has not been audited by us and, accordingly, we express no opinion on such data.

Sincerela

BRIAN SONNTAG, C STATE AUDITOR

BS:KH:je

# **General Purpose Financial Statements**

# **Combined Balance Sheet -** All Fund Types, Account Groups, and Discretely Presented Component Units June 30, 2001 (expressed in thousands)

		Governmental	Fund Types		Proprietary Fund Types		
	General	Special Revenue	Debt Service	Capital Projects	Enterprise	Internal Service	
Assets and Other Debits							
Assets:							
Cash and pooled investments	\$ 1,590,915	\$ 1,625,689	\$ 93,957	\$ 229,177	\$ 210,883	\$ 95,693	
Investments	148,199	813,792	-	-	69,371	-	
Taxes receivable (net of allowance)	2,318,046	72,535	-	-	4,276	-	
Other receivables (net of allowance)	286,223	200,611	5	20,616	619,081	3,533	
Due from other funds	179,080	662,260	2,010	82,955	246,385	108,279	
Due from other governments	1,276,919	185,702	-	4,527	32,350	21,996	
Inventories	20,201	37,969	-	-	66,083	19,596	
Investments, noncurrent	-	-	-	-	9,784,727	45,099	
Other nonfixed assets	-	-	-	-	28,450	2,006	
Fixed assets (net of depreciation)	-	-	-	-	1,078,072	318,044	
Other Debits:							
Amount available in debt service funds	-	_	_	-	_	-	
Amount to be provided for retirement							
of general long-term obligations	-	_	-	-	_	-	
Total Assets and Other Debits	\$ 5,819,583	\$ 3,598,558	\$ 95,972	\$ 337,275	\$ 12,139,678	\$ 614,246	
	, ,,,,						
Liabilities, Equity, and Other Credits							
Liabilities:	¢ /10 /01	¢ 222.777	¢.	ф 01.0F/	¢ 07.0/7	¢ 27/40	
Accounts payable	\$ 610,491	\$ 222,777	\$ -	\$ 21,856	\$ 97,067	\$ 37,649	
Contracts and retainages payable	19,950	30,444	2.225	31,008	19,457	22,358	
Accrued liabilities	122,016	193,737	3,235	1,769	301,435	18,176	
Obligations under security lending agreements	292,315	229,285	9,802	8,734	501,404	6,431	
Matured bonds payable	-	-	-	-	26,236	-	
Due to other funds	589,024	732,619	-	40,192	86,018	52,493	
Due to other governments	77,172	72,072	-	100	3,139	170	
Deferred revenues	1,235,045	199,368	-	10,169	42,119	687	
Claims and judgments payable, current	20,842	-	-	-	1,317,130	78,349	
Claims and judgments payable, long-term	-	-	-	-	12,929,183	233,535	
Bonds payable	-	-	-	-	468,768	-	
Accrued retirement obligations	-	-	-	-	-	-	
Other long-term obligations	<del>-</del>	-	-	-	805,613	63,917	
Total Liabilities	2,966,855	1,680,302	13,037	113,828	16,597,569	513,765	
Equity and Other Credits:							
Contributed capital	-	-	-	-	10,314	89,314	
Investment in general fixed assets	-	-	-	-	-	-	
Retained earnings (deficit)	-	-	-	-	(4,468,205)	11,167	
Fund Balances:							
Reserved	1,416,473	306,175	-	62,988	-	-	
Unreserved, designated	871,327	189,925	82,935	-	-	-	
Unreserved, undesignated	564,928	1,422,156	-	160,459	-		
Total Equity and Other Credits	2,852,728	1,918,256	82,935	223,447	(4,457,891)	100,481	
Total Liabilities, Equity, and Other Credits	\$ 5,819,583	\$ 3,598,558	\$ 95,972	\$ 337,275	\$ 12,139,678	\$ 614,246	

Fiduciary Fund Types	Account	Groups	Totals Primary (Memorand			Totals Repo (Memoran	•
Trust and Agency	General Fixed Assets	General Long-Term Obligations	June 30, 2001	June 30, 2000	Component Units	June 30, 2001	June 30, 2000
\$ 7,748,069	\$ -	\$ -	\$ 11,594,383	\$ 9,856,887	\$ 79,705	\$ 11,674,088	\$ 9,904,325
127	φ -	φ -	1,031,489	1,357,742	29,875	1,061,364	1,387,664
127	-	-			27,013	2,394,857	
	-	-	2,394,857	2,172,439	- 2.204		2,172,439
1,076,139	-	-	2,206,208	1,903,094	2,204	2,208,412	1,905,421
724,307	-	-	2,005,276	2,030,103	-	2,005,276	2,030,103
364,197	-	-	1,885,691	1,653,182	-	1,885,691	1,653,182
155	-	-	144,004	148,588	-	144,004	148,588
49,678,432	-	-	59,508,258	62,214,762	15,722	59,523,980	62,228,259
95,770	-	-	126,226	121,070	13,237	139,463	128,075
-	7,597,864	-	8,993,980	8,497,175	330,798	9,324,778	8,673,284
-	-	82,935	82,935	210,676	-	82,935	210,676
-	-	8,184,004	8,184,004	7,544,755	-	8,184,004	7,544,755
\$ 59,687,196	\$ 7,597,864	\$ 8,266,939	\$ 98,157,311	\$ 97,710,473	\$ 471,541	\$ 98,628,852	\$ 97,986,771
\$ 24,505 19,387 474,182	\$ - -	\$ - - -	\$ 1,014,345 142,604 1,114,550	\$ 860,420 134,547 1,997,770	\$ 1,551 21,542 148	\$ 1,015,896 164,146 1,114,698	\$ 861,97 145,71 1,997,87
2,544,681	-	-	3,592,652	2,465,049	-	3,592,652	2,465,04
	-	-	26,236	20,139	-	26,236	20,13
504,930	-	-	2,005,276	2,030,103	-	2,005,276	2,030,10
408,950	-	-	561,603	480,775	-	561,603	480,77
230,567	-	-	1,717,955	1,561,438	196	1,718,151	1,561,68
687	-	-	1,417,008	1,269,858	-	1,417,008	1,269,85
-	-	9,205	13,171,923	12,671,816	-	13,171,923	12,671,81
-	-	7,636,255	8,105,023	7,612,021	-	8,105,023	7,612,02
-	-	40,100	40,100	36,800	-	40,100	36,800
108,651	-	581,379	1,559,560	1,503,316	33,310	1,592,870	1,525,57
4,316,540	-	8,266,939	34,468,835	32,644,052	56,747	34,525,582	32,679,39
-	-	-	99,628	1,242,207	361,275	460,903	1,435,08
-	7,597,864	-	7,597,864	6,395,806	-	7,597,864	6,395,80
-	-	=	(4,457,038)	(4,405,284)	53,519	(4,403,519)	(4,357,19
54,552,818	-	-	56,338,454	58,939,724	-	56,338,454	58,939,72
4,463	-	-	1,148,650	1,206,443	-	1,148,650	1,206,44
813,375	-	-	2,960,918	1,687,525	-	2,960,918	1,687,52
55,370,656	7,597,864	-	63,688,476	65,066,421	414,794	64,103,270	65,307,38
\$ 59,687,196	\$ 7,597,864	\$ 8,266,939	\$ 98,157,311	\$ 97,710,473	\$ 471,541	\$ 98,628,852	\$ 97,986,771

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# Combined Statement of Revenues, Expenditures, and Changes in Fund Balances

All Governmental Fund Types and Expendable Trust Funds For the Fiscal Year Ended June 30, 2001 (expressed in thousands)

							decision Condition
		Governmental I		Canital	Fund Type		dum Only)
	Canaral	Special	Debt	Capital	Expendable	Year Ended	Year Ended
	General	Revenue	Service	Projects	Trust	June 30, 2001	June 30, 2000
Revenues:							
	5,912,004	\$ 22,543	\$ -	\$ -	\$ 20,011	\$ 5,954,558	\$ 5,827,895
Business and occupation taxes	1,970,054	48,273	-	-	-	2,018,327	1,829,503
Property taxes	1,366,714	-	-	-	-	1,366,714	1,332,837
Excise taxes	476,508	32,902	-	-	-	509,410	840,120
Motor vehicle and fuel taxes	2,865	733,281	-	-	-	736,146	755,428
Other taxes	947,163	395,392	-	-	-	1,342,555	1,237,697
Licenses, permits, and fees	123,896	490,336	-	-	2,340	616,572	598,035
Timber sales	62,406	72,905	-	5,723	-	141,034	178,514
Other contracts and grants	206,269	312,650	-	4,648	77,182	600,749	625,500
Federal grants-in-aid	4,633,596	1,121,694	164	2,079	393,942	6,151,475	5,664,520
Charges for services	39,757	888,487	-	23,300	207,065	1,158,609	1,044,934
Unemployment compensation contributions	-	-	-	-	947,061	947,061	939,475
Investment gains (losses)	145,800	128,341	3,598	2,824	1,432	281,995	496,967
Miscellaneous revenue	157,939	293,790	4,580	21,121	224,168	701,598	661,193
Total Revenues 1	6,044,971	4,540,594	8,342	59,695	1,873,201	22,526,803	22,032,618
Expenditures:							
Current:							
General government	673,692	147,076	-	60,638	230,373	1,111,779	882,036
Human services	7,653,107	718,924	_	7,376	1,105,981	9,485,388	8,665,828
Natural resources and recreation	368,367	249,249	-	19,563	6,081	643,260	555,328
Transportation	48,290	1,045,109	-	338	163,500	1,257,237	1,006,706
•	6,608,269	1,796,933	-	64,578	312,200	8,781,980	8,243,754
Intergovernmental	57.068	264,016	-			321,084	645,855
Capital outlays	95,419	609,722	_	487,386	16,470	1,208,997	1,195,529
Debt service:	,0,,	007,722		101,000	10/110	1,200,777	1,1,0,02,
Principal	15,756	10,518	373,529	29	45	399,877	388,282
Interest	2,733	8,020	382,373	1,722	7	394,855	359,188
	15,522,701	4,849,567	755,902	641,630	1,834,657	23,604,457	21,942,506
Excess of Revenues							
Over (Under) Expenditures	522,270	(308,973)	(747,560)	(581,935)	38,544	(1,077,654)	90,112
Other Financing Sources (Uses):							
Bond sale proceeds	-	242,263	_	578,187	-	820,450	778,020
Proceeds of refunding bonds	_		565,367		_	565,367	100,649
Payment to refunded bond escrow agent	-	-	(565,451)	_	-	(565,451)	(100,649)
Note proceeds	5,679	17,642	-	_	_	23,321	25,871
Operating transfers in	432,077	959,112	779,306	115,698	94,171	2,380,364	2,037,402
	(1,043,990)	(657,611)	(159,403)	(45,537)	(228,490)	(2,135,031)	(1,907,667)
Capital lease acquisitions	-	10,364	(107,100)	(10,007)	(220,170)	10,364	(1,707,007)
Total Other Financing Sources (Uses)	(606,234)	571,770	619,819	648,348	(134,319)	1,099,384	933,626
Excess of Revenues and Other		·	· · · · · · · · · · · · · · · · · · ·	·	, ,		
Financing Sources Over (Under)							
Expenditures and Other Financing Uses	(83,964)	262,797	(127,741)	66,413	(95,775)	21,730	1,023,738
Fund Balances:							
Fund balances as restated, July 1	2,936,692	1,647,046	210,676	157,034	4,772,207	9,723,655	8,289,321
Residual equity transfers in	-	8,789	-	-	-	8,789	4,048
Residual equity transfers out	-	(376)	-	-	(248)	(624)	(3,510)
Fund Balances, June 30 \$	2,852,728	\$ 1,918,256	\$ 82,935	\$ 223,447	\$ 4,676,184	\$ 9,753,550	\$ 9,313,597

The notes to the financial statements are an integral part of this statement.

# Combined Statement of Revenues, Expenditures, and Other Financing Sources (Uses) - Budget and Actual

All Governmental Fund Types
For the Biennium Ended June 30, 2001 (expressed in thousands)

		General Fun	d	Special Revenue Funds		
	Approved Budget 1999-01 Biennium	Actual For 1999-01 Biennium	Variance Favorable (Unfavorable)	Approved Budget 1999-01 Biennium	Actual For 1999-01 Biennium	Variance Favorable (Unfavorable)
Parameter						
Revenues: Taxes	\$ 20,867,587	\$ 20,787,643	\$ (79,944)	\$ 1,974,481	\$ 1,963,291	\$ (11,190)
Licenses, permits, and fees	245,540	255,090	ş (79,744) 9,550	848,405	862,852	\$ (11,1 <del>9</del> 0) 14,447
Other contracts and grants	453,915	447,103	(6,812)	16,688	19,502	2,814
Timber sales	128,193	135,782	7,589	148,050	149,886	1,836
Federal grants-in-aid	8,684,615	8,161,625	(522,990)	1,054,305	927,689	(126,616)
Charges for services	73,832	76,036	2,204	160,708	162,271	1,563
Interest income	139,240	226,384	87,144	69,465	97,344	27,879
Miscellaneous revenue	313,267	366,909	53,642	418,778	427,115	8,337
Total Revenues	30,906,189	30,456,572	(449,617)	4,690,880	4,609,950	(80,930)
	00//00//0/	00/100/072	(117/017)	1,070,000	1,007,700	(55)755)
Expenditures:						
Current:						
General government	2,551,276	2,550,912	364	259,777	215,656	44,121
Human services	14,174,329	14,073,184	101,145	1,385,698	1,346,727	38,971
Natural resources and recreation	680,672	643,752	36,920	287,132	238,418	48,714
Transportation	99,151	96,396	2,755	1,177,244	1,138,750	38,494
Education	12,918,818	12,835,438	83,380	80,124	79,456	668
Capital outlays	731,354	319,034	412,320	2,862,266	2,167,703	694,563
Total Expenditures	31,155,600	30,518,716	636,884	6,052,241	5,186,710	865,531
Francis of Bossesson						
Excess of Revenues Over (Under) Expenditures	(249,411)	(62,144)	187,267	(1,361,361)	(576,760)	784,601
Other Financing Sources (Uses):						
Bond sale proceeds	-	-	-	778,064	272,097	(505,967)
Proceeds of refunding bonds	-	-	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-	-	-
Operating transfers in	580,850	867,697	286,847	770,658	1,213,627	442,969
Operating transfers out	(220,720)	(765,640)	(544,920)	(785,497)	(776,845)	8,652
Total Other Financing Sources (Uses)	360,130	102,057	(258,073)	763,225	708,879	(54,346)
Evenes of Povenium and Other						
Excess of Revenues and Other						
Financing Sources Over (Under) Expenditures and Other Financing Uses	\$ 110,719	\$ 39,913	\$ (70,806)	\$ (598,136)	\$ 132,119	\$ 730,255
Experiences and Other I manding 0363	Ψ 110,717	ψ 37,713	Ψ (10,000)	ψ (370,130)	Ψ 132,117	ψ 130,233

Deb	t Service Fu	nds	Capit	al Projects Fu	ınds	Totals (Memorandum Only)		n Only)
Approved Budget 1999-01 Biennium	Actual For 1999-01 Biennium	Variance Favorable (Unfavorable)	Approved Budget 1999-01 Biennium	Actual For 1999-01 Biennium	Variance Favorable (Unfavorable)	Approved Budget 1999-01 Biennium	Actual For 1999-01 Biennium	Variance Favorable (Unfavorable)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 22,842,068	\$ 22,750,934	\$ (91,134
-	-	_	-	-	_	1,093,945	1,117,942	23,997
-	-	-	-	-	-	470,603	466,605	(3,998
-	-	-	13,382	13,405	23	289,625	299,073	9,448
-	329	329	-	-	_	9,738,920	9,089,643	(649,277
-	-	_	4,481	45,320	40,839	239,021	283,627	44,606
3,549	3,631	82	1,941	4,243	2,302	214,195	331,602	117,407
-	51	51	11,300	11,576	276	743,345	805,651	62,306
3,549	4,011	462	31,104	74,544	43,440	35,631,722	35,145,077	(486,645
365,949	363,058	2,891	8,812	5,109	3,703	3,185,814	3,134,735	51,079
-	-	-	-	-	-	15,560,027	15,419,911	140,116
-	-	-	-	-	-	967,804	882,170	85,634
-	-	-	-	-	-	1,276,395	1,235,146	41,249
-	-	-	-	-	-	12,998,942	12,914,894	84,048
-	-	-	1,729,979	1,197,855	532,124	5,323,599	3,684,592	1,639,00
365,949	363,058	2,891	1,738,791	1,202,964	535,827	39,312,581	37,271,448	2,041,13
(362,400)	(359,047)	3,353	(1,707,687)	(1,128,420)	579,267	(3,680,859)	(2,126,371)	1,554,48
			1,085,229	1,129,434	44,205	1,863,293	1,401,531	(461,762
	666,015	666,015	1,003,227	1,127,434	44,203	1,003,273	666,015	666,01
	(666,100)			_	-	_	(666,100)	(666,10
394,574	372,851	(21,723)	- 25,051	146,292	121,241	1,771,133	2,600,467	829,33
(10,952)	(13,414)		(56,952)	(53,879)		(1,074,121)	(1,609,778)	(535,65
383,622	359,352	(24,270)	1,053,328	1,221,847	168,519	2,560,305	2,392,135	(168,17)
\$ 21,222	\$ 305	\$ (20,917)	\$ (654,359)	\$ 93,427	\$ 747,786	\$ (1,120,554)	\$ 265,764	\$ 1,386,31

# Combined Statement of Revenues, Expenses, and Changes in Equity - All Proprietary Fund Types,

Nonexpendable Trust Funds, and Discretely Presented Component Units For the Fiscal Year Ended June 30, 2001 (expressed in thousands)

, , , , , , , , , , , , , , , , , , ,	,		Fiduciary
	Proprietary F	und Types	Fund Type
		Internal	Nonexpendable
	Enterprise	Service	Trust
Operating Revenues:			
Sales	\$ 484,700	\$ 132,920	\$ -
Less: Cost of goods sold	356,174	115,800	¥ -
Gross profit	128,526	17,120	-
	,	,	
Charges for services	726,733	536,522	-
Earnings on investments	548,199	4,258	27,170
Insurance premiums	1,084,613	778,206	-
Lottery ticket proceeds	483,904	-	-
Miscellaneous revenue	118,398	28,216	54,862
Total Operating Revenues	3,090,373	1,364,322	82,032
Operating Expenses:			
Salaries and wages	502,389	206,975	-
Employee benefits	103,503	47,992	-
Personal services	49,866	18,909	-
Goods and services	467,483	250,695	-
Travel	17,252	4,274	-
Insurance premiums and claims	1,881,808	824,364	-
Lottery prize payments	288,509	-	-
Depreciation and amortization	40,392	50,086	-
Miscellaneous expenses	49,440	30,234	-
Total Operating Expenses	3,400,642	1,433,529	-
Operating Income (Loss)	(310,269)	(69,207)	82,032
Nonoperating Revenues (Expenses):			
Other revenues (expenses)	90,546	(1,073)	581
Earnings (losses) on investments	191,814	2,631	-
Interest expense	(65,407)	(2,814)	-
Distributions to other governments	(29,090)	(2/01.1)	-
Total Nonoperating Revenues (Expenses)	187,863	(1,256)	581
Income (Loss) Before Operating Transfers	(122,406)	(70,463)	82,613
Operating Transfers:	-		
Operating transfers in	394,989	69,529	28,536
Operating transfers out	(568,383)	(72,999)	(97,005)
Net Operating Transfers In (Out)	(173,394)	(3,470)	(68,469)
Net Income (Loss)	(295,800)	(73,933)	14,144
• •	(275,000)	(10,700)	17,177
Equity:	(2.212.024)	170 200	1 /77 0/0
Equity as restated, July 1	(3,313,031)	170,390	1,677,068
Residual equity transfers in (out)	298,598	(1,055)	(1)
Contributions of capital	- (1 147 4EO)	5,079	-
Return of contributed capital	(1,147,658)	\$ 100,481	\$ 1,691,211
Equity, June 30	\$ (4,437,V1)	\$ 1UU,481	\$ 1,071,211

	als overnment dum Only)		Totals Reporting Entity (Memorandum Only)			
Year Ended	Year Ended	Component	Year Ended	Year Ended		
June 30, 2001	June 30, 2000	Units	June 30, 2001	June 30, 2000		
\$ 617,620	\$ 592,706	\$ -	\$ 617,620	\$ 592,706		
471,974	439,736	-	471,974	439,736		
145,646	152,970	-	145,646	152,970		
1,263,255	1,269,108	8,971	1,272,226	1,277,605		
579,627	725,711	-	579,627	725,711		
1,862,819	1,545,147	-	1,862,819	1,545,147		
483,904	452,954	-	483,904	452,954		
201,476	203,508	-	201,476	203,508		
4,536,727	4,349,398	8,971	4,545,698	4,357,895		
709,364	729,558	3,764	713,128	732,682		
151,495	157,012	852	152,347	157,803		
68,775	40,374	423	69,198	40,875		
718,178	748,774	3,535	721,713	751,631		
21,526	21,088	19	21,545	21,102		
2,706,172	3,010,451	-	2,706,172	3,010,451		
288,509	289,608	-	288,509	289,608		
90,478	118,686	2,388	92,866	120,805		
79,674	76,118	383	80,057	76,708		
4,834,171	5,191,669	11,364	4,845,535	5,201,665		
(297,444)	(842,271)	(2,393)	(299,837)	(843,770)		
90,054	100,000	1,500	91,554	100,000		
194,445	(86,319)	6,107	200,552	(83,237)		
(68,221)	(69,786)	(344)	(68,565)	(70,091)		
(29,090)	(27,342)	-	(29,090)	(27,342)		
187,188	(83,447)	7,263	194,451	(80,670)		
(110,256)	(925,718)	4,870	(105,386)	(924,440)		
	, ,	•	, , ,	· · · · · · · · · · · · · · · · · · ·		
493,054	521,680	_	493,054	521,680		
(738,387)	(651,415)	_	(738,387)	(651,415)		
(245,333)	(129,735)	_	(245,333)	(129,735)		
(355,589)	(1,055,453)	4,870	(350,719)	(1,054,175)		
(333,364)	(1,000,400)	4,070	(330,714)	(1,054,175)		
(1 4/5 572)	(F10 F40)	240.070	(1.004.(10)	(407.022)		
(1,465,573)	(512,560)	240,960	(1,224,613)	(407,033)		
297,542 5,079	(538) 82,563	168,964	297,542 174,043	(538) 216,718		
(1,147,658)	82,563 (21)	108,904	(1,147,658)	216,718 (21)		
\$ (2,666,199)	\$ (1,486,009)	\$ 414,794	\$ (2,251,405)	\$ (1,245,049)		
φ (∠,000,199)	φ (1,400,009)	p 414,194	φ (Z,Z31,4U3)	ə (1,240,049)		

# **Combined Statement of Cash Flows**

All Proprietary Fund Types, Nonexpendable Trust Funds, and Discretely Presented Component Units
For the Fiscal Year Ended June 30, 2001 (expressed in thousands)

				Tota	als
	December 5		Fiduciary	Primary Go	
	Proprietary Fu		Fund Type	(Memorano	
	Enterprise	Internal Service	Nonexpendable Trust	Year Ended June 30, 2001	Year Ended June 30, 2000
Cash Flows from Operating Activities:	Emorphico	0011100	11401	00110 00, 2001	04110 00, 2000
Operating Income (Loss)	\$ (310,269)	\$ (69,207)	\$ 82,032	\$ (297,444)	\$ (842,271)
Adjustments to Reconcile Operating Income					
(Loss) to Net Cash Provided by Operations:					
Depreciation	40,392	50,086	=	90,478	118,686
Interest revenue reported as operating	(548,199)	(4,258)	(27,170)	(579,627)	(725,711)
Other revenues	3,712	439	708	4,859	8,552
Other expenses	(10,517)	(1,214)	(127)	(11,858)	(3,509)
Changes in Assets: Decrease (Increase)					
Receivables (net of allowance)	4,156	368	4,177	8,701	(74,262)
Due from other funds	47,952	25,652	5,662	79,266	(374,142)
Due from other governments	(2,736)	(4,451)	(21)	(7,208)	(13,669)
Inventories	16,695	(665)	-	16,030	(11,487)
Prepaid expenses	535	(27)	-	508	2,341
Other nonfixed assets	(1,153)	-	4,444	3,291	359
Changes in Liabilities: Increase (Decrease)					
Accounts payable	21,676	540	-	22,216	(5,489)
Contracts and retainages payable	5,803	11,442	(747)	16,498	(6,882)
Accrued liabilities	(258,647)	9,643	(2,146)	(251,150)	280,411
Due to other funds	(16,297)	(14,054)	8,067	(22,284)	93,233
Due to other governments	1,914	(102)	-	1,812	(71)
Deferred revenues	(2,300)	(2,243)	(3)	(4,546)	3,602
Claims and judgments payable	619,022	28,491	-	647,513	1,209,869
Other long-term obligations	(25,993)	(677)	(201)	(26,871)	30,927
Net Cash or Cash Equivalents Provided					
by (Used in) Operating Activities	(414,254)	29,763	74,675	(309,816)	(309,513)
Cash Flows from Noncapital Financing Activities:					
Distributions to other governments	(29,090)	-	-	(29,090)	(27,342)
Taxes and license fees collected	98,788	-	-	98,788	81,905
Operating transfers in	394,989	69,529	28,536	493,054	521,680
Operating transfers out	(568,382)	(72,999)	(97,005)	(738,386)	(651,415)
Payments for interest	-	-	-	-	-
Proceeds from noncapital long-term financing	12,817	-	-	12,817	5,956
Payment of noncapital long-term obligations	(7,673)	=	=	(7,673)	(1,027)
Equity restatement	-	-	=	-	3,167
Fund equity transfers in	298,696	-	-	298,696	15,971
Fund equity transfers out	(1,147,756)	(1,055)	(1)	(1,148,812)	(16,509)
Net Cash or Cash Equivalents Provided by	-				
(Used in) Noncapital Financing Activities	(947,611)	(4,525)	(68,470)	(1,020,606)	(67,614)
Cash Flows from Capital and Related Financing Activities:					
Payments for interest	(26,829)	(2,814)	-	(29,643)	(31,054)
Acquisitions of fixed assets	(182,930)	(82,752)	-	(265,682)	(213,549)
Proceeds from sale of fixed assets	872,556	20,785	_	893,341	25,049
Proceeds from long-term capital financing	128,071	71	_	128,142	226.233
Retirement of long-term bonds payable	(85,215)	-	_	(85,215)	(21,850)
Payment of other long-term obligations	(4,703)	(7,014)	_	(11,717)	(163,419)
Contributions for capital acquisitions	(17.00)	(,,,,,,	-	···/···/	-
Net Cash or Cash Equivalents Provided by					
(Used in) Capital and Related Financing Activities	700,950	(71,724)	-	629,226	(178,590)
Cash Flows from Investing Activities:	·	, , ,		·	
Receipt of interest	624,882	6,157	131,744	762,783	706,998
Proceeds from sale of investment securities	4,333,078	37,759	231,065	4,601,902	4,278,371
Purchases of investment securities	(4,333,755)	(42,848)	(349,095)	(4,725,698)	(4,743,774)
Net Cash Provided by (Used in) Investing Activities	624,205	1,068	13,714	638,987	241,595
Net Increase (Decrease) in Cash and Pooled Investments	(36,710)	(45,418)	19,919	(62,209)	(314,122)
Cash and Pooled Investments, July 1	247,593	141,111	3,882	392,586	706,708
Cash and Pooled Investments, June 30	\$ 210,883	\$ 95,693	\$ 23,801	\$ 330,377	\$ 392,586
outh und i ooled investments, valle so	ψ Ζ10,003	\$ 70,073	φ Z3,0U1	φ 33U,311	φ 372,300

#### Continued

Totals Reporting Entity (Memorandum Only)

	(Memorandu	m Only)
Component	Year Ended	Year Ended
Units	June 30, 2001	June 30, 2000
	·	· · · · · · · · · · · · · · · · · · ·
\$ (2,393)	\$ (299,837)	\$ (843,770)
2,387	92,865	120,805
-	(579,627)	(725,711)
1,500	6,359	8,552
-	(11,858)	(3,509)
143	8,844	(73,787)
-	79,266	(374,142)
-	(7,208)	(13,669)
-	16,030	(11,487)
-	508	2,341
(6,252)	(2,961)	(1,754)
(6)	22,210	(2,707)
=	16,498	(6,882)
10,418	(240,732)	280,498
· -	(22,284)	93,233
-	1,812	(71)
(48)	(4,594)	3,637
=	647,513	1,209,869
11,047	(15,824)	33,153
	(,)	
16,796	(293,020)	(305,401)
	(,,	(333,733,7
	(20,000)	(27.242)
-	(29,090)	(27,342)
-	98,788	81,905
<del>-</del>	493,054	521,680
(2.4.4)	(738,386)	(651,415)
(344)	(344)	(305)
-	12,817	5,956
-	(7,673)	(1,027)
-	200 / 0/	3,167
(27)	298,696	16,031
(37)	(1,148,849)	(16,509)
(201)	(1 000 007)	(/7.050)
(381)	(1,020,987)	(67,859)
-	(29,643)	(31,054)
(157,077)	(422,759)	(313,600)
	893,341	25,049
-	128,142	233,883
-	(85,215)	(21,850)
-	(11,717)	(163,419)
169,000	169,000	134,095
11,923	641,149	(136,896)
4 107	740 000	709,915
6,107 1,247	768,890 4,603,149	4,279,552
(3,425)	(4,729,123)	(4,760,411)
3,929	642,916	229,056
32,267	(29,942)	(281,100)
47,438	440,024	721,124
\$ 79,705	\$ 410,082	\$ 440,024

# **Combined Statement of Cash Flows**

All Proprietary Fund Types, Nonexpendable Trust Funds, and Discretely Presented Component Units For the Fiscal Year Ended June 30, 2001 (expressed in thousands)

	_			_	Fiduciary		Totals Primary Government			
	Proprietary Fund Types		Fund Type		(Memorandum Only)			•		
	Ento	mriaa	Inte		Nonexpend Trust	able	Year Er June 30.		Year E June 30	
	Enter	rprise	Serv	vice	Hust		Jurie 30,	2001	June 30	), 2000
Noncash Investing, Capital, and Financing Activities:										
Acquisition of capital assets with capital leases and COPs	\$	-	\$	1,475	\$	-	\$	1,475	\$	1,778
Capital lease and COP liabilities incurred in acquiring capital assets		-		(1,475)		-		(1,475)		(1,778)
Contributions of capital assets		-		5,008		-		5,008		82,600
Return of contributed assets		-		-		-		-		(21)
Noncash portion of prior period adjustments	2	0,436		-		-		20,436		(5,621)
Amortization of long-term lottery prize liability	3	8,557		-		-		38,557		(38,622)
Amoritization of gains (losses) on bond refunding		(22)		-		-		(22)		-
Increase (decrease) in fair value of investments	11	5,349		732	(104,	574)		11,507		(67,606)

## Cash and Pooled Investments in Fiduciary Fund Types on the Combined Balance Sheet include:

Expendable Trust Funds	\$ 2,365,889
Nonexpendable Trust Funds	23,801
Pension and Investment Trust Funds	5,013,466
Agency Funds	344,913
Total	\$ 7,748,069

# Concluded

Totals Reporting Entity (Memorandum Only)

		(Wellioralidum Olliy)					
Component Units		Year En	ded	Year Ended June 30, 2000			
		June 30,	2001				
\$	-	\$	1,475	\$	1,778		
	-		(1,475)		(1,778)		
	-		5,008		82,600		
	-		-		(21)		
	-		20,436		(5,621)		
	-		38,557		(38,622)		
	-		(22)		-		
	-		11,507		(67,606)		

# **Statement of Changes in Net Assets** Pension and Investment Trust Funds

For the Fiscal Year Ended June 30, 2001 (expressed in thousands)

For the Fiscal Year Ended June 30, 2  Additions:	Public Employees' Plan 1	Public Employees' Plan 2	Teachers' Plan 1	Teachers' Plan 2/3 Defined Benefit	Teachers' Plan 3 Defined Contribution	School Employees' Plan 2/3 Defined Benefit	School Employees' Plan 3 Defined Contribution
Contributions:							
Employers	\$ 181,711	\$ 115,039	\$ 141,351	\$ 69,579	\$ -	\$ 19,939	\$ -
Members	72,571	117,445	56,988	11,242	125,300	14,217	13,727
State	-	-	-	-	-	-	-
Pool participants	-	-	-	-	-	-	-
Total Contributions	254,282	232,484	198,339	80,821	125,300	34,156	13,727
Investment Income: Net appreciation	(-, -, -, -, -, -, -, -, -, -, -, -, -, -		4				
(depreciation) in fair value	(940,735)	(873,428)	(807,773)	(281,115)	(164,380)	(192,465)	369
Interest and dividends	314,586	310,127	271,045	96,385	30,026	44,574	914
Less: Investment expenses	(35,926)	(36,023)	(30,902)	(11,670)	(2,103)	(4,304)	(68)
Net Investment Income	(662,075)	(599,324)	(567,630)	(196,400)	(136,457)	(152,195)	1,215
Transfers from other pension plans	382	322	4	9	3,455	1,424,526	478,031
Other additions		-	-	-	-	-	
Total Additions	(407,411)	(366,518)	(369,287)	(115,570)	(7,702)	1,306,487	492,973
Deductions:							
Pension benefits	669,877	50,798	632,674	6,810	-	285	-
Pension refunds	8,466	48,311	2,762	3,871	20,078	1,397	2,168
Transfers to other pension plans	3	1,903,135	-	3,289	172	320	18
Administrative expenses	597	423	234	1,322	175	-	315
Distributions to pool participants	-	-	-	-	-	-	-
Total Deductions	678,943	2,002,667	635,670	15,292	20,425	2,002	2,501
Net Increase (Decrease)	(1,086,354)	(2,369,185)	(1,004,957)	(130,862)	(28,127)	1,304,485	490,472
Net Assets Held in Trust for Pension Benefits and Investment Pool Participants,							
as restated July 1	11,300,894	12,529,376	9,802,832	3,396,307	1,660,177	-	-
Net Assets Held in Trust for Pension Benefits and Investment Pool							
Pension Benefits and	\$ 10,214,540	\$ 10,160,191	\$ 8,797,875	\$ 3,265,445	\$ 1,632,050	\$ 1,304,485	\$ 490,472

_	LEOFF Plan 1	LEOFF Plan 2	Washington State Patrol Retirement System	Judicial Retirement System	Judicial Retirement Account	Judges' Retirement Fund	Volunteer Fire Fighters' Retirement System	Local Gov't Investment Pool	Totals for the June 30, 2001	Year Ended June 30, 2000
	\$ 130	\$ 31,450	\$ -	\$ 257	\$ 482	\$ 8	\$ 761	\$ -	\$ 560,707	\$ 594,350
	46	52,986	1,819	257	414	8	156	-	467,176	420,233
	-	20,919	-	7,000	-	750	3,270	-	31,939	27,543
	-	-	-	-	-	-	-	11,109,314	11,109,314	9,720,201
_	176	105,355	1,819	7,514	896	766	4,187	11,109,314	12,169,136	10,762,327
	(460,833)	(207,748)	(60,311)	9	(1,285)	85	(10,638)	-	(4,000,248)	4,459,353
	154,051	69,405	20,125	579	829	298	3,607	237,569	1,554,120	1,299,415
_	(17,589)	(7,922)	(2,302)	(12)		(48)	(416)	(10,347)		(109,838)
	(324,371)	(146,265)	(42,488)	576	(457)	335	(7,447)	227,222	(2,605,761)	5,648,930
	F.7	2	22/						1 007 014	70.015
	57	2	226	-	-	-	- 00	-	1,907,014 97	79,015
_	-	-	-	-	-	-	92	5	91	9
_	(324,138)	(40,908)	(40,443)	8,090	439	1,101	(3,168)	11,336,541	11,470,486	16,490,281
	238,938	1,727	20,359	7,719	347	662	6,933	_	1,637,129	1,501,823
	11	8,343	88		-	-	17	-	95,512	103,025
	6	71	-	-	-	-	-	-	1,907,014	79,015
	168	7	7	-	-	-	21	-	3,269	3,838
	-	-	-	-	-	-	-	9,667,328	9,667,328	9,834,668
	239,123	10,148	20,454	7,719	347	662	6,971	9,667,328	13,310,252	11,522,369
	(563,261)	(51,056)	(60,897)	371	92	439	(10,139)	1,669,213	(1,839,766)	4,967,912
	5,549,423	2,410,292	719,754	9,421	9,274	4,519	129,405	3,321,353	50,843,027	45,875,115
_	\$ 4,986,162	\$ 2,359,236	\$ 658,857	\$ 9,792	\$ 9,366	\$ 4,958	\$ 119,266	\$ 4,990,566	\$ 49,003,261	\$ 50,843,027

# **Notes to the Financial Statements**

For the Fiscal Year Ended June 30, 2001

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# **Note 1 - Summary of Significant Accounting Policies**

The accompanying financial statements of the state of Washington have been prepared in conformity with generally accepted accounting principles (GAAP). The Office of Financial Management (OFM) is the primary authority for the state's accounting and reporting requirements. OFM has adopted the pronouncements of the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles nationally. For proprietary fund accounting and reporting, the state applies applicable pronouncements of the Financial Accounting Standards Board issued on or before November 30, 1989, unless those pronouncements conflict with or contradict the pronouncements of the GASB. The more significant of the state's accounting policies follow.

# A. Reporting Entity

In evaluating how to define the state of Washington, for financial reporting purposes, management has considered: all funds, organizations, institutions, agencies, departments, and offices that are legally part of the state (the primary government); organizations for which the state is financially accountable; and other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading or incomplete.

Financial accountability is manifest when the primary government appoints a voting majority of an organization's governing body and is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government, or a jointly appointed board. organization is fiscally dependent if it is unable to determine its budget without another government having the substantive authority to approve or modify that budget, to levy taxes or set rates or charges without substantive approval by another government, or to issue bonded debt without substantive approval by another government.

Based on this criteria, the following are included in the financial statements of the primary government:

STATE AGENCIES - Except as otherwise described herein, all state elected offices, departments, agencies, commissions, boards, committees, authorities, and councils (agencies) and all funds and account groups of the state are included in the primary government. Executives of these agencies are either elected, directly appointed by the Governor, appointed by a board which is appointed by the Governor, or appointed by a board which is in part appointed by the Governor.

Additionally, a small number of board positions are established by statute or independently elected. The state Legislature creates these agencies, assigns their programs, approves operational funding, and requires financial accountability. The Legislature also authorizes all bond issuances for capital construction projects for the benefit of state agencies. The legal liability for these bonds and the ownership of agency assets reside with the state.

COLLEGES AND UNIVERSITIES - The governing boards of the five state universities, the state college, and the 33 state community and technical colleges are appointed by the Governor. Each college's governing board appoints a president to function as chief administrator. The state Legislature approves budgets and budget amendments for the colleges' appropriated funds, which include the state's General Fund as well as certain capital projects funds. The state Treasurer issues general obligation debt for major campus construction projects. However, the colleges are authorized to issue revenue bonds for construction of facilities for certain revenue generating activities such as housing, dining, and parking. These revenue bonds are payable solely from and secured by fees and revenues derived from the operation of constructed facilities; the legal liability for the bonds and the ownership of the college assets reside with the state. Colleges do not have separate corporate powers and sue and are sued as part of the state with legal representation provided through the state Attorney General's Office. Since the colleges are legally part of the state, their financial operations, including their blended component units, are reported in the primary government financial statements using the fund structure prescribed by GASB, not discretely reported according to the fund structure of the American Institute of Certified Public Accountants college and university reporting model.

RETIREMENT SYSTEMS - The state of Washington, through the Department of Retirement Systems, administers seven retirement systems for public

employees of the state and political subdivisions: the Public Employees' Retirement System, the Teachers' Retirement System, the School Employees' Retirement System, the Law Enforcement Officers' and Fire Fighters' Retirement System, the Washington State Patrol Retirement System, the Judicial Retirement System, and the Judges Retirement Fund. The director of the Department of Retirement Systems is appointed by the Governor.

There are two additional retirement systems administered outside of the Department of Retirement Systems. The Volunteer Fire Fighters' Relief and Pension Fund is administered through the Board for Volunteer Fire Fighters, which is appointed by the Governor. The Judicial Retirement Account is administered through the Administrator for the Courts under the direction of the Board for Judicial Administration.

The state Legislature establishes laws pertaining to the creation and administration of all public retirement systems. The participants of the public retirement systems together with the state provide funding for all costs of the systems based upon actuarial valuations. The state establishes benefit levels and approves the actuarial assumptions used in determining contribution levels.

All nine of the aforementioned retirement systems are included in the primary government's financial statements.

COMPONENT UNITS - Discrete component units are entities which are legally separate from the state but which are financially accountable to the state. The following are discretely presented in the financial statements of the state in the component units column:

The WASHINGTON STATE HOUSING FINANCE COMMISSION, the WASHINGTON **HIGHER EDUCATION FACILITIES** AUTHORITY, WASHINGTON HEALTH CARE FACILITIES AUTHORITY, and the WASHINGTON ECONOMIC DEVELOPMENT FINANCE AUTHORITY (financing authorities) were created by the Legislature in a way that specifically prevents them from causing the state to be liable or responsible for their acts and obligations, including, but not limited to, any obligation to pay principal and interest on financing authority bonds. The financing authorities are reported as discrete component units of the state government solely for accounting purposes. The financing authorities cannot obligate the state, either legally or morally, and the state has not assumed any obligation of, or with respect to, the financing authorities.

Financial reports of these financing authorities may be obtained from each authority at the following addresses:

Washington Health Care Facilities Authority 410 - 11th Avenue SE, Suite 201 PO Box 40935 Olympia, WA 98504-0935

Washington State Housing Finance Commission Washington Higher Education Facilities Authority Washington Economic Development Finance Authority 1000 - 2nd Avenue, Suite 2700 Seattle, WA 98104-1046

The WASHINGTON STATE PUBLIC STADIUM AUTHORITY (PSA) was created by the Legislature to acquire, construct, own, and operate a stadium, exhibition center, and parking garage. The state has budget approval authority over a majority of PSA's funding sources. Further, conditioned upon certain events occurring, the state is authorized to issue and has issued general obligation bonds to participate in the funding of project construction costs. Under statute, the state's share of the total project cost is capped at \$300 million. Project costs in excess of \$300 million are the responsibility of the project's private partner, First & Goal, Inc. The bonds will be repaid through new state lottery games, a state sales tax credit, extension of the local hotel/motel tax, and parking and admissions taxes at the new facility. Financial reports of the PSA may be obtained at the following address:

Washington State Public Stadium Authority 401 Second Avenue South, Suite 520 Seattle, WA 98104-0280

# B. Basis of Presentation - Fund Accounting

The state uses 476 accounts which have been administratively combined into 55 funds and two account groups. The state uses these funds and account groups to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category,

in turn, is divided into separate "fund types." State transactions are recorded in the fund types and account groups described below:

## Governmental Funds

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term obligations (debt service funds). The General Fund is used to account for activities of the general government not accounted for in some other fund.

## **Proprietary Funds**

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the governmental unit (internal service funds).

#### Fiduciary Funds

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the governmental unit. When these assets are held under the terms of a formal trust agreement, either an expendable trust fund, a nonexpendable trust fund, or a pension/investment trust fund is used. The terms "expendable" and "nonexpendable" refer to whether or not the government is under an obligation to maintain the trust principal. Agency funds are generally used to account for assets that the government holds on behalf of others as their agent.

#### **Account Groups**

The General Fixed Assets Account Group accounts for all fixed assets of the state other than those accounted for in proprietary and similar trust funds. The General Long-Term Obligations Account Group accounts for the unmatured principal of the state's general obligation bonds and other long-term obligations of governmental and expendable trust funds.

# C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental and expendable trust funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements for these funds

present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary, nonexpendable trust, and pension/investment trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations of these funds are included on the balance sheet. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in equity (i.e., total net assets). Equity in proprietary funds is segregated into contributed capital and retained earnings components. Equity for nonexpendable trust and pension/investment trust funds is shown as reserved for nonexpendable trust corpus and reserved for pension benefits/local governments, respectively.

The modified accrual basis of accounting is used by all governmental, expendable trust, and agency funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be reasonably estimated. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Primary revenues that are determined to be susceptible to accrual include sales taxes, business and occupation taxes, motor fuel taxes, unemployment compensation contributions, federal grants-in-aid, and charges for services.

Revenues from property taxes are determined to be available if collected within 60 days. Revenue for timber cutting contracts is accrued when the timber is harvested. Revenues from licenses, permits, and fees are recognized when received in cash. Revenues related to expenditure driven grant agreements are recognized when the qualifying expenditures are made. All other accrued revenue sources are determined to be available if collectible within 12 months.

Property taxes are levied in December for the following calendar year. The first half year collections are due by April 30, and the second half year collections are due by October 31. Since the state is on a fiscal year ending June 30, the first half year collections are recognized as revenue, if collected within 60 days of the fiscal year end. The second half year collections are recognized as receivables offset by deferred revenue. The lien date on property taxes is January 1 of the tax levy year.

Under modified accrual accounting, expenditures are recognized when the related fund liability is incurred. Exceptions to the general modified accrual expenditure recognition criteria include unmatured interest on general long-term obligations which is recognized when due, and

certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

All proprietary, nonexpendable trust, and pension/investment trust funds are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

The state reports deferred revenues on its balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and the "available" criteria for revenue recognition in the current period. Deferred revenues also arise when resources are received by the state before it has a legal claim to them, such as when grant monies are received prior to the incurrence of qualifying expenditures.

## D. General Budgetary Policies and Procedures

The Governor is required to submit a budget to the state Legislature no later than December 20 of the year preceding odd-numbered year sessions of the Legislature. The budget is a proposal for expenditures in the ensuing biennial period based upon anticipated revenues from the sources and rates existing by law at the time of submission of the budget. The Governor may additionally submit, as an appendix to the budget, a proposal for expenditures in the ensuing biennium from revenue sources derived from proposed changes in existing statutes.

The appropriated budget and any necessary supplemental budgets are legally required to be adopted through the passage of appropriation bills by the Legislature and approved by the Governor. Operating appropriations are generally made at the fund/account and agency level; however, in a few cases, appropriations are made at the fund/account and agency/program level. Operating appropriations cover either the entire biennium or a single fiscal year within the biennium. Capital appropriations are biennial and are generally made at the fund/account, agency, and project level.

The legal level of budgetary control is at the fund/account, agency, and appropriation level, with administrative controls established at lower levels of The accompanying detail in certain instances. "Combined Statement of Revenues, Expenditures, and Other Financing Sources (Uses) - Budget and Actual -All Governmental Fund Types" ("Governmental Budgetary Statement") is not presented at the legal level of budgetary control. This is due to the large number of appropriated fund/accounts and appropriations within agencies that would make such a presentation in the accompanying financial statements extremely cumbersome. Section 2400.112 of the GASB Codification of Governmental Accounting and Financial Reporting Standards provides for the preparation of a separate report in these extreme cases. For the state of Washington, a separate report has been prepared for the 1999-2001 Biennium to illustrate legal budgetary compliance. Appropriated budget versus actual expenditures, and estimated versus actual revenues and other financing sources (uses) for appropriated funds at the fund/account, agency, and appropriation level are presented in Report MFS1054 for governmental funds. A copy of this report is available at the Office of Financial Management, 6639 Capitol Boulevard, PO Box 43123, Olympia, Washington 98504-3123.

Legislative appropriations are strict legal limits on expenditures/expenses, and overexpenditures prohibited. All appropriated and certain nonappropriated funds are further controlled by the executive branch through the allotment process. This process allocates the expenditure/expense plan into monthly allotments by program, source of funds, and object of expenditure. According to statute RCW 43.88.110(2), except under limited circumstances, the original allotments are approved by the Governor and may be revised only at the beginning of the second year of the biennium and must be initiated by the Governor. Because allotments are not the strict legal limit on expenditures/expenses, the budgetary statements displayed in the accompanying financial statements are shown on an appropriation versus actual comparison rather than an allotment versus actual comparison.

Proprietary funds earn revenues and incur expenses (i.e., depreciation or budgeted asset purchases) not covered by the allotment process. Budget estimates are generally made outside the allotment process according to prepared business plans. These proprietary fund business plan estimates are adjusted only at the beginning of each fiscal year.

Additional fiscal control is exercised through various means. OFM is authorized to make expenditure/expense allotments based on availability of unanticipated receipts, mainly federal government grant increases made during a fiscal year. State law does not preclude the over expenditure of allotments, although RCW 43.88.110(3) requires that the Legislature be provided an explanation of major variances.

Operating encumbrances lapse at the end of the applicable appropriation. Capital outlay encumbrances lapse at the end of the biennium unless reappropriated by the Legislature in the ensuing biennium. Encumbrances outstanding against continuing appropriations at fiscal year end are reported as reservations of fund balance.

## **Budgetary Reporting versus GAAP Reporting**

Governmental funds are budgeted materially in conformance with GAAP. However, the presentation in the accompanying "Governmental Budgetary Statement" is different in certain respects from the "Combined Statement of Revenues, Expenditures, and Changes in Fund Balance - All Governmental Fund Types" ("Governmental Operating Statement"). accompanying "Governmental Budgetary Statement," budget and actual expenditures are reported only for appropriated fund/accounts and activities. Expenditures are classified based on whether the appropriation is from the operating or capital budget. Expenditures funded by operating budget appropriations are reported as current expenditures classified by the function of the agency receiving the appropriation. Expenditures funded by capital budget appropriations are reported as capital outlays.

However, in the accompanying "Governmental Operating Statement," all governmental funds are included and expenditures are classified according to what was actually purchased. Capital outlays are fixed asset acquisitions such as land, buildings, and equipment. Debt service expenditures are principal and interest payments. Current expenditures are all other governmental fund expenditures classified based on the function of the agency making the expenditures.

Additionally, certain activities are excluded from the "Governmental Budgetary Statement" because they are not appropriated. These activities include: funds designated as nonappropriated by the Legislature, such as the Higher Education Special Revenue Fund, federal surplus food commodities, electronic food stamp benefits, capital leases, note proceeds, and resources collected and distributed to other governments. Further, certain operating transfers are appropriated as These transfers are reported as expenditures. expenditures in the "Governmental Budgetary Statement" and as operating transfers in the "Governmental Operating Statement." The main factors contributing to the difference in the amount "Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses" are: note and loan activity as explained in Note 2, "Budgetary Accounting, Reporting, and Compliance," and nonappropriated governmental fund activities.

#### E. Cash and Pooled Investments

Investments of surplus or pooled cash balances are reported on the accompanying Combined Balance Sheet and Combined Statement of Cash Flows as "Cash and Pooled Investments." The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. As a result, the cash balances of funds with surplus pooled

balances are not reduced for these investments. For reporting purposes, pooled cash is stated at fair value or amortized cost, which approximates fair value. For the purposes of the Combined Statement of Cash Flows, the state considers cash and short term, highly liquid investments that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates to be cash equivalents.

The method of accounting for noncurrent investments varies depending upon the fund classification. Investments in the state's Local Government Investment Pool (LGIP), an external investment pool operated in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, are reported at amortized cost. The Office of the State Treasurer prepares a stand-alone financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

All other noncurrent investments are reported at fair value. Fair values are determined using closing market prices at year-end for marketable securities and other reasonable methods for investments where market values are not readily available.

#### F. Receivables

Receivables in the state's governmental and fiduciary funds consist primarily of tax and federal revenues. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded when either the asset or revenue recognition criteria (refer to Note 1.C) have been met.

## G. Inventories

Consumable inventories, consisting of expendable materials and supplies held for consumption, are valued and reported for financial statement purposes if the annual balance on hand within an agency is estimated to exceed \$25,000 in value. Consumable inventories are generally valued using the first-in, first-out method. All merchandise inventories are valued and considered reportable for financial statement purposes. Merchandise inventories are generally valued using the first-in, first-out method. Donated consumable inventories are recorded at fair market value. Food stamps on hand are recorded at face value.

Governmental and expendable trust fund inventories are valued at cost and are recorded using the consumption method. Inventory balances are also recorded as a reservation of fund balance indicating that they do not constitute "available spendable resources" except for \$33 thousand in food stamps and \$5.6 million in federally

donated consumable inventories, both of which are offset by deferred revenues because they do not constitute a fund resource until issued or consumed.

Proprietary fund inventories are valued at the lower of cost or market and are expensed when used or sold.

#### H. Fixed Assets

Except as noted below, all fixed assets with a unit cost of \$5,000 or greater are capitalized and reported in the accompanying financial statements. Fixed assets acquired by capital leases with a net present value or fair market value, whichever is less, of \$10,000 or more are capitalized and also included in these financial statements.

All purchased fixed assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Fixed asset costs include the purchase price plus those costs necessary to place the asset in its intended location and condition for use. Normal maintenance and repair costs that do not materially add to the value or extend the life of the asset are not capitalized.

Donated fixed assets are valued at their estimated fair value, plus all appropriate ancillary costs, on the date of donation. When the fair market value is not practically determinable due to lack of sufficient records, estimated cost is used. Where necessary, estimates of original cost and fair market value are derived by factoring price levels from the current period to the time of acquisition.

The value of assets constructed by agencies for their own use includes all direct construction costs and indirect costs that are increased by the construction. In proprietary and similar trust funds, interest costs (if material) incurred during the period of construction are capitalized.

Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings (including roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, lighting systems, and similar assets) that are immovable and are of value only to the state are not capitalized. Streets, sidewalks, lighting systems, and similar assets located on college and university campuses, which predominately benefit college and university activities, are capitalized.

Fixed assets in governmental and expendable trust funds are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and related assets (including construction projects not completed at the end of the

accounting period) with the following characteristics are reported in the General Fixed Assets Account Group:

- Acquired for the production of general government services, not for the production of services that are sold.
- Have a life expectancy of more than one year.
- Have a unit cost of \$5,000 or greater.

Depreciation expense of general fixed assets is not recorded in the activity statements of governmental and expendable trust funds. Accumulated depreciation is recorded in the General Fixed Assets Account Group and is included in the financial statements as a "Memo Only" entry. Depreciation is calculated using the straight-line method with estimated useful lives of 50 years for buildings, and three to 50 years for furnishings and equipment, other improvements, and miscellaneous fixed assets. General fixed assets are removed from the General Fixed Assets Account Group at the time of disposal.

Fixed assets used in proprietary and similar trust funds are accounted for in the fund in which they are utilized. Depreciation is computed using the straight-line method. Buildings are depreciated using estimated useful lives extending to 50 years. Furnishings and equipment, other improvements, and miscellaneous fixed assets are depreciated using estimated useful lives of three to 50 years. The cost and related accumulated depreciation of fixed assets retired from service or disposed of, are removed from the accounting records.

#### I. Compensated Absences

#### Annual Leave

State employees accrue vested annual leave at a variable rate based on years of service. In general, accrued annual leave cannot exceed 30 days at the employee's anniversary date. It is the state's policy to liquidate unpaid annual leave at June 30 from future resources rather than currently expendable available financial resources. Accordingly, governmental and expendable trust funds recognize annual leave when it is paid. A long-term liability of \$232.6 million for the accumulated annual leave and related payroll taxes and benefits in governmental and expendable trust funds has been recorded in the General Long-Term Obligations Account Group as of June 30, 2001. Proprietary and similar trust funds recognize the expense and accrued liability when the annual leave is earned. An accrued liability for accumulated annual leave, including related payroll taxes and benefits, has been recorded in enterprise funds for \$25.5 million and \$16.3 million in internal service funds as of June 30, 2001.

### Sick Leave

Employees accrue sick leave at the rate of one day per month without limitation on the amount that can be accumulated. Sick leave is not vested: i.e., the state does not pay employees for unused sick leave upon termination except upon employee death or retirement. At death or retirement, the state is liable for 25 percent of the employee's accumulated sick leave. In addition, the state has a "sick leave buyout option" in which each January, employees who accumulate sick leave in excess of 60 days may redeem sick leave earned but not taken during the previous year at the rate of one day's pay in exchange for each four days of sick leave. It is the state's policy to liquidate unpaid sick leave at June 30 from future resources rather than currently expendable available expendable financial resources. Accordingly, governmental and expendable trust funds recognize sick leave when it is paid. The state has recorded an estimated sick leave buyout liability, including related payroll taxes, for governmental and expendable trust funds of \$111.5 million at June 30, 2001 in the General Long-Term Obligations Account Group. Proprietary and similar trust funds recognize the expense and accrue a liability for estimated sick leave buyout as sick leave is earned. As of June 30, 2001, a liability for estimated sick leave buyout, including related payroll taxes, has been accrued in enterprise funds for \$8.1 million and in internal service funds for \$6.2 million.

### J. Long-Term Obligations

Long-term obligations expected to be financed from resources to be received in the future by governmental and expendable trust funds are reported in the General Long-Term Obligations Account Group, not in the individual funds. Long-term obligations to be financed from proprietary and similar trust funds are recorded in the applicable funds rather than in the General Long-Term Obligations Account Group.

### **K. Fund Equity**

Fund equity represents the difference between fund assets and fund liabilities. In governmental and fiduciary funds, fund equity is called "Fund Balance." Reserved fund balance represents that portion of fund balance that is: (1) not available for appropriation or expenditure, and/or (2) legally segregated for a specific future use. Unreserved, designated fund balance indicates tentative plans for future use of financial resources. Unreserved, undesignated fund balance represents the amount available for appropriation.

For proprietary funds, equity attributable to accumulated earnings is referred to as "Retained Earnings." Equity provided by contributions from other funds and capital grants is classified as "Contributed Capital."

#### L. Insurance Activities

## Workers' Compensation

The state of Washington's workers' compensation program is established by Title 51 RCW. The statute requires all employers to insure payment of benefits for job related injuries and diseases through the Workers' Compensation Fund or through self-insurance. Direct private insurance is not authorized, although self-insurers are permitted to reinsure up to 80 percent of their obligations through private insurers.

The Workers' Compensation Fund, an enterprise fund, is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

Premiums are based on individual employers' reported payroll hours and insurance rates based on each employer's risk classification(s) and past experience. In addition to its regular premium plans, the Workers' Compensation Fund offers a retrospective premium rating plan under which premiums are adjusted annually for up to four years following the plan year based on individual employers' loss experience. Initial adjustments to the standard premiums are paid to or collected from the employers approximately ten months after the end of each plan year.

The Workers' Compensation Fund establishes claims liabilities based on estimates of the ultimate cost of claims (including future claims adjustment expenses) that have been reported but not settled, and of claims that have been incurred but not reported (IBNR). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liabilities, claims adjudication, and judgments, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic, legal, and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of

past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

## Risk Management

Washington State operates a risk management liability program pursuant to RCW 4.92.130. The state manages its tort claims as an insurance business activity rather than a general governmental activity. The state's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, the state management believes it is more economical to manage its risks internally and set aside assets for claims settlement in the Risk Management Fund, an internal service fund. A limited amount of commercial insurance is purchased for employee bonds and to limit the exposure to catastrophic losses. Otherwise, the risk management liability program services all claims against the state for injuries and property damage to third parties. The majority of state funds and agencies participate in the risk management liability program in proportion to the anticipated exposure to liability losses.

## State Employees' Insurance

The state's health care benefits program is accounted for in the State Employees' Insurance Fund, an internal service fund, and is funded through contributions from employees and a per capita amount determined annually by the Legislature and allocated to state agencies. The allocation represents a composite rate that funds all programs except for the portion contributed by employees. The Health Care Authority, as administrator of the health care benefits program, collects this monthly "premium" from agencies for each active employee enrolled in the program. The program also covers employees on extensions of coverage and retirees who self-pay their insurance premiums.

The state self-insures or internally manages the risk of loss for the Uniform Medical Plan. Thirty-two percent of eligible subscribers were enrolled in this health care plan in Fiscal Year 2001. Claims are paid from premiums collected, and claims adjudication is contracted through a third-party administrator. Considerations in calculating liabilities include frequency of claims, administrative costs, industry inflation trends, advances in medical technology, and other social and economic factors. Liabilities include an amount for claims incurred but not reported.

#### M. Interfund Activities

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

## N. Totals (Memorandum Only) Columns

Totals columns on the general purpose financial statements are captioned "memorandum only" to indicate that they are presented only to facilitate financial analysis.

The data in these columns does not present financial position, results of operations, or cash flows in conformity with generally accepted accounting principles. Furthermore, this data is not comparable to a consolidation as interfund eliminations have not been made in the aggregation of this data.

#### O. Future Changes in Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, Statement No. 37 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus – an amendment of GASB Statements No. 21 and No. 34, and Statement No. 38 Certain Financial Statement Note Disclosures. These new accounting and reporting standards will impact the state's revenue and expenditure recognition and assets, liabilities, and fund equity reporting. The new standards will also require reformatting of the financial statements and the restating of beginning balances. These new GASB standards will be implemented in Fiscal Year 2002.

## Note 2 - Budgetary Accounting, Reporting, and Compliance

## A. Biennial Budget

Budgeted amounts reported on the accompanying "Combined Statement of Revenues, Expenditures, and Other Financing Sources (Uses) - Budget and Actual -

All Governmental Fund Types" ("Governmental Budgetary Statement") include approved appropriations for the 1999-2001 Biennium.

The following schedule details the approved budget by fund type (expressed in thousands):

	General	Special Revenue	Debt Service	Capital Projects	Totals (Memo Only)
Legislative Appropriations:					
Original	\$ 30,107,841	\$ 6,348,746	\$ 383,622	\$ 1,697,675	\$ 38,537,884
Supplemental	1,047,759	(296,505)	(17,673)	41,116	774,697
Total Legislative Appropriations	\$ 31,155,600	\$ 6,052,241	\$ 365,949	\$ 1,738,791	\$ 39,312,581

# B. Reconciliation of Governmental Budgetary Statement to Governmental Operating Statement

The following is a reconciliation for Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses for all governmental fund types between the "Governmental Budgetary Statement" and the "Combined Statement of Revenues, Expenditures, and Changes in Fund Balance - All Governmental Fund Types" ("Governmental Operating Statement").

Certain transactions appear on the "Governmental Operating Statement" and not on the "Governmental Budgetary Statement," or conversely, appear on the "Governmental Budgetary Statement" and not on the "Governmental Operating Statement." Also, certain transactions appear differently on the "Governmental Operating Statement" and the "Governmental Budgetary Statement." These transactions are reconciled as detailed below:

BASIS ADJUSTMENTS - Loan disbursements/receipts are budgeted items and appear on the "Governmental Budgetary Statement." However, they do not appear on the "Governmental Operating Statement" because they represent increases/decreases of loan receivables and

appropriately appear on the Combined Balance Sheet. Certain operating transfers are budgeted as expenditures to allow the exercise of budgetary control. These operating transfers are reflected as expenditures on the "Governmental Budgetary Statement" in accordance with approved appropriations, but they are reflected as operating transfers on the "Governmental Operating Statement."

ENTITY ADJUSTMENTS - Certain funds designated as nonappropriated by the Legislature, resources collected and distributed to other governments, federal surplus food commodities, food stamp benefits, and notes and capital lease proceeds/acquisitions are not appropriated and do not appear on the "Governmental Budgetary Statement." Portions of the difference in the Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses between the accompanying "Governmental Budgetary Statement" and the "Governmental Operating Statement" can be caused by the funds designated as nonappropriated by the Legislature, and by expending note proceeds received in prior fiscal periods. The other entity adjustments do not cause differences in those statements because offsetting revenues and expenditures are excluded from the "Governmental Budgetary Statement" in each case.

The following schedule details the reconciling items between the "Governmental Budgetary Statement" and the "Governmental Operating Statement" by governmental fund type (expressed in thousands):

		Special	Debt	Capital	Totals
	General	Revenue	Service	Projects	(Memo Only)
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures and Other Financing Uses					
(Budgetary Basis) for the Biennium Ended June 30, 2001	\$ 39,913	\$ 132,119	\$ 305	\$ 93,427	\$ 265,764
Less: For the Fiscal Year ended June 30, 2000	231,323	(126,852)	119,487	43,589	267,547
For the Fiscal Year Ended June 30, 2001	(191,410)	258,971	(119,182)	49,838	(1,783)
Basis Adjustments:					
Loan disbursements	115,831	411	-	22	116,264
Loan receipts	(46,585)	(580)	-	(42)	(47,207)
Current expenditures	582,960	78,748	(567,443)	14,000	108,265
Operating transfers (net)	(582,960)	(78,748)	567,443	(14,000)	(108,265)
Entity Adjustments:					
Revenues of nonappropriated funds	227,461	1,877,290	(8,559)	61,336	2,157,528
Expenditures of nonappropriated funds	(189,261)	(1,878,434)	=	(44,906)	(2,112,601)
Revenues collected for other governments	94,554	264,016	=	-	358,570
Revenues distributed to other governments	(94,554)	(264,016)	-	-	(358,570)
Revenues attributable to federal surplus					
food commodities and food stamps	283,083	-	-	-	283,083
Noncash commodities and food stamps issued	(283,083)	-	-	-	(283,083)
Capital leases proceeds	=	10,364	=	-	10,364
Note proceeds	5,679	17,642	-		23,321
Noncash capital acquisitions	(5,679)	(22,867)	-	165	(28,381)
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures and Other Financing Uses					
(GAAP Basis) for the Fiscal Year Ended June 30, 2001	\$ (83,964)	\$ 262,797	\$ (127,741)	\$ 66,413	\$ 117,505

## C. Budget Overexpenditures

Appropriations are legal limitations on agency expenditures subject to available fund balances. The biennial appropriation bill authorizes bond debt service expenditures and retirement contributions in an amount

sufficient to meet financing needs. There are no overexpenditures of appropriations at the legal level of control for the 1999-2001 Biennium.

## **Note 3 - Accounting and Reporting Changes**

Fund equity at July 1, 2000, has been restated as follows (expressed in thousands):

	General	Special Revenue	Debt Service	Capital Projects	Enterprise	Internal Service	Trust	Totals (Memo Only)
Fund equity at June 30, 2000, as previously reported	\$ 2,936,692	\$ 1,619,804	\$ 210,676	\$ 157,034	\$ (3,333,467)	\$ 170,390	\$ 56,909,486	\$ 58,670,615
Accounting policy Prior period adjustment	-	27,242	-	-	20,436	-	276,753 106,063	303,995 126,499
Fund equity as restated, July 1, 2000	\$ 2,936,692	\$ 1,647,046	\$ 210,676	\$ 157,034	\$ (3,313,031)	\$ 170,390	\$ 57,292,302	\$ 59,101,109

## **Changes Affecting Equity**

Accounting policy – Effective for Fiscal Year 2001 reporting, the state implemented Statement No. 33 of the Governmental Accounting Standard Board (GASB), Recipient Reporting for Certain Shared Nonexchange Revenues, and GASB Statement No. 36, an amendment of GASB Statement No. 33. These statements address the timing of recognition of nonexchange transactions. In accordance with these statements, the state is recognizing revenue for unemployment compensation contributions in

an Expendable Trust fund, and motor fuel taxes in a Special Revenue fund.

<u>Prior period adjustment</u> - The Higher Education Coordinating Board reported an adjustment to record the appropriate value of installment contract receivables related to the Guaranteed Education Tuition Program in an Enterprise fund. The Department of Retirement Systems reported an adjustment to the beginning fair value of investments in the Deferred Compensation Program which is an Expendable Trust fund.

## Note 4 - Deposits and Investments

As of June 30, 2001, the carrying amount of Washington's cash and investments was \$72 billion. Total cash and investments at fiscal year-end amounted to \$72.4 billion, including cash from outstanding checks and warrants. Of this amount, cash on hand amounted to

\$8.8 million, deposits with financial institutions amounted to \$674.4 million, and deposits in the federal Unemployment Trust Fund amounted to \$1.9 billion. The remaining \$69.8 billion represented the total carrying amount of investments.

Deposits by type, at June 30, 2001, are as follows (expressed in thousands):

Type of Deposit	Carrying	Bank	Insured/	Uninsured/
	Amount	Balance	Collateralized	Uncollateralized
Demand deposits	\$ 76,409	\$ 175,549	\$ 166,525	\$ 9,024
Certificates of deposit	421,015	421,015	417,836	3,179
Cash with fiscal and escrow agents  Total Deposits		77,844 \$ 674,408	\$ 638,563	23,642 \$ 35,845

DEPOSITS - At fiscal year end, 94.7 percent of the state's deposits with financial institutions were either insured or collateralized, the remaining 5.3 percent were uninsured/uncollateralized. The state's insured deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Collateral protection is provided by the Washington Public Deposit Protection Commission (PDPC). The PDPC (established under Chapter 39.58 of the Revised Code of Washington) constitutes a multiple financial institution collateral pool. Pledged securities under the PDPC collateral pool are held by the PDPC's agent in the name of the collateral pool.

INVESTMENTS - The State Investment Board and the Office of the State Treasurer manage approximately 92 percent of the state's investing activity. Management responsibilities and investment instruments as authorized by statute follow.

STATE INVESTMENT BOARD (SIB) - Statute designates SIB as having investment management responsibility for pension funds, the Workers' Compensation Fund, permanent funds (established at statehood), and other specific funds. Pursuant to statute (Chapter 43.33A RCW) and SIB policy, SIB is

authorized and invests in the following: Treasury Bills; agreements; reverse discount notes; repurchase repurchase agreements; banker's acceptances; commercial paper; guaranteed investment contracts; U.S. and government agency (government sponsored corporations eligible for collateral purposes at the Federal Reserve) securities; nondollar bonds; investment grade corporate bonds; publicly traded mortgage-backed privately placed securities; mortgages; private placements of corporate debt; U.S. and foreign common stock; U.S. preferred stock; convertible securities; private equity including but not limited to investment corporations, partnerships, and limited liability companies for venture capital, leveraged buy-outs, real estate, or other forms of private equity; asset backed securities; and derivative securities including futures, options, options on futures, forward contracts, and swap transactions.

Investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent appraisals. Venture

capital and leveraged buy-out investments are determined by independent investment advisors based on analysis of the audited financial statements of the underlying partnerships. The pension funds have no investments of any commercial or industrial organization whose market value exceeds 5 percent or more of each plan's net assets.

The SIB is authorized to utilize various derivative financial instruments, including mortgage-backed securities, financial futures, forward contracts, interest rate and equity swaps, and options, to manage its exposure to fluctuations in interest and currency rates while increasing portfolio returns. Derivative transactions involve, to varying degrees, market and credit risk. SIB mitigates market risks arising from derivative transactions by requiring collateral in cash and investments to be maintained equal to the securities positions outstanding, and thereby prohibiting the use of leverage or speculation. Credit risks arising from derivative transactions are mitigated by selecting and monitoring creditworthy counterparties and collateral issuers.

Consistent with the SIB authority to invest in derivatives, international active equity managers may make limited investment in financial futures, forward contracts, or other derivative securities to manage exposure to currency rate risk and equitize excess cash holdings. No such derivative securities were held as of June 30, 2001. Domestic and foreign passive equity index fund managers may also utilize various derivative securities to manage exposure to risk and increase portfolio returns. Information on the extent of the use, and holdings of derivative securities by passive equity index fund managers is unavailable. At June 30, 2001, the only derivative securities held directly by SIB were collateralized mortgage obligations of \$3.4 billion.

State law and Board policy permit the SIB to participate in securities lending transactions. The Board has entered into agreements with State Street Bank and Trust to act as agents for the SIB in securities lending transactions. As State Street Bank and Trust is the custodian bank for the SIB, it is a counterparty to securities lending transactions. Therefore, all cash collateral reinvested by State Street Bank and Trust is reflected as Category 3 for custodial credit risk disclosure purposes.

Securities were loaned and collateralized by the SIB's agents with cash and U.S. government securities (exclusive of mortgage backed securities and letters of credit), and irrevocable letters of credit. When the loaned securities were denominated in United States dollars, where securities whose primary trading market was located in the United States or were sovereign debt issued by foreign governments, the collateral requirement was 102 percent of the market value of the securities loaned. When the loaned securities were not denominated in United States dollars or were securities whose primary trading market was not located in the

United States, the collateral requirement was 105 percent of the market value of the loaned securities. The collateral held and market value of securities on loan at June 30, 2001 approximated \$2.6 and \$2.5 billion, respectively.

During Fiscal Year 2001, securities lending transactions could be terminated on demand by either the SIB or the borrower. The average term of overall loans was 39 days.

Cash collateral was invested by the SIB's agents in securities issued or guaranteed by the U.S. government, the SIB's short-term investment pool (average weighted maturity of 212 days), or term loans. Because the securities lending agreements were terminable at will, their duration did not generally match the duration of the investments made with the cash collateral. Noncash collateral could not be pledged or sold absent borrower default. There are no restrictions on the amount of securities that can be lent.

Securities were loaned with the agreement that they would be returned in the future for exchange of the collateral. State Street Bank and Trust indemnified the SIB by agreeing to purchase replacement securities or return the cash collateral in the event a borrower failed to return the loaned securities or pay distributions thereon. State Street Bank and Trust Company's responsibilities included performing appropriate borrower and collateral investment credit analyses, demanding adequate types and levels of collateral, and complying with applicable federal regulations concerning securities lending.

During Fiscal Year 2001, there were no significant violations of legal or contractual provisions or failures by any borrowers to return loaned securities or to pay distributions thereon. Further, the SIB incurred no losses during Fiscal Year 2001 resulting from a default by either the borrowers or the securities lending agents.

The SIB has entered into a number of agreements that commit the state, upon request, to make additional investment purchases up to a stated amount. As of June 30, 2001, the state had the following unfunded investment commitments (expressed in thousands):

Private equity partnerships \$ 4,614,146 Real estate \$ 428,734

OFFICE OF THE STATE TREASURER (OST) - The OST operates the state's Cash Management Account for investing cash in excess of daily requirements. Statute authorizes the OST to buy and sell the following types of instruments: U.S. government and agency securities, banker's acceptances, commercial paper, and certificates of deposit with qualified public depositories. Securities underlying repurchase and reverse repurchase agreements are limited to those stated above.

State statutes permit the OST to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The OST, which has contracted with a lending agent to lend securities, earns a fee for this activity. The lending agent lends securities and receives collateral, which can be in the form of cash or other securities. The collateral, which must be valued at 102 percent of the fair value of the loaned securities, is priced daily and, if necessary, action is taken to maintain the collateralization level at 102 percent. The cash is invested by the lending agent in repurchase agreements or money market instruments, in accordance with investment guidelines approved by the OST. securities held as collateral and the securities underlying the cash collateral are held by the OST's custodian. At June 30, 2001, all OST securities on loan were collateralized by cash and other securities and are classified in the schedule of custodial credit risk according to the category for the collateral received on the securities lent. On June 30, 2001, the average life of both the loans and the investment of cash received as collateral was two days.

The OST investment policy requires that any securities on loan be made available by the lending agent for next day liquidity at the option of the OST. During Fiscal Year 2001, the OST had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the OST. Furthermore, the contract with the lending agent requires them to indemnify the OST if the borrowers fail to return the securities (and if collateral is inadequate to replace the securities lent) or if the borrower fails to pay the OST for income distribution by the securities' issuers while the securities are on loan. The OST cannot pledge or sell collateral securities received unless the borrower defaults. There were no violations of legal or contractual provisions or any losses resulting from a default of a borrower or lending agent during the fiscal year.

Repurchase agreements are collateralized at 102 percent. The collateral is priced daily and held by the OST's custodian in the state's name. Collateral for mortgage-backed repurchase agreements with a maturity date longer than seven days will be priced at 105 percent of fair value, plus accrued interest. Collateralized Mortgage Obligations (CMO) used as collateral for repurchase agreements must pass the Federal Financial Institutions Examination Council (FFIEC) test, or not exceed a volatility rating of V-5 by Fitch Investor Services, or a similar rating of a nationally recognized rating agency.

State law also permits the OST to enter into reverse repurchase agreements, which are, by contract, sales of securities with a simultaneous agreement to repurchase them in the future at the same price plus a contract rate of interest. The fair value of the securities pledged as collateral by the OST underlying the reverse repurchase agreements normally exceeds the cash received,

providing the dealers a margin against a decline in the fair value of the securities. If the dealers default on their obligations to resell these securities to the OST or to provide equal value in securities or cash, the OST would suffer an economic loss equal to the differences between the fair value plus accrued interest of the underlying securities and the agreement obligation, including accrued interest. The OST investment policy limits the amount of reverse repurchase agreements to 30 percent of the total portfolio. At fiscal year end, the 30 percent limitation of the policy applies to a combination of securities lending and reverse repurchase agreements. During the fiscal year, the maturities of reverse repurchase agreements were matched to anticipated cash flows adequate to liquidate the agreements. On June 30, 2001, there were no obligations under reverse repurchase agreements.

UNIVERSITY OF WASHINGTON - The University's investment policies permit it to lend its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The University's custodian lends securities of the type on loan at year-end for collateral in the form of cash or other securities. U.S. securities are loaned verses collateral valued at 102% of the fair value of the securities plus any accrued interest. Non-U.S. securities are loaned versus collateral valued at 105% of the fair value of the securities plus any accrued interest. At yearend, the University has no credit risk exposure to borrowers because the amounts the University owes the borrowers exceed the amounts the borrowers owe the University. The contract with the custodian requires it to indemnify the University if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the University for income distributions by the securities' issuers while the securities are on loan. Either the University or the borrower can terminate all securities loans on demand, although the average term of overall loans is ten days. Cash collateral is invested in a short-term investment pool, which had an average weighted maturity of 30 days as of June 30, 2001. The relationship between the maturities of the investment pool and the University's loans is affected by the maturities of the securities loans made by other entities that use the custodian's pool, which the University cannot determine. Non-cash collateral cannot be sold unless the borrower defaults.

INVESTMENT ACTIVITY - The state's investments are categorized below per GASB Statement No. 3 to give an indication of the level of risk assumed at year-end. Category 1 includes investments that are insured, registered, or held by the state or its agent in the state's name. Category 2 includes uninsured and unregistered investments which are held by the counterparties' trust departments or agents in the state's name. Category 3 includes uninsured and unregistered investments held by counterparties, or their trust departments or agents, but not in the state's name.

Investments at June 30, 2001, by investment type, are listed below (expressed in thousands):

	-	ing Amount I	-		
		B Categories		Carrying	Fair
Investment Type	1	2	3	Amount	Value
Corporate bonds	\$ 10,660,729	\$ 461	\$ 75,851	\$ 10,737,041	\$ 10,737,141
Corporate stocks	2,547,666	623	-	2,548,289	2,548,303
U.S. government securities	4,059,206	1,533	5,083	4,065,822	4,065,827
Government securities - foreign	170,125	-	-	170,125	170,125
Collateralized mortgage obligations	3,411,520	-	-	3,411,520	3,411,525
Repurchase agreements	1,472,680	4,560	450,000	1,927,240	1,927,240
Zero coupon bonds	1,289	-	-	1,289	1,289
Asset backed securities	543,763	-	207,053	750,816	750,816
Commercial paper	15,308	-	104,722	120,030	120,030
Discount notes	4,914,508	-	· <u>-</u>	4,914,508	4,914,508
Bankers' acceptances	7,365	-	=	7,365	7,365
Municipal bonds	44,238	-	-	44,238	44,252
Variable rate notes	· -	-	1,073,068	1,073,068	1,073,068
Negotiable certificates of deposit	-	-	614,576	614,576	614,576
Other	34,622	-	8,359	42,981	42,981
	\$ 27,883,019	\$ 7,177	\$ 2,538,712	30,428,908	30,429,046
Mutual funds			_	24,347,781	24,347,781
Mortgages				1,136,262	1,136,262
Real estate				3,700,456	3,700,456
Private equity				5,913,976	5,913,976
Guaranteed investment contracts				421,749	421,749
Investments held by broker-dealers					
under securities lending programs:					
U.S. government securities				2,877,706	2,877,706
Corporate securities				987,517	987,517
Total Investments			<u> </u>	\$ 69,814,355	\$ 69,814,493

## Note 5 - Receivables and Deferred Revenues

### A. Taxes Receivable

Taxes receivable at June 30, 2001, consisted of the following (expressed in thousands):

Taxes Receivable	General	Special Revenue	Debt Service	Capital Projects	Enterprise	Internal Service	Trust & Agency	<b>Totals</b> (Memo Only)
Property	\$ 746,284	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 746,284
Sales	1,159,951	12,549	-	-	-	-	-	1,172,500
Business and occupation	383,374	-	-	-	-	-	-	383,374
Excise	-	-	-	-	-	-	-	-
Estate	13,435	-	-	-	-	-	-	13,435
Fuel	-	60,008	-	-	-	-	-	60,008
Other	44,446	27	-	-	4,276	-	-	48,749
Subtotals	2,347,490	72,584	-	-	4,276	-	-	2,424,350
Less: Allowance for								
uncollectible receivables	29,444	49	-	-	-	-	-	29,493
Total Taxes Receivable	\$ 2,318,046	\$ 72,535	\$ -	\$ -	\$ 4,276	\$ -	\$ -	\$ 2,394,857

## **B.** Other Receivables

Other receivables at June 30, 2001, consisted of the following (expressed in thousands):

		Special	Debt	Capital		Internal	Trust &	Totals
Other Receivables	General	Revenue	Service	Projects	Enterprise	Service	Agency	(Memo Only)
Public assistance receivables	\$ 1,207,032	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,601	\$ 1,212,633
Accounts receivable	19,288	97,322	13	6,451	546,865	3,474	14,898	688,311
Interest receivable	5,793	10,283	-	23	118,115	136	270,085	404,435
Loans receivable	9,404	2,016	-	1,182	2	-	332,196	344,800
Long-term contracts	73,153	44,953	-	10,101	-	-	-	128,207
Miscellaneous receivables	5,135	62,394	-	2,867	43,272	209	528,711	642,588
Subtotals	1,319,805	216,968	13	20,624	708,254	3,819	1,151,491	3,420,974
Less: Allowance for								
uncollected receivables	1,033,582	16,357	8	8	89,173	286	75,352	1,214,766
Total Other Receivables	\$ 286,223	\$ 200,611	\$ 5	\$ 20,616	\$ 619,081	\$ 3,533	\$ 1,076,139	\$ 2,206,208

Note: Public assistance receivables mainly represent amounts owed the state as a part of the Support Enforcement Program at the Department of Social and Health Services for the amounts due from persons required to pay support for individuals currently on state assistance, and have a low realization expectation. Accordingly, the receivable is offset by a large allowance for uncollectible receivables.

## C. Deferred Revenues

Deferred revenues at June 30, 2001, consisted of the following (expressed in thousands):

Deferred Revenues	General	Special Revenue	Debt Service	Capital Projects	Enterprise	Internal Service	Trust	Totals (Memo Only)
Property taxes	\$ 720,884	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 720,884
Other taxes	364,703	-	-	-	592	-	-	365,295
Timber sales	71,347	44,953	-	10,101	-	-	-	126,401
Charges for services	2,521	25,446	-	-	29,609	656	12,007	70,239
Food stamps	33	-	-	-	-	-	-	33
Donable goods	5,551	-	-	-	22	-	-	5,573
Miscellaneous	70,006	128,969	-	68	11,896	31	218,560	429,530
Total Deferred Revenues	\$ 1,235,045	\$ 199,368	\$ -	\$ 10,169	\$ 42,119	\$ 687	\$ 230,567	\$ 1,717,955

## Note 6 - Interfund Balances

The following balances at June 30, 2001, represent due from/to balances among all funds and state agencies (expressed in thousands):

Fund Type	Fund	Due From	Totals	Due To	Totals
Governmental Funds:					
General	General Fund		\$ 179,080		\$ 589,024
Special Revenue	Motor Vehicle Fund	\$ 46,181		\$ 58,576	
	Transportation Fund	7,938		7,441	
	State Wildlife Fund	4,052		5,072	
	Common School Construction Fund	21,505		2,000	
	Central Administrative and Regulatory Fund	14,271		12,094	
	Human Services Fund	22,466		9,657	
	Natural Resources Fund	20,952		21,400	
	Higher Education Fund	524,895	662,260	616,379	732,619
Debt Service	General Obligation Bond Fund	1,774		-	
	Transportation Bond Fund	236	2,010	-	-
Capital Projects	State Facilities Fund	37,322		37,495	
	Higher Education Facilities Fund	45,633	82,955	2,697	40,192
Total Governmental F	unds		926,305		1,361,835
Proprietary Funds:					
Enterprise	Liquor Fund	7,937		7,952	
	Workers' Compensation Fund	1,978		7,175	
	Convention and Trade Fund	614		156	
	Lottery Fund	7,550		1,998	
	Institutional Fund	4,027		1,101	
	Student Services Fund	223,351		32,489	
	Other Activities Fund	928	246,385	35,147	86,018
Internal Service	Central Services Fund	20,672		4,447	
	Equipment Revolving Fund	5,632		1,031	
	Data Processing Revolving Fund	15,415		1,576	
	Printing Services Fund	5,413		371	
	State Employees' Insurance Fund	23,521		22,910	
	Risk Management Fund	1,003		6,730	
	Higher Education Revolving Fund	36,623	108,279	15,428	52,493
Total Proprietary Fund	ds	_	354,664	_	138,511
Total Governmental a	nd Proprietary Funds		1,280,969		1,500,346

Continued on next page

Fund Type	Fund	Due From	Totals	Due To	Totals
Totals from previous page			1,280,969		1,500,346
Trust and Agency:					
Expendable Trust	Human Services Trust Fund	3,466		1,173	
	Higher Education Trust Fund	45,930		7,111	
	Deferred Compensation Trust Fund	-		8	
	Miscellaneous Trust Fund	14,193	63,589	3,290	11,582
Nonexpendable Trust	Higher Education Endowment Fund	53,763		174,295	
	Common School Permanent Fund	-	53,763	910	175,205
Pension/Investment Trust	Public Employees' Plan 1 Fund	3,520		643	
	Public Employees' Plan 2 Fund	312		4,516	
	Teachers' Plan 1 Fund	124		275	
	Teachers' Plan 2 & 3 Defined Benefit Fund	8		592	
	School Employees' Plan 2 & 3 Defined Benefit Fund	3,051		3,723	
	L.E.O.F.F Plan 1 Fund	7		106	
	L.E.O.F.F Plan 2 Fund	6		177	
	Washington State Patrol Fund	1		5	
	Judicial Retirement System	2		-	
	Judges Fund	19		-	
	Volunteer Fire Fighters' Fund	5		1	
	Local Government Investment Pool	-	7,055	35	10,073
Agency	Clearing Fund	2,386		133	
	Suspense Fund	11,288		8,741	
	Local Government Distributions Fund	314,936		18	
	Pooled Investments Fund	271,290	599,900	299,178	308,070
Total Trust and Agency Fu	ınds		724,307		504,930
Total Due From and To C	Other Funds		\$ 2,005,276		\$ 2,005,276

## **Note 7 - Fixed Assets**

## A. General Fixed Assets

The following is a summary of changes in the General Fixed Assets Account Group during Fiscal Year 2001 (expressed in thousands):

General Fixed Assets	Balances July 1, 2000	Additions	Deletions	Balances June 30, 2001
Land	\$ 1,022,490	37,435	(117,469)	\$ 942,456
Buildings Accumulated depreciation Net buildings	4,663,335 (1,401,317) 3,262,018	612,413 (136,631)	(90,757) 12,202	5,184,991 (1,525,746) 3,659,245
Furnishings and equipment Accumulated depreciation Net furnishings and equipment	951,645 (646,709) 304,936	948,998 (351,866)	(164,181) 52,724	1,736,462 (945,851) 790,611
Other improvements and miscellaneous Accumulated depreciation Net other improvements and miscellaneous	1,127,771 (184,065) 943,706	250,118 (75,226)	(33,446) 5,118	1,344,443 (254,173) 1,090,270
Construction in progress	862,656	524,915	(272,289)	1,115,282
Total General Fixed Assets	\$ 6,395,806			\$ 7,597,864

The following summarizes the funding source of the investment in General Fixed Assets as of June 30, 2001, (expressed in thousands):

Source of Funds by Fund Type:	Balances June 30, 2001
General	\$ 1,859,997
Special Revenue	1,786,107
Capital Projects	3,914,301
Expendable Trust	37,459
Total General Fixed Assets	\$ 7,597,864

## **B. Proprietary Fixed Assets**

The following is a summary of proprietary fund type fixed assets at June 30, 2001, (expressed in thousands):

Fixed Assets	Enterprise	Internal Service	
Land	\$ 24,054	\$ 1,458	
Buildings	937,735	57,809	
Accumulated depreciation	(315,624)	(8,779)	
Net buildings	622,111	49,030	
Furnishings and equipment	260,852	504,258	
Accumulated depreciation	(180,517)	(267,046)	
Net furnishings and equipment	80,335	237,212	
Other improvements and miscellaneous	64,401	24,941	
Accumulated depreciation	(15,316)	(10,394)	
Net other improvements and miscellaneous	49,085	14,547	
Construction in progress	302,487	15,797	
Total Fixed Assets	\$ 1,078,072	\$ 318,044	

## C. Construction in Progress

Other major construction commitments of the state at June 30, 2001, are as follows (expressed in thousands):

	Construction	Remaining
	In Progress	Project
Agency/Project Commitments	June 30, 2001	Commitments
Department of General Administration:		
Various projects	\$ 83,442	\$ 249,786
Liquor Control Board:		
Distribution center	22,255	-
Washington State Patrol:		
Seattle crime laboratory	1,516	12,200
Military Department:		
Emergency operation center and other projects	16,121	23,918
Department of Social and Health Services:		
State hospital and juvenile rehabilitation renovations, and other projects	136,852	34,300
Department of Corrections:		
Correctional centers construction, improvements, and other projects	259,652	526,159
Department of Transportation:		
Maintenance facilities, ferry vessels, and terminals	214,427	103,174
Department of Fish and Wildlife:		
Hatchery renovations, site improvements, and other projects	1,432	108
State Convention and Trade Center:		
Various projects	175,185	-
Higher Education Facilities:		
University of Washington	198,725	346,852
Washington State University	96,798	93,837
Eastern Washington University	7,422	-
Central Washington University	6,157	-
Western Washington University	39,910	28,022
Community and Technical Colleges	150,451	44,086
Other Agency Miscellaneous Projects	23,221	11,032
Total Construction in Progress	\$ 1,433,566	\$ 1,473,474

## **Note 8 - Lease Commitments**

The state leases land, office facilities, office and computer equipment, and other assets. Although lease terms vary, most leases are subject to appropriation from the state Legislature to continue the obligation. If the possibility of receiving no funding from the Legislature is remote, leases are considered noncancelable for financial reporting purposes. Leases that represent acquisitions are classified as capital leases, and the related assets and

liabilities are recorded in the financial records at the inception of the lease. Other leases are classified as operating leases with the lease payments recorded as expenditures or expenses during the life of the lease. The total operating lease expenditures for Fiscal Years 2000 and 2001 were \$295.6 million and \$317.2 million, respectively.

Future minimum lease commitments for noncancelable operating and capital leases as of June 30, 2001, are as follows (expressed in thousands):

	Capital Leases					
Lease Commitments during Fiscal Years:	Operating Leases	Enterprise Funds	Internal Service Funds	General L.T. Obligations Account Group	Total All Leases	
2002	\$ 89,761	\$ 375	\$ 574	\$ 2,440	\$ 93,150	
2003	81,100	341	404	2,083	83,928	
2004	68,816	333	374	2,061	71,584	
2005	57,889	317	338	2,030	60,574	
2006	48,332	272	77	1,987	50,668	
Thereafter	179,338	1,126	21	9,871	190,356	
<b>Total Future Minimum Lease Commitments</b>	\$ 525,236	2,764	1,788	20,472	\$ 550,260	
Amounts representing executory and interest costs Present Value of Future Minimum Lease Commi	_	828 \$ 1,936	165 \$ 1,623	4,422 \$ 16,050		

## Note 9 - Claims and Judgments Payable

Claims and judgments payable is materially comprised of the three activities described below: workers' compensation, risk management, and state employees' insurance.

#### A. Workers' Compensation

Changes in the balances of workers' compensation claims liabilities during Fiscal Years 2000 and 2001 were as follows (expressed in thousands):

Workers' Compensation Fund	Balances Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Balances End of Fiscal Year
FY 2000	\$ 12,515,445	2,359,394	(1,253,137)	\$ 13,621,702
FY 2001	\$ 13,621,702	1,990,349	(1,368,938)	\$ 14,243,113

As discussed in Note 1.L, the Workers' Compensation Fund, an enterprise fund, establishes a liability for both reported and incurred but not reported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses.

At June 30, 2001, \$28.9 billion of unpaid claims and claim adjustment expenses are presented at their net present value of \$14.2 billion. These claims are discounted at assumed interest rates of 4.0 (time loss and medical) to 6.5 percent (pensions) and are net of third party recoveries.

The \$14.2 billion claims and claim adjustment liabilities as of June 30, 2001, includes \$6.98 billion for supplemental pension cost of living adjustments (COLAs) that by statute are not to be fully funded. These COLA payments are funded on a pay-as-you-go basis, and the Workers' Compensation actuaries have

indicated that future premium payments will be sufficient to pay these claims as they come due. The remaining \$7.3 billion in claims liabilities is fully funded by long-term investments, net of obligations under securities lending agreements.

## **B.** Risk Management

Changes in the balances of risk management claims liabilities during Fiscal Years 2000 and 2001 were as follows (expressed in thousands):

Risk Management Fund	Balances Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Tort Defense Payments	Balances End of Fiscal Year
FY 2000	\$ 138,292	139,070	(23,496)	(13,619)	\$ 240,247
FY 2001	\$ 240,247	131,096	(85,425)	(17,181)	\$ 268,737

The Risk Management Fund, an internal service fund, reports claims and judgment liabilities when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. It also includes an actuarial estimate of loss adjustment expenses for tort defense. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, it should be recognized that future loss emergence will likely deviate, perhaps materially, from the actuarial estimates. Claims liabilities are re-evaluated annually to take into consideration recently settled claims, the frequency of claims, and other economic or social factors.

The state is a defendant in a significant number of lawsuits pertaining to property and casualty matters. As of June 30, 2001, outstanding and actuarially determined claims against the state and its public authorities were \$268.7 million for which the state has recorded a liability. The state is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims. At June 30, 2001, the Risk Management Fund held no funds designated for payment of these claims under the state's Self Insurance Liability Program.

### C. State Employees' Insurance

Changes in the balances of state employees' insurance claims liabilities during Fiscal Years 2000 and 2001 were as follows (expressed in thousands):

State Employees' Insurance Fund	Balances Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Balances End of Fiscal Year
FY 2000	\$ 23,836	234,972	(223,542)	\$ 35,266
FY 2001	\$ 35,266	262,342	(254,461)	\$ 43,147

The State Employees' Insurance Fund, an internal service fund, establishes a liability when it becomes probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an actuarially determined amount for claims that have been incurred but not reported. Because actual claims liabilities depend on various complex factors, the process used in computing claims liabilities does not always result in an exact amount. Claims liabilities are re-

evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic or social factors.

At June 30, 2001, state employees' insurance claims liabilities totaling \$43.1 million are fully funded with cash and investments, net of obligations under securities lending agreements.

## Note 10 - Bonds Payable

## A. General Information

Bonds payable at June 30, 2001, consisted of bonds issued by the state of Washington and accounted for in the General Long-Term Obligations Account Group, and certain state agency bonds accounted for in proprietary funds. A detailed schedule of bonds issued and outstanding and those proprietary bonds accounted for by the State Treasurer are presented in the Washington State Treasurer's Annual Report for 2001. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, phone number (360) 902-9000 or TDD (360) 902-8963.

The State Constitution and enabling statutes authorize the incurrence of state general obligation debt, to which the state's full faith, credit, and taxing power are pledged, either by the Legislature or by a body designated by statute (presently the State Finance Committee). Legislative authorization arises from an affirmative vote of 60 percent of both legislative houses without voter consent, or from an affirmative vote of more than 50 percent of both legislative houses and a majority of the voters voting thereon. State Finance Committee debt authorization does not require voter approval; however, it

is limited to providing for: (1) temporary deficiencies in the state treasury (must be discharged within 12 months of the date of incurrence); (2) appropriations already made by the Legislature; or (3) refunding of outstanding obligations of the state.

Debt authorized in the preceding procedures is generally limited by the State Constitution and current statutes. The limitations prohibit the issuance of new debt if it would cause the maximum annual debt service, on all thereafter outstanding general obligation debt, to exceed a specified percentage of the arithmetic mean of general state revenues for the preceding three fiscal years. These limitations are on the incurrence of new debt, not on the amount of debt service which may be paid by the state in future years.

As certified by the State Treasurer, the maximum debt authorization subject to limitation for Fiscal Year 2001 was \$5.4 billion, under the then current constitutional and statutory limitation. This computation excludes specific bond issues and types which are not secured by general state revenues. Based on the debt limitation calculation, the debt service requirements as of June 30, 2001, did not exceed the authorized debt service limitation.

Computation of Legal Debt Limitation (expressed in millions)	
Three year mean, general state revenues Legal Debt Limitation:	\$ 8,306
Debt service limitation (7 percent of above)	\$ 581
Less: Projected maximum annual debt service of outstanding bonds Uncommitted Portion of Debt Service Limitation	560 \$ 21
Remaining state general obligation debt capacity	\$ 299
Plus - Debt outstanding subject to limitation	5,114
Maximum Debt Authorization Subject to Limitation	\$ 5,413

<sup>&</sup>lt;sup>1</sup> Source: Office of the State Treasurer - Certification of the Debt Limitation of the State of Washington for Fiscal Year 2001.

## **B.** Schedule of Bonds Payable

A schedule of bonds payable by fund type as of June 30, 2001, is as follows (expressed in thousands):

Bonds Payable	Enterprise	Intern Servi		General L.T. Obligations Account Group	Totals
General obligation (GO) bonds	\$ 176,055	\$	_	\$ 7,210,495	\$ 7,386,550
GO - zero coupon bonds (principal)	29,259		-	264,441	293,700
Subtotals	205,314		-	7,474,936	7,680,250
GO - zero coupon bonds' accreted interest	12,190		-	161,319	173,509
Revenue bonds	277,500		-	-	277,500
Total Bonds Payable	\$ 495,004	\$	-	\$ 7,636,255	\$ 8,131,259

## C. General Obligation Bonds

General obligation bonds have been authorized and issued primarily to provide funds for acquisition and construction of capital facilities for public and common schools, higher education, public and mental health, corrections, conservation, and maintenance and construction of highways, roads, and bridges. The state has also issued bonds for assistance to municipalities for construction of water and sewage treatment facilities and corrections facilities. In addition, bonds are authorized

and issued to provide for the refunding of general obligation bonds outstanding.

Zero coupon general obligation bonds have been authorized and issued primarily to provide funds for acquisition and construction of public administrative buildings and facilities, and capital facilities for public and common schools and higher education.

Total debt service requirements for general obligation bonds to maturity as of June 30, 2001, are as follows (expressed in thousands):

	General C	bligation	Zero Co	oupon	Totals	
General Obligation Bonds	Principal	Interest	Principal	Interest	Principal	Interest
By Fiscal Year:						
2002	\$ 405,365	\$ 389,909	\$ 18,187	\$ 12,534	\$ 423,552	\$ 402,443
2003	371,510	377,108	14,914	13,670	386,424	390,778
2004	346,985	357,076	13,320	14,061	360,305	371,137
2005	353,550	336,815	16,018	19,884	369,568	356,699
2006	361,855	317,055	11,734	16,453	373,589	333,508
2007-2011	1,785,005	1,279,779	56,404	103,400	1,841,409	1,383,179
2012-2016	1,685,235	822,118	50,999	104,773	1,736,234	926,891
2017-2021	1,411,960	370,924	112,124	221,674	1,524,084	592,598
Thereafter	665,085	79,245	-	-	665,085	79,245
Total Debt Service Requirements	\$ 7,386,550	\$ 4,330,029	\$ 293,700	\$ 506,449	\$ 7,680,250	\$ 4,836,478

General obligation bonds outstanding and bonds authorized but unissued at June 30, 2001, are as follows (expressed in thousands):

Purpose	Interest Rates	Outstanding Amounts	Authorized but Unissued
School building construction	4.25% to 7.25%	\$ 221,973	\$ 143
Higher education	3.70% to 7.75%	256,441	141,785
Institutional and public buildings	5.83% to 7.05%	29,259	98,510
Highways	4.00% to 7.00%	1,135,885	2,253,275
Administrative buildings	4.50% to 5.00%	15,255	-
General	3.70% to 9.00%	6,021,437	1,457,285
Totals		\$ 7,680,250	\$ 3,950,998

### D. Revenue Bonds

Current state statutes empower certain state agencies to issue bonds that are not supported, or are not intended to be supported, by the full faith and credit of the state. These bonds pledge income derived from acquired or constructed assets for retirement of the debt and payment of the related interest.

Revenue bonds issued by individual agencies are supported by fees and rentals assessed to users. Issuing agencies include the University of Washington (housing, dining, and student facilities construction), Washington State University (housing, dining, parking, and student facilities construction), Eastern Washington University (housing, dining, and student facilities construction), Central Washington University (housing, dining, and student facilities construction), The Evergreen State College (housing and dining), Western Washington University (housing and dining), and various Community Colleges (housing, dining, and student facilities construction).

Total debt service requirements for revenue bonds to maturity at June 30, 2001, are as follows (expressed in thousands):

Revenue Bonds	Principal	Interest	Totals
By Fiscal Year:			
2002	\$ 7,463	\$ 12,433	\$ 19,896
2003	8,679	14,662	23,341
2004	8,806	14,227	23,033
2005	9,126	13,784	22,910
2006	8,917	13,334	22,251
2007-2011	50,271	59,173	109,444
2012-2016	58,939	43,819	102,758
2017-2021	52,493	28,686	81,179
Thereafter	72,806	19,406	92,212
Total Debt Service Requirements	\$ 277,500	\$ 219,524	\$ 497,024

Revenue bonds outstanding and bonds authorized but unissued at June 30, 2001, are as follows (expressed in thousands):

Purpose	Interest Rates	Outstanding Amounts	Authorized but Unissued	
Higher education - Student acitivities	4.80% to 5.90%	\$ 129,986	\$ 20	
Higher education	4.28% to 5.86%	137,373	-	
Other public buildings	4.40% to 5.95%	10,141	-	
Totals		\$ 277,500	\$ 20	

#### E. Defeased Bonds

When advantageous and permitted by statute or bond covenants, the State Finance Committee authorizes the refunding of outstanding bonds. The net proceeds of each refunding issue are used to purchase U.S. government securities that are placed in irrevocable trusts with escrow agents to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability has been excluded from the state's financial statements.

#### **CURRENT YEAR DEFEASANCES**

During the fiscal year ended June 30, 2001, the state issued the following bonds to refund various outstanding issues:

## **General Long-Term Obligations**

On December 15, 2000, the state issued \$12.1 million of Various Purpose General Obligation Refunding Bonds (Series R-2001T) to refund \$10.4 million of Various Purpose General Obligation Bonds from several different series. The refunding resulted in a \$3.5 million reduction in gross debt service savings over the next 19 years but an economic loss of \$0.9 million.

On June 1, 2001, the state issued \$405.6 million of Various Purpose General Obligation Refunding Bonds (Series R-2001A) to refund \$417.9 million of Various Purpose General Obligation Bonds from several different series. The refunding was undertaken to take advantage of \$44.8 million reduction in gross debt service savings over the next 13 years. This refunding resulted in an economic gain of \$37.7 million.

On June 1, 2001, the state issued \$119.6 million in Motor Vehicle Fuel Tax General Obligation Refunding Bonds

(Series R-2001B) to refund \$120 million of Motor Vehicle Fuel Tax General Obligation Bonds. The refunding was undertaken to take advantage of \$12.3 million reduction in gross debt service savings over the next 9 years. This refunding resulted in an economic gain of \$10.4 million.

### **Proprietary Funds**

On February 15, 2001, \$22.2 million in Housing and Dining Service Refunding Bonds (Series R-2001) were issued to refund \$20.6 million in Housing and Dining Service Bonds (Series 1994). This refunding was undertaken to take advantage of \$2.3 million reduction in gross debt service savings over the next 24 years. This refunding resulted in an economic gain of \$1.4 million.

#### PRIOR YEAR DEFEASANCES

State refunded and defeased bonded debt outstanding totaled \$179 million for general governmental bonded debt and \$66 million for proprietary bonded debt as of June 30, 2001.

### F. School Bond Guarantee Program

Washington voters passed a constitutional amendment in November 1999 creating the Washington State School Bond Guarantee Program. The program's purpose is to provide savings to state taxpayers by pledging the full faith and credit of the state of Washington to the payment of voter-approved school district general obligation bonds. The State Treasurer introduced the new School Bond Guarantee Program in March 2000. At the end of Fiscal Year 2001, the state had guaranteed 52 school districts' voter-approved general obligation debt with a total outstanding principal of \$748.8 million.

## **Note 11 - Certificates of Participation**

Current state law authorizes the state to enter into longterm financing contracts for the acquisition of real or personal property and for the issuance of certificates of participation in the contracts. These certificates of participation do not fall under the general obligation debt limitations and are generally payable only from annual appropriations by the Legislature. Other specific provisions could also impact the state's obligation under certain agreements. If the possibility of the state not meeting the terms of the agreement is considered remote, the certificate of participation is recorded for financial reporting purposes.

Total debt service requirements for certificates of participation to maturity as of June 30, 2001, are as follows (expressed in thousands):

Certificates of Participation	Principal	Interest	Total
By Fiscal Year:			
2002	\$ 28,816	\$ 23,506	\$ 52,322
2003	31,443	22,385	53,828
2004	29,365	20,997	50,362
2005	28,235	19,658	47,893
2006	26,535	18,387	44,922
2007-2011	124,631	74,677	199,308
2012-2016	169,465	38,933	208,398
2017-2021	47,115	4,863	51,978
Thereafter	2,855	140	2,995
Total Debt Service Requirements	\$ 488,460	\$ 223,546	\$ 712,006

On September 1, 1998, the state lease-purchase program was extended to enable local government to participate in low cost financing of essential equipment (Local Option Capital Asset Lending Program (LOCAL)). The program allows local participants to pool their financing requests together with Washington State agencies for lower tax-exempt interest rates. While these bonds do

not constitute a debt or pledge of the faith and credit of the state, in the event of default these financing contracts have the state's guarantee to the extent of legally available appropriated funds. As of June 30, 2001, outstanding certificates of participation bonds totaled \$17.7 million for 104 local governments participating in LOCAL.

## Note 12 - No Commitment Debt

The Washington State Housing Finance Commission, Washington Higher Education Facilities Authority, Washington Health Care Facilities Authority, and Washington Economic Development Finance Authority (financing authorities) were created by the state Legislature. For financial reporting purposes, they are discretely presented as component units. These financing authorities issue bonds for the purpose of making loans to qualified borrowers for capital acquisitions, construction,

and related improvements. These bonds do not constitute either a legal or moral obligation of the state or these financing authorities, nor does the state or these financing authorities pledge their faith and credit for the payment of such bonds. Debt service on the bonds is payable solely from payments made by the borrowers pursuant to loan agreements. Due to their no commitment nature, the bonds issued by these financing authorities are excluded from the state's financial statements.

The table below presents the latest available balances for the "No Commitment" debt of the state's financing authorities (expressed in thousands):

No Commitment Debt	Principal Balance
Washington State Housing Finance Commission	\$ 1,940,972
Washington Higher Education Facilities Authority	321,384
Washington Health Care Facilities Authority	2,222,396
Washington Economic Development Finance Authority	178,596
Total No Commitment Debt	\$ 4,663,348

## Note 13 - Changes in General Long-Term Obligations

The changes in the General Long-Term Obligations Account Group for the fiscal year ended June 30, 2001, are summarized as follows (expressed in thousands):

General Long-Term Obligations	Balance July 1, 2000	Debt Issued	Debt Paid	Other Changes	Balance June 30, 2001
	• •			Ĭ	•
Bonds:					
General obligation (GO)	\$ 6,775,715	1,314,019	(879,239)	-	\$ 7,210,495
GO - zero coupon bonds (principal)	279,210	-	(14,769)	-	264,441
GO - zero coupon bonds' accreted interest	125,702	35,617	-	-	161,319
Notes and contract obligations	191,645	23,321	(1,383)	-	213,583
Other Long-Term Obligations:					
Lease obligations (net)	6,135	-	-	9,915	16,050
Compensated absences (net)	324,765	-	-	19,394	344,159
Other obligations (net)	3,863	-	-	3,724	7,587
Claims and judgements (net)	11,596	-	-	(2,391)	9,205
Accrued retirement costs	36,800	-	-	3,300	40,100
Totals	\$ 7,755,431	1,372,957	(895,391)	33,942	\$ 8,266,939

## Note 14 - Residual Equity Transfers

The table below reflects residual equity transfers in and out and related activity that occurred during the fiscal year ended June 30, 2001, (expressed in thousands):

Residual Equity Transfers	In	Out
Motor Vehicle Fund	\$ 8,387	\$ -
Transportation Fund	· -	376
Higher Education Fund	402	-
State Ferry Fund	298,696	-
Student Services Fund	-	98
Equipment Revolving Fund	-	1,000
Higher Education Revolving Fund	-	55
Higher Education Trust Fund	-	248
Higher Education Endowment Fund	-	1
Subtotals	307,485	1,778
Transferred to/from Account Groups	 -	305,707
Total Residual Equity Transfers	\$ 307,485	\$ 307,485

## Note 15 - Reservations and Designations of Equity

The nature and purposes of equity reserves and designations as of June 30, 2001, are listed below (expressed in thousands):

## **Reservations and Designations of Fund Balance**

		Special	Debt	Capital		Totals
	General	Revenue	Service	Projects	Trust	(Memo Only)
Reserved for:						
Encumbrances	\$ 7,585	\$ 198,447	\$ -	\$ 59,477	\$ 83,457	\$ 348,966
Inventories	14,619	37,969	-	-	155	52,743
Long-term student loans	-	-	-	-	97,601	97,601
Investments with trustees	581	439	-	-	1,191	2,211
Restricted accounts	303,060	-	-	-	-	303,060
Nonexpendable trust corpus	-	-	-	-	1,691,211	1,691,211
Unemployment compensation	-	-	-	-	1,956,833	1,956,833
Deferred compensation	-	-	-	-	1,311,889	1,311,889
Pension benefits	-	-	-	-	44,012,695	44,012,695
Local Gov't Invest. Pool participants	-	-	-	-	4,990,566	4,990,566
Long-term receivables	612,597	12,309	-	3,511	287,289	915,706
Long-term investments	1,022	52,137	-	-	119,862	173,021
Emergency reserve	476,385	-	-	-	-	476,385
Petty cash	624	4,874	-	-	69	5,567
Total Reserved Fund Balance	\$ 1,416,473	\$ 306,175	\$ -	\$ 62,988	\$ 54,552,818	\$ 56,338,454
Unreserved, Designated for:						
Debt service	\$ -	\$ -	\$ 82,935	\$ -	\$ -	\$ 82,935
Working capital	856,248	-	-	-	-	856,248
Net unrealized gains	15,079	34,246	-	-	-	49,325
Higher education	-	155,679	-	-	4,463	160,142
Total Unreserved,	¢ 071 227	¢ 100.005	ф. 02.025	¢.	¢ 4440	¢ 1 140 /50
Designated Fund Balance	\$ 871,327	\$ 189,925	\$ 82,935	\$ -	\$ 4,463	\$ 1,148,650

## Note 16 - Deficit Retained Earnings

At June 30, 2001, there were two proprietary funds with deficit retained earnings.

The Workers' Compensation Fund, an enterprise fund, had deficit retained earnings of \$5.4 billion at June 30, 2001. The fund is used to account for the workers' compensation program which provides time-loss, medical, disability, and pension payments to qualifying individuals sustaining work-related injuries. The main

benefit plans of the workers' compensation program are funded based on rates that will keep these plans solvent in accordance with recognized actuarial principles. The supplemental pension cost-of-living adjustments (COLA) granted for time-loss and disability payments, however, are funded on a pay-as-you-go basis. By statute, the state is only allowed to collect enough revenue to fund the current COLA payments.

The following schedule details the changes in total fund equity for the Workers' Compensation Fund during the fiscal year ended June 30, 2001, (expressed in thousands):

Workers' Compensation Fund	Contributed Capital	Retained Earnings (Deficit)	Total Fund Equity (Deficit)
Balances as restated, July 1, 2000	\$ 23	\$ (5,063,334)	\$ (5,063,311)
Fiscal Year 2001 activity		(362,864)	(362,864)
Balances, June 30, 2001	\$ 23	\$ (5,426,198)	\$ (5,426,175)

The Risk Management Fund, an internal service fund, had deficit retained earnings of \$271.2 million at June 30, 2001. The Risk Management Fund is used to account for the claims, torts, judgments generally arising from automobile, ferry services, and general government operations, and loss adjustment expenses for tort defense. These costs are supported by premium assessments to state agencies that are designed to cover current and future claim losses. Outstanding and incurred but not reported claims are actuarially determined and accrued, resulting in the deficit retained earnings.

The Self Insurance Liability Program initiated in 1990 is intended to provide funds for the payment of all claims and loss adjustment expenses for tort defense.

The state is restricted by law from accumulating funds in the Self Insurance Liability Program in excess of 50 percent of total outstanding and actuarially determined claims. At June 30, 2001, the Risk Management Fund held no funds designated for payment of these claims under the state's Self Insurance Liability Program.

The following schedule details the changes in retained earnings for the Risk Management Fund during the fiscal year ended June 30, 2001, (expressed in thousands):

Risk Management Fund	Retained Earnings (Deficit)
Balance as restated, July 1, 2000 Fiscal Year 2001 activity	\$ (184,115) (87,037)
Balance, June 30, 2001	\$ (271,152)

## **Note 17 - Retirement Systems**

#### A. General

The state of Washington, through the Department of Retirement Systems, the Board for Volunteer Fire Fighters, and the Administrator for the Courts, administers eleven defined benefit retirement plans and three defined contribution retirement plans covering eligible employees of the state and local governments. Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual of accounting, employee and basis employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan.

### DEPARTMENT OF RETIREMENT SYSTEMS

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers seven retirement systems comprising ten defined benefit pension plans and two defined contribution plans as follows:

Public Employees' Retirement System (PERS)

Plan 1 - defined benefit

Plan 2 - defined benefit

Teachers' Retirement System (TRS)

Plan 1 - defined benefit

Plan 2/3 - defined benefit

Plan 3 - defined contribution

School Employees' Retirement System (SERS)

Plan 2/3 – defined benefit

Plan 3 – defined contribution

Law Enforcement Officers' and Fire Fighters'

Retirement System (LEOFF)

Plan 1 - defined benefit

Plan 2 - defined benefit

Washington State Patrol Retirement System (WSPRS)

Defined benefit plan

Judicial Retirement System (JRS)

Defined benefit plan

Judges' Retirement Fund (Judges)

Defined benefit plan

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS, TRS, SERS, and LEOFF systems and plans is funded by an employer rate of .23 to .25 percent of employee salaries. Administration of the WSPRS, JRS, and Judges plans is funded by means of legislative appropriations.

The Department of Retirement Systems prepares a standalone financial report. Copies of the report that include financial statements and required supplemental information may be obtained by writing to Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380.

#### BOARD FOR VOLUNTEER FIRE FIGHTERS

As established in chapter 41.24 RCW, the Washington Board for Volunteer Fire Fighters' administers the Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF), a defined benefit plan. Administration of VFFRPF is funded through legislative appropriation.

#### ADMINISTRATOR FOR THE COURTS

As established in chapter 2.14 RCW, the Administrator for the Courts administers the Judicial Retirement Account (JRA), a defined contribution plan. Administration of JRA is funded through member fees.

## TIAA/CREF

Eligible higher education state employees may participate in the Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF) which is a privately administered defined contribution plan.

Plan descriptions, funding policies, and a table of employer contributions required and paid for defined benefit plans follow at Notes 17.B through D respectively. For information related to defined contribution plans, refer to Note 17.I. Details on plan net assets for pension plans administered by the state are presented at Note 17.J.

## **B. Plan Description**

Membership of each defined benefit plan consisted of the following at December 31, 2000, the date of the latest actuarial valuation for all plans except for TRS which had an actuarial valuation performed on June 30, 2000.

Defined Benefit Plans Administered by	Retirees and Beneficiaries Receiving	Terminated Plan Members Entitled to but not yet Receiving	Active Plan Members	Active Plan Members	
the State	Benefits	Benefits	Vested	Nonvested	Total
PERS 1	53,161	3,220	23,915	1,918	82,214
PERS 2	7,927	14,094	74,103	52,325	148,449
TRS 1	29,839	1,985	16,878	344	49,046
TRS 2/3	611	3,441	23,372	23,264	50,688
SERS 2/3	27	733	25,338	22,387	48,485
LEOFF 1	7,780	31	1,497	2	9,310
LEOFF 2	143	248	9,183	3,950	13,524
WSPRS	672	84	762	251	1,769
JRS	131	2	32	-	165
Judges	18	-	1	-	19
VFFRPF	2,638	3,960	5,035	7,219	18,852

Following is a summary of government employers participating in state administered retirement plans as of December 31, 2000

Plan	State Agencies	Public Schools	Counties/ Municipalities	Other Political Subdivisions
PERS 1	178	257	216	257
PERS 2	186	1	265	443
TRS 1	91	287	-	-
TRS 2/3	48	294	-	-
SERS 2/3	10	294	-	-
LEOFF 1	-	-	119	30
LEOFF 2	7	-	227	128
WSPRS	1	-	-	-
JRS	3	-	-	-
Judges	1	-	-	-
VFFRPF	-	-	-	520

### Public Employees' Retirement System (PERS)

PERS is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. PERS participants who joined the system by September 30, 1977 are Plan 1 members. Those joining after September 30, 1977, are Plan 2 members. PERS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to PERS accrue interest at a rate specified by DRS. During Fiscal Year 2001, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in PERS can elect to withdraw total employee contributions and interest earnings thereon upon termination.

The Legislature established PERS in 1947. Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts; employees of legislative committees; community and technical college, college, and university employees not in national higher education retirement programs such as TIAA/CREF; judges of district and municipal courts; noncertificated employees of school districts (in PERS Plan 1 only); and employees of local governments. Approximately 51 percent of PERS salaries is from state employment.

Retirement benefit provisions are established in state statute and may be amended only by the state Legislature. PERS benefits are vested after an employee completes five years of eligible service.

Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years service, or at the age of 55 with 25 years of service. The annual pension is 2 percent of the average final compensation (AFC) per year of membership service (AFC is based on the greatest compensation during any eligible 24 consecutive compensation months), capped at 60 percent of AFC.

Plan 2 members may retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service, with an allowance of 2 percent per year of membership service of the AFC (AFC is based on the greatest compensation during any consecutive eligible 60 month period). Plan 2 members who retire prior to the age of 65 receive reduced benefits. If retirement is at age 55 with 30 years of service, a 3% per year reduction applies, otherwise an actuarial reduction will apply. There is no cap on years of service credit; and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at 3 percent annually.

Plan 1 provides duty and nonduty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity payable to the age of 60. The amount of the allowance is two-thirds of the AFC, not to exceed \$4,200 a year. The benefit is reduced by any worker's compensation benefit and is payable as long as the member remains disabled or attains the age of 60. A member with five years of membership service is eligible for nonduty disability retirement. Prior to the age of 55, the allowance amount is 2 percent of the AFC for each year of service reduced by 2 percent for each year by which the date of disablement precedes the disabled member's 55th birthday. The total benefit is limited to 60 percent of the AFC.

Legislation passed in the 2001 session increases the number of hours a retiree can work before there is a suspension in their benefit. The cost impact of this provision is to be studied over the next several years. There were no other material changes in PERS benefit provisions effective for the fiscal year ended June 30, 2001. The 2000 session created PERS Plan 3 which offers both a defined benefit component and a defined contribution component. For state and higher education employees, PERS Plan 3 goes into effect March 1, 2002, and for local government employees, September 1, 2002. Current PERS Plan 2 members have the option to transfer to PERS Plan 3. PERS members hired after the effective date of PERS Plan 3 have the option of selecting membership in either Plan 2 or Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to Plan 3.

#### **Teachers' Retirement System (TRS)**

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans: Plans 1 and 2/3 are defined benefit plans and Plan 3 is a defined contribution plan. TRS participants who joined the system by September 30, 1977 are Plan 1 members. Those joining between October 1, 1977, and June 30, 1996, are Plan 2/3 members unless they exercise an option to transfer their holdings to Plan 3. Those joining after June 30, 1996, and those exercising the transfer option, are members of both Plan 2/3 and Plan 3. TRS retirement benefits are financed from a combination of investment earnings and employer and employee Employee contributions to the TRS contributions. defined benefit plans accrue interest at a rate specified by DRS. During Fiscal Year 2001, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in TRS can elect to withdraw total employee contributions and interest earnings thereon upon termination.

The TRS was legislatively established in 1938. Eligibility for membership requires service as a certificated employee in grades K-12 in the public

schools. TRS is comprised principally of nonstate employees.

TRS retirement benefit provisions are established in state statute and may be amended only by the state Legislature. Defined benefit plan benefits are vested after an employee completes five years of eligible service in Plans 1 or 2, and from five to ten years in TRS Plan 3.

Teachers in Plan 1 are eligible to retire either after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The benefit is 2 percent of the average earnable compensation per year of service (average earnable compensation is based on the greatest compensation during the highest of any consecutive two compensation contract years).

The normal retirement age for Plan 2/3 employees is 65. However, members are eligible to retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service. Plan 3 retirement benefits may be paid at age 55 with 10 years of service. Plan 2/3 benefits are 2 percent of the average final compensation per year of service for members not enrolled in Plan 3 Defined Contribution Plan (DC) and 1 percent of the average final compensation per year of service for members enrolled in Plan 3 DC. TRS Plan 1 and Plan 2/3 also provide a costof-living allowance indexed to the Seattle Consumer Price Index capped at 3 percent annually (average final compensation is based on the greatest compensation during any consecutive 60 month period). Plan 2/3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 with 30 years of service, a 3% per year reduction applies, otherwise an actuarial reduction will apply.

Death and disability benefits are available in Plan 1. TRS Plan 1 members receive the following additional lump sum death benefits: retired members - \$400 (if at least ten years of membership service), active members - \$600. Members on temporary disability receive a temporary life annuity of \$180 per month payable up to two years. After five years of service, members on a disability retirement receive an allowance based on salary and service to date of disability. Members prior to April 25, 1973 may elect a benefit based on the formula in effect at that time.

Legislation passed in the 2001 session increases the number of hours a retiree can work before there is a suspension in their benefit. The cost impact of this provision is to be studied over the next several years. There were no material changes in TRS benefit provisions effective for the fiscal year ended June 30, 2001.

## School Employees' Retirement System (SERS)

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans: Plan 2/3 is a defined benefit plan and Plan 3 is a defined contribution plan. SERS Plan 2/3 was formed by transferring school employees from PERS Plan 2 to SERS Plan 2/3 on September 1, 2000. These members had the option of transferring to SERS Plan 3. Those school employees hired after September 1, 2000, become SERS Plan 3 members. SERS retirement benefits are financed from a combination of investment earnings and employer and Employee contributions to employee contributions. SERS accrue interest at a rate specified by DRS. During Fiscal Year 2001, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in SERS can elect to withdraw total employee contributions and interest earnings thereon upon termination.

Membership in the system includes non-certificated employees of school districts, except those in PERS Plan 1.

Retirement benefit provisions are established in state statute and may be amended only by the state Legislature. SERS Plan 2 benefits are vested after an employee completes five years of eligible service, and from five to ten years in SERS Plan 3.

The normal retirement age for Plan 2/3 employees is 65. However, members are eligible to retire at the age of 65 with five years of service, or at the age of 55 with 20 years of service. Plan 3 retirement benefits may be paid at age 55 with 10 years of service. Plan 2/3 benefits are 2 percent of the average final compensation per year of service for members not enrolled in Plan 3 Defined Contribution Plan (DC) and 1 percent of the average final compensation per year of service for members enrolled in Plan 3 DC. SERS Plan 2/3 also provides a cost-of-living allowance indexed to the Seattle Consumer Price Index capped at 3 percent annually (average final compensation is based on the greatest compensation during any consecutive 60 month period). Plan 2/3 retirements prior to the age of 65 receive reduced benefits. If retirement is at age 55 with 30 years of service, a 3% per year reduction applies, otherwise an actuarial reduction will apply.

Legislation passed in the 2001 session increases the number of hours a retiree can work before there is a suspension in their benefit. The cost impact of this provision is to be studied over the next several years. A technical correction was made in the funding provisions for this plan.

There were no other material changes in SERS benefit provisions effective for the fiscal year ended June 30, 2001.

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF participants who joined the system by September 30, 1977 are Plan 1 members. Those joining after September 30, 1977 are Plan 2 members. LEOFF retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation where the state pays the remainder through state legislative appropriations. Employee contributions to LEOFF accrue interest at a rate specified by DRS. During Fiscal Year 2001, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in LEOFF can elect to withdraw total employee contributions and interest earnings thereon upon termination. Effective July 1, 2000, the employer and employee contribution rate, for LEOFF Plan 1, is set to zero contingent on the plan remaining fully funded.

LEOFF was established in 1970 by the Legislature. Membership includes all full-time, fully compensated, local law enforcement officers and fire fighters. LEOFF membership is comprised principally of nonstate employees.

LEOFF retirement benefits are established in state statute and may be amended only by the state Legislature. LEOFF System benefits are vested after an employee completes five years of eligible service.

Plan 1 participants are eligible to retire with five years of service at the age of 50. The benefit per year of service is calculated as a percent of average final salary as follows: 5-10 years - 1.0 percent, 10-20 years - 1.5 percent, 20+ years - 2.0 percent. The average final salary is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months salary within the last ten years of service. Retirement benefits are fully indexed to the Seattle Consumer Price Index.

Plan 2 participants are eligible to retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service. Retirement benefits prior to the age of 53 are reduced 3% for each year that the benefit commences prior to age 53. The benefit is 2 percent of average salary per year of service. The average salary is based on the highest consecutive 60 months. Retirement

benefits are indexed to the Seattle Consumer Price Index with a cap of 3 percent annually.

Significant death and disability benefits are provided by Plan 1. Death benefits for Plan 1 members on active duty consist of the following: (1) if eligible spouse, 50 percent of the average final salary, plus 5 percent of average final salary for each surviving child, with a limitation on the combined allowances of 60 percent of the average final salary; or (2) if no eligible spouse, 30 percent of average final salary for the first child plus 10 percent for each additional child, subject to a 60 percent limitation of average final salary. In addition, a duty death benefit of \$150,000 is provided to Plan 1 and Plan 2 members.

Plan 1 members are eligible for disability benefits after a six-month waiting period (during which the salary is paid by the employer). The amount of the allowance is 50 percent of the average final salary plus 5 percent for each child up to a maximum of 60 percent. Upon recovery from disability before the age of 50, a member is restored to service with full credit for service while disabled. Upon recovery after the age of 50, the benefit continues as the greater of the member's disability allowance or service retirement allowance. These benefit provisions were established by statute.

Legislation passed in the 2001 session corrected the age from which disability benefits are reduced from 55 to 53. There were no significant changes in LEOFF benefit provisions for the fiscal year ended June 30, 2001.

## Washington State Patrol Retirement System (WSPRS)

WSPRS is a single-employer retirement system comprised of one defined benefit plan. WSPRS retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Employee contributions to WSPRS accrue interest at a rate specified by DRS. During Fiscal Year 2001, the DRS-established rate on employee contributions was 5.5 percent compounded quarterly. Employees in WSPRS can elect to withdraw total employee contributions and interest earnings thereon upon termination.

The WSPRS was established by the Legislature in 1947. Any commissioned employee of the Washington State Patrol is eligible to participate.

Members are eligible to retire at the age of 55 or after 25 years of service with a benefit of 2 percent of average final salary per year of service. The benefit is capped at 75 percent of average final salary. In addition, a 2 percent cost-of-living allowance is included. Starting on

July 1, 2001 the cost-of-living allowance was increased to a 3 percent compound increase.

WSPRS retirement benefits are established in state statute and may be amended only by the state Legislature. Benefits are vested after an employee completes five years of eligible service.

Benefit provisions include death benefits; however, the system contains no disability benefits. The death benefit for a spouse of a member on active duty consists of 50 percent of average final salary, and 5 percent of average final salary for each surviving child, with a limitation on the combined allowance of 60 percent of average final salary. The death benefit also provides a uniform COLA after a member's death. In addition, a duty death benefit of \$150,000 is provided.

Effective July 1, 2001, the employee rate for WSPRS was set to the greater of 2% or employer rate (and the funding method was changed to the aggregate cost method as done for the other Plan 2/3 systems). Starting on July 1, 2001 the cost-of-living allowance was increased to a 3 percent compound increase. Voluntary Department of Transportation overtime was excluded from the definition of salary. There were no other significant changes in WSPRS benefit provisions for the fiscal year ended June 30, 2001.

There were significant changes in benefit provisions for those commissioned after January 1, 2003:

- 1. Changing from a 2 year to a 5 year Average Final Salary (AFS).
- 2. Excluding annual and holiday pay cash-outs.
- 3. Changing military service to include only up to 5 years interruptive military service.
- 4. Removing the post-retirement death benefit and allowing the member to select an actuarial equivalent benefit option at retirement.
- 5. Changing the pre-retirement death benefit to return of the member's accumulated contributions for members who are single or have less than ten years of service. For a married member or one with an eligible child, changing the pre-retirement death benefit to a reduced accrued benefit or 150 percent of the member's accumulated contributions at the survivor's option.

These changes will be reflected in valuations which include members commissioned after January 1, 2003.

### **Judicial Retirement System (JRS)**

JRS is an agent multiple-employer retirement system comprised of a single defined benefit plan. JRS retirement benefits are financed on a pay-as-you-go basis

from a combination of investment earnings, employer contributions, employee contributions, and a special funding situation where the state pays the remaining contributions. JRS employees accrue no interest on contributions and may not elect to withdraw their contributions upon termination.

JRS was established by the Legislature in 1971. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts on or after August 9, 1971. The system was closed to new entrants on July 1, 1988, with new judges joining PERS Plan 2.

Benefit provisions are established in state statute and may be amended only by the state Legislature. Any member who involuntarily terminates with 12 or more years of credited service and 15 years after beginning judicial service, or voluntarily terminates with 15 or more years of credited service, is vested and shall receive retirement benefits upon attaining the age of 60. Retirement benefits are 3 percent of the average final compensation for 10-15 years of service, and 3.5 percent for 15 or more years of service.

Death and disability benefits are also provided. Eligibility for death benefits while on active duty requires ten or more years of service. A monthly spousal benefit is provided which is equal to 50 percent of the benefit a member would have received if retired, or if greater, 25 percent of the average final compensation of the member. These benefits terminate with the death or remarriage of the recipient. If the member is retired, a 50 percent allowance is provided to the surviving spouse that has been married to the judge at least three years at the time of death. Benefits terminate on remarriage. For members with ten or more years of service, a disability benefit of 50 percent of salary is provided.

There were no significant changes made in JRS benefit provisions for the fiscal year ended June 30, 2001.

#### Judges

The Judges' Retirement Fund is an agent multipleemployer retirement system comprised of a single defined benefit plan. Retirement benefits are financed on a pay-as-you-go basis from a combination of employee contributions, employer contributions, and a special funding situation where the state pays the remaining contributions. Employees do not earn interest on their contributions, nor can they elect to withdraw their contributions upon termination.

The Judges' Retirement Fund was created by the Legislature on March 22, 1937, pursuant to chapter 2.12 RCW, to provide retirement benefits to judges of the Supreme Court, Court of Appeals, or Superior Courts of

the state of Washington. Subsequent legislation required that all judges first appointed or elected to office on or after August 9, 1971 enter the Judicial Retirement System.

Benefit provisions are established in statute and may be amended only by the state Legislature. Any member who has ten years of credited service and attains the age of 70 or has served as a judge for an aggregate of 18 years, regardless of age, is vested and entitled to receive a retirement allowance upon leaving service. Any member who leaves eligible service after having served as a judge for an aggregate of 12 years is vested and eligible for a partial retirement allowance. With the exception of a partial retirement allowance, the member receives a benefit equal to one-half of the monthly salary being received as a judge at the time of retirement, or at the end of the term immediately prior to retirement if retirement occurs after the expiration of the member's term in office. A partial retirement allowance is based on the proportion of the member's 12 or more years of service in relation to 18 years of service.

There were no significant changes made in Judges benefit provisions for the fiscal year ended June 30, 2001.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

VFFRPF is a cost-sharing multiple-employer retirement system that provides death and active duty disability benefits to all members, and optional defined benefit pension plan payments.

VFFRPF retirement benefits are financed from a combination of investment earnings, member contributions, municipality contributions, and a special funding situation where the state pays the remaining contributions. VFFRPF members accrue no interest on contributions and may elect to withdraw their contributions upon termination.

VFFRPF was created by the Legislature in 1945. Membership in the system requires volunteer service with a fire department of an electing municipality of Washington State.

Retirement benefits are established in state statute and may be amended only by the state Legislature. Since retirement benefits cover volunteer service, benefits are paid based on years of service not salary. Members are vested after ten years of service.

After 25 years of active membership, members having reached the age of 65 and who have paid their annual retirement fee for 25 years are entitled to receive a monthly benefit of \$30 plus \$10 per year of service. The maximum monthly benefit is \$280. Reduced pensions

are available for members under the age of 65 or with less than 25 years of service.

Death and active duty disability benefits are provided at no cost to the member. Death benefits in the line of duty consist of a lump sum of \$2,000. Funeral and burial expenses are also paid in a lump sum of \$2,000 for members on active duty. Members receiving disability benefits at the time of death shall be paid \$500. Members on active duty shall receive disability payments of \$2,550 per month for up to six months; thereafter, payments are reduced. Disabled members receive \$1,275 per month, their spouse \$255, and dependent children \$110. Benefit provisions for VFFRPF are established under the authority of chapter 41.24 RCW.

Effective July 1, 2001, the disability income benefits and the maximum survivor benefits under the Relief Plan are increased for increases in the CPI.

There were no other significant changes in VFFRPF benefit provisions for the fiscal year ended June 30, 2001.

## C. Funding Policies

During the 2001 Session, the Legislature decided to adopt rates based on the 1999 valuation calculated in accordance with the Funding Policy with the following modifications:

- 1. An 8% investment return assumption was prescribed.
- 2. A 4.5% salary inflation assumption was prescribed.
- 3. The amortization of the PERS Plan 1 and TRS Plan 1 unfunded actuarial liability was extended to June 30, 2024. This amortization will no longer be reduced due to future gain sharing.

This replaced the rates adopted by the Pension Funding Council for the 2001-03 Biennium, as adjusted for legislation passed since they were adopted.

A four-year asset smoothing technique is adopted for studies done after July 1, 2001, along with the above changes, subject to future modification by the Pension Funding Council.

### Public Employees' Retirement System (PERS)

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates and Plan 2 employer and employee rates. The employee contribution rate for Plan 1 is established by statute at 6 percent and does not vary from year to year. The employer and employee contribution rates for Plan 2 are developed by the Office of the State Actuary to fully fund Plan 2. The methods

used to determine the contribution requirements are established under state statute in accordance with chapters 41.40 and 41.45 RCW. All employers are required to contribute at the level required by the Legislature.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2001 were as follows:

PERS Actual Contribution Rates

T ETTO Flotadi Continuation Flatos				
	PLAN 1	PLAN 2		
Employer Rates:				
State agencies*	4.67%	4.67%		
Local governmental units*	4.67%	4.67%		
State gov't elected officials*	6.89%	4.67%		
Employee Rates:				
State agencies	6.00%	2.43%		
Local governmental units	6.00%	2.43%		
State gov't elected officials	7.50%	2.43%		

<sup>\*</sup>Includes an administrative expense rate of 0.23 percent.

## Teachers' Retirement System (TRS)

Each biennium the state Pension Funding Council adopts Plan 1 employer contribution rate and Plan 2/3 employer and employee contribution rates. The employee contribution rate for Plan 1 is established by statute at 6 percent and does not vary from year to year. The employer and employee contribution rates for Plan 2/3 are developed by the Office of the State Actuary to fully fund Plan 2/3. The methods used to determine the contribution requirements are established under state statute as per chapters 41.32 and 41.45 RCW. employers are required to contribute at the level established by the Legislature. Employees who participate in the DC portion of the TRS 2/3 Plan do not contribute to the DB portion of the TRS 2/3 Plan.

Required contributions (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2001 were as follows:

TRS Actual Contribution Rates

THO Notaci Continuation Nates				
Employer Rates *	PLAN 1 7.33%	<u>PLAN 2/3</u> 7.33%		
Employee Rates: State agencies	6.00%	3.01%		
Local governmental units	6.00%	3.01%		
State gov't elected officials	7.50%	3.01%		

<sup>\*</sup> Includes an administrative expense rate of 0.23 percent.

## School Employees' Retirement System (SERS)

Each biennium the state Pension Funding Council adopts Plan 2/3 employer and employee contribution rates. The employer and employee contribution rates for Plan 2/3 are developed by the Office of the State Actuary to fully fund Plan 2/3. The methods used to determine the contribution requirements are established under state statute as per chapters 41.35 and 41.45 RCW. All employers are required to contribute at the level established by the Legislature. Employees who participate in the SERS 3 defined contribution plan do not contribute to the defined benefit portion of the SERS 2/3 Plan.

Required contributions (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2001 were as follows:

## **SERS Actual Contribution Rates**

	PLAN 1	PLAN 2/3
Employer Rates*	NA	4.67%
Employee Rates	NA	2.43%

<sup>\*</sup>Includes an administrative expense rate of 0.23 percent

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

For Plan 1, employers and employees are required to contribute at a rate of 6 percent, and the state is responsible for the balance of the funding at rates set by the Pension Funding Council. Employer and employee contribution rates are developed by the Office of the State Actuary to fully fund the plan. Plan 2 employers and employees are required to pay at the level adopted by the Department of Retirement Systems in accordance with chapter 41.45 RCW. All employers are required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2001 were as follows:

**LEOFF Actual Contribution Rates** 

	on the detroit it date	, ,
	PLAN 1	PLAN 2
Employer Rates:		
Ports and Universities*	NA	7.01%
Local governmental units*	0.23%	4.30%
Employee Rates:		
Ports and Universities	NA	6.78%
Local governmental units	NA	6.78%
State of Washington	NA	2.71%

<sup>\*</sup>Includes an administrative expense rate of 0.23 percent.

The Legislature, by means of a special funding arrangement, appropriated money from the General Fund to supplement the current service liability and fund the prior service costs of Plan 1 in accordance with the requirements of the Pension Funding Council. However,

this special funding situation is not mandated by the State Constitution and this funding requirement could be returned to the employers by a change of statute.

## Washington State Patrol Retirement System (WSPRS)

State statute (chapter 43.43 RCW) obligates employees to contribute at a fixed rate of 3 percent for Fiscal Year 2001. The contribution rate for the state is adopted by the Pension Funding Council in accordance with chapter 41.45 RCW. The state is required to contribute at the level required by state statute.

Required contribution rates (expressed as a percentage of current year covered payroll) at the close of Fiscal Year 2001 were as follows:

#### WSPRS Actual Contribution Rates

Employer Contributions	0.00%
Employee Contributions	3.00%

## **Judicial Retirement System (JRS)**

Contributions made are based on rates set in chapter 2.10 RCW. By statute, employees are required to contribute 7.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the JRS on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2001, the state contributed \$7 million.

#### **Judges**

Contributions made are based on rates set in chapter 2.12 RCW. By statute, employees are required to contribute 6.5 percent with an equal amount contributed by the state. In addition, the state guarantees the solvency of the Judges' Retirement Fund on a pay-as-you-go basis. Each biennium, the Legislature, through biennial appropriations from the General Fund, contributes amounts sufficient to meet benefit payment requirements. For Fiscal Year 2001, the state contributed \$.75 million.

## The Volunteer Fire Fighters' Relief and Pension Fund (VFFRPF)

The retirement provisions of VFFRPF is funded through member contributions of \$30 per year, employer contributions of \$30 per year, and 40 percent of the Fire Insurance Premium Tax, as per chapter 41.24 RCW. VFFRPF members earn no interest on contributions and may elect to withdraw their contributions upon termination. The death and disability provisions of VFFRPF are funded by an employer contribution rate of \$10 per member.

Administrative expenses are funded through fire insurance premium taxes and are maintained in a separate

fund. Amounts not needed for administrative expenses are transferred to VFFRPF.

## D. Employer Contributions Required and Paid

The following table presents the state of Washington's required contributions in millions of dollars to cost-sharing plans in accordance with the funding policy. All contributions required by the funding method were paid.

	2001	2000	1999
PERS Plan 1	\$94.0	\$102.6	\$119.3
PERS Plan 2	58.2	44.1	103.0
TRS Plan 1	3.5	4.7	6.0
TRS Plan 2/3	0.3	.3	.5
SERS Plan 2/3	0.0	NA	NA
LEOFF Plan 1	0.0	0	48.8
LEOFF Plan 2	21.1	17.3	22.2
VFFRPF	3.3	2.7	2.5

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

## E. Annual Pension Cost and Net Pension Obligation

The state's annual pension cost and net pension obligation (NPO) in millions to the plans listed for the current year were as follows:

	WSPRS	JRS	Judges
Annual Required Contribution	\$(11.9)	\$13.3	\$0.2
Interest on NPO	(4.3)	2.9	(0.2)
Adjustment to annual required			
contribution	6.7	(5.6)	0.4
Annual Pension Cost	(9.5)	10.6	0.4
Less Contributions Made	0.0	7.3	8.0
Increase (decrease) in NPO	(9.5)	3.3	(0.4)
NPO at beginning of year	(54.2)	36.8	(2.6)
NPO at end of year	(63.7)	40.1	(3.0)

The valuation date for the plans is 12/31/2000. The actuarial cost method for the WSPRS is aggregate and for JRS and Judges is entry age normal. The unfunded amount is being amortized as a level dollar amount to 12/31/08 for JRS. All other methods and assumptions are the same as used in funding and disclosed in "Notes to Required Supplementary Schedules – Defined Benefit Pension Plans."

#### F. Three Year Trend Information

The following table presents three-year trend information in millions for the plans listed:

	2001	2000	1999
WSPRS			
<b>Annual Pension Cost</b>	\$(9.5)	\$(11.0)	\$(6.5)
% of APC contributed	0.0	0.0	-90.8
NPO	\$(63.7)	\$(54.2)	\$(43.2)
JRS			
<b>Annual Pension Cost</b>	\$10.6	\$10.3	\$10.3
% of APC contributed	68.9	70.9	85.4
NPO	\$40.1	\$36.8	\$33.8
Judges			
Annual Pension Cost	\$0.4	\$0.5	\$0.4
% of APC contributed	200.0	160.0	200.0
NPO	\$(3.0)	\$(2.6)	\$(2.3)

There are no long-term contracts for contributions for any of the retirement plans administered by the state.

## G. Changes in Actuarial Assumptions

For studies done after July 1, 2001, the investment assumption was changed from 7.5% to 8.0% and the salary inflation assumption was increased from 4.0% to 4.5%. The contribution rates for the 2001-03 Biennium were based on these new assumptions as well.

#### H. Changes in Benefit Provisions

The School Employees' Retirement System (SERS) 2/3, was created by the Washington State Legislature in 1998. Beginning September 1, 2000, all eligible classified employees of school districts and educational service districts who are members of PERS Plan 2 automatically become members of SERS Plan 2. The benefits in SERS Plan 2 are identical to the benefits in PERS Plan 2. SERS Plan 2 members may choose to transfer to SERS Plan 3, which offers both a defined benefit component and a defined contribution component.

Changes in contribution rates were made as described above.

The PERS, TRS, and SERS systems allowed retirees to work more hours before their benefits are suspended.

WSPRS increased their cost-of-living allowance from a simple 2% annual increase to a compound 3% annual increase. Voluntary Department of Transportation overtime was excluded from the plan's definition of salary.

LEOFF and SERS had corrections made for errors in prior legislation.

Other changes had no material impact or were not effective this year and will not be recognized until members transfer to PERS 3 as described in Section B of this note.

### I. Defined Contribution Plans

#### **Teachers Retirement System Plan 3 (TRS 3)**

The Teachers Retirement System Plan 3 is a defined contribution (DC) plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include certificated employees in grades K-12 in the public schools hired after July 1, 1996, and those TRS 2/3 members who elect to transfer. There are 331 participating employers in TRS 3. Refer to Section B of this note for TRS plan descriptions.

As established by chapter 41.34 RCW, employee contribution rates range from 5 percent to 15 percent of salaries based on age. There are currently no requirements for employer contributions.

TRS 3 DC retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefit Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, Plan 3 investments are made in the same portfolio as that of the TRS 2/3 defined benefit plan.

For Fiscal Year 2001, employee contributions required and made were \$125.3 million and plan refunds paid out were \$20.1 million.

## The School Employees' Retirement System (SERS 3)

The School Employees' Retirement System Plan 3 is a defined contribution (DC) plan administered by the state through the Department of Retirement Systems (DRS). Eligible employees include classified employees of school districts and educational service districts who are SERS 2/3 members after September 1, 2000, who elect to transfer. As of June 30, 2001, there are 295 participating employers in SERS 3. Refer to Section B of this note for SERS plan descriptions.

As established by RCW 41.35, employee contribution rates range from 5 percent to 15 percent of salaries based on age. There are currently no requirements for employer contributions.

SERS 3 retirement benefits are solely dependent upon the results of investment activities. Members may elect to self-direct the investment of their contributions as authorized by the Employee Retirement Benefits Board. Any expenses caused in conjunction with self-directed investments are to be paid by members. Absent a member's self-direction, SERS 3 investments are made in the same portfolio as that of the SERS 2/3 defined benefit plan.

For Fiscal Year 2001, employee contributions required and made were \$13.7 million and plan refunds paid out were \$2.2 million.

## **Judicial Retirement Account (JRA)**

The Judicial Retirement Account Plan was established by the Legislature in 1988 to provide supplemental retirement benefits. It is a defined contribution plan administered by the state of Washington Administrator for the Courts, under the direction of the Board for Judicial Administration. Membership includes judges elected or appointed to the Supreme Court, Court of Appeals, and Superior Courts, and who are members of the PERS for their services as a judge. Vesting is full

and immediate. There are three participating employers in JRA.

Employee contributions equal 2.5 percent of salary and the state, as employer, matches this amount. Contributions are collected by the Administrator for the Courts. The employer and employee obligations to contribute are established per chapter 2.14 RCW. Current-year covered payroll for JRA employees was \$19.3 million for the fiscal year ended June 30, 2001. For Fiscal Year 2001, the contribution requirement for JRA was \$968,000. Actual employer and employee contributions were \$484,000 each, for a total of \$968,000. Plan benefits paid out for Fiscal Year 2001 totaled \$335,753.

A JRA member who separates from judicial service for any reason is entitled to receive a lump-sum distribution of the accumulated contributions. If a member dies, the amount of accumulated contributions standing to the member's credit at the time of the member's death shall be paid to such a person or persons having an insurable interest in the member's life, per written designation of the member.

Membership in TRS 3, SERS 3, and the Judicial Retirement Account consisted of the following at December 31, 2000:

Plan Administered by the State	Retirees and Beneficiaries Receiving Benefits	Terminated Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members Vested	Active Plan Members Nonvested	Total
TRS 3	92	1,242	16,036	22,244	39,614
SERS 3	0	196	13,347	8,664	22,207
JRA	0	11	179	n/a	190

# Teachers' Insurance and Annuity Association/College Retirement Equity Fund (TIAA/CREF)

TIAA/CREF, privately administered defined contribution plans, provide individual retirement fund contracts for each eligible employee. There are 38 participating state employers in the TIAA/CREF plan. Eligible employees include higher education faculty and other positions as designated by each institution; participation was established under chapter 28B.10 RCW. The employee must commence participation within the first two years of employment. Once eligible to participate in this system, members are vested immediately.

Employee contribution rates, which are based on age, range from 5 to 10 percent of salary. These rates are matched by the institution and sent to TIAA/CREF. The employer and employee obligations to contribute are established per chapter 28B.10 RCW. For Fiscal Year

2001, covered payroll for TIAA/CREF employees was \$1 billion and the contribution requirement for TIAA/CREF was \$176 million. Actual employer and employee contributions were \$88 million each, for a total of \$176 million. These contribution amounts represent approximately 8 percent of covered payroll for employers and employees.

TIAA/CREF benefits are payable upon termination at the member's option unless the participant is reemployed in another institution which participates in TIAA/CREF.

Upon retirement, participant accumulations are used to purchase an annuity. The benefits are determined as follows: TIAA - accumulations are converted to a fixed guaranteed annuity payable for life. In addition to the guaranteed annuity, a dividend payment is declared each year depending on investment performance; CREF - at retirement the value of the fund is converted to a variable

annuity. This means the annuity is not guaranteed but rises and falls with the value of equity investments.

#### J. Plan Net Assets

Pension plan investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Privately held mortgages have been valued at cost which approximates fair market value. The fair value of real estate investments has been estimated based on independent

appraisals. Private equity investments are valued by independent investment advisors based on an analysis of the audited financial statements of the underlying partnerships. The pension funds have no investments of any commercial or industrial organization whose market value equals 5 percent or more of each plan's net assets.

The Combining Statement of Plan Net Assets that follows presents the principal components of receivables, investments, and liabilities.

# **Combining Statement of Plan Net Assets**

### Defined Benefit Pension Plans and Other Pension Trust Funds

June 30, 2001 (expressed in thousands)

	Public Employees' Plan 1	Public Employees' Plan 2	Teachers' Plan 1	Teachers' Plan 2/3 Defined Benefit	Teachers' Plan 3 Defined Contribution	School Employees' Plan 2/3 Defined Benefit
Assets: Cash and pooled investments	\$ 5,636	\$ 940	\$ 4,956	\$ 1,232	\$ 911	\$ 700
Receivables:			* 1,122	+ 1,2-2	* * * * * * * * * * * * * * * * * * * *	
Interest and dividends	48,858	48,390	42,053	15,531	3,881	6,186
Contributions	7,768	21,599	9,667	13,134	-	4,641
Due from other funds	3,520	312	124	8	-	3,051
Other	7,485	6,678	6,058	2,105	526	837
Total Receivables	67,631	76,979	57,902	30,778	4,407	14,715
Investments, Noncurrent:						
Asset backed securities	123,142	122,218	105,964	39,078	9,877	15,774
Collaterialized mort oblig	427,884	424,674	368,197	135,784	34,321	54,812
Commercial paper	19,682	19,534	16,937	6,246	1,579	2,521
Corporate bonds	1,376,304	1,365,978	1,184,316	436,754	110,395	176,304
Corporate stock	465,063	461,574	400,189	147,582	37,303	59,574
Govt securities domestic	89,170	88,501	76,732	28,297	7,152	11,423
Govt securities foreign	40,456	40,153	34,813	12,838	3,245	5,182
Government bonds	1,988	1,973	1,710	631	159	255
Repurchase agreements	84,576	83,941	72,778	26,839	6,784	10,834
Certificates of deposit	115,507	114,641	99,395	36,655	9,265	14,796
Mutual funds	4,595,400	4,560,922	3,954,363	1,458,297	368,602	588,669
Mortgages	227,022	225,318	195,353	72,043	18,210	29,081
Real estate	862,256	855,787	741,975	273,627	69,163	110,455
Private equity	1,361,913	1,351,695	1,171,933	432,187	109,241	174,460
Investments on loan	468,559	465,044	403,197	148,692	37,584	60,023
Short term investments	387,624	397,199	341,049	136,746	29,393	41,419
Other noncurrent investments	1,628	392	1,288	371	813,523	167
Total Investments, Noncurrent	10,648,174	10,579,544	9,170,189	3,392,667	1,665,796	1,355,749
Total Assets	10,721,441	10,657,463	9,233,047	3,424,677	1,671,114	1,371,164
Liabilities:						
Obligations under security						
lending agreements	484,399	480,130	417,058	154,363	38,485	61,531
Accrued liabilities	21,859	12,626	17,839	4,277	579	1,425
Due to other funds	643	4,516	275	592	-	3,723
Total Liabilities	506,901	497,272	435,172	159,232	39,064	66,679
Net Assets Held in Trust						
for Pension Benefits						
(Schedule of funding progress						
by plan begins on page 96)	\$ 10,214,540	\$ 10,160,191	\$ 8,797,875	\$ 3,265,445	\$ 1,632,050	\$ 1,304,485

School Employees' Plan 3			Washington State Patrol	Judicial	Judicial	Judges'	Volunteer Fire Fighters'	
Defined	LEOFF	LEOFF	Retirement	Retirement	Retirement	Retirement	Retirement	Totals
Contribution	Plan 1	Plan 2	System	System	Account	Fund	System	June 30, 2001
\$ 250	\$ 1,915	\$ 456	\$ 489	\$ 344	\$ 6	\$ 4,910	\$ 4,375	\$ 27,120
1,677	23,869	11,203	3,149	34			549	205,380
1,077	23,007	7,472	82	18	-	1	J47	64,382
_	7	6	1	2	_	19	5	7,055
227	3,297	1,550	428	22	-	-	74	29,287
1,904	27,173	20,231	3,660	76	-	20	628	306,104
·		· ·	· · ·					·
4,036	60,144	28,269	7,943	-	-	-	1,386	517,831
14,022	208,985	98,228	27,598	-	-	-	4,816	1,799,321
645	9,613	4,518	1,270	-	-	-	222	82,767
45,103	672,207	315,953	88,771	-	-	-	15,492	5,787,577
15,241	227,144	106,763	29,997	-	-	-	5,235	1,955,665
2,922	43,552	20,470	5,752	-	-	-	1,004	374,975
1,326	19,759	9,287	2,609	-	-	-	455	170,123
65	971	456	128	-	-	-	22	8,358
2,772	41,308	19,416	5,455	-	-	-	952	355,655
3,785	56,416	26,517	7,450	-	-	-	1,300	485,727
150,598	2,244,462	1,054,947	296,403	-	-	-	51,727	19,324,390
7,440	110,881	52,116	14,643	-	-	-	2,555	954,662
28,257	421,139	197,945	55,615	-	-	-	9,706	3,625,925
44,632	665,179	312,649	87,843	-	-	-	15,330	5,727,062
15,355	228,851	107,565	30,222	-	-	-	5,274	1,970,366
28,259	189,770	97,576	25,297	9,517	-	-	4,347	1,688,196
140,984	705	93	89	68	9,361	781	183	969,633
505,442	5,201,086	2,452,768	687,085	9,585	9,361	781	120,006	45,798,233
507,596	5,230,174	2,473,455	691,234	10,005	9,367	5,711	125,009	46,131,457
16,634	236,525	111,312	31,242	64	1	741	5,605	2,038,090
490	7,381	2,730	1,130	149	-	12	137	70,634
	106	177	5	-	-	-	1	10,038
17,124	244,012	114,219	32,377	213	1	753	5,743	2,118,762
\$ 490,472	\$ 4,986,162	\$ 2,359,236	\$ 658,857	\$ 9,792	\$ 9,366	\$ 4,958	\$ 119,266	\$ 44,012,695

#### Note 18 - Segment Information - Enterprise Funds

The state of Washington operates enterprise funds which are intended to be self-supported through fees charged to the public, or where a periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Enterprise fund activities operated by the state include the following:

#### Liquor Fund

The Liquor Fund is used to account for the administration and operation of state liquor stores and warehouses, and the distribution of net proceeds.

#### Workers' Compensation Fund

The Workers' Compensation Fund is used to account for the workers' compensation program which provides medical, time-loss, and disability benefit payments to qualifying individuals sustaining work-related injuries.

#### Convention and Trade Fund

The Convention and Trade Fund is used to account for the acquisition, design, construction, promotion and operation of the State Convention and Trade Center.

#### **Lottery Fund**

The Lottery Fund is used to account for lottery ticket revenues, administrative and operating expenses of the Lottery Commission, and the distribution of revenue.

#### Student Services Fund

The Student Services Fund is used by colleges and universities principally for bookstore, cafeteria, parking, student housing, food service, and hospital business enterprise activities.

#### All Other Enterprise Funds

Fees charged by the various activities including the Department of Corrections' Vocational and Educational programs, the Guaranteed Tuition Program, and operation of certain computer systems.

The table below reflects in a summarized format the significant enterprise fund activities that have occurred during the fiscal year ended June 30, 2001. Interfund transactions have not been eliminated for purposes of this analysis (expressed in thousands):

	Liquor Fund	Workers' Comp. Fund	Convention and Trade Fund	Lottery Fund	Student Services Fund	All Other Enterprise Funds	Total Enterprise Funds
Operating Revenues	\$ 94,433	\$ 1,657,168	\$ 9,626	\$ 483,906	\$ 818,924	\$ 26,316	\$ 3,090,373
Depreciation and Amortization	177	1,864	4,148	235	31,495	2,473	40,392
Operating Income (Loss)	25,675	(422,674)	(8,507)	130,984	(18,419)	(17,328)	(310,269)
Operating Interfund Transfers (Net)	(54,073)	(11,096)	(13)	(127,337)	13,015	6,110	(173,394)
Tax Revenue	43,519	-	42,271	-	-	445	86,235
Net Income (Loss)	(5,067)	(362,864)	23,988	51,153	(715)	(2,295)	(295,800)
Current Capital Contribution (Return)	-	-	-	-	-	(1,147,658)	(1,147,658)
Net Working Capital	10,691	(1,525,224)	20,144	18,392	266,874	69,991	(1,139,132)
Change in Fixed Assets	10,152	(2,297)	40,325	(113)	78,753	(851,056)	(724,236)
Total Assets	74,915	9,552,333	379,488	624,631	1,269,221	239,090	12,139,678
Bonds and Other Long-Term Liabilities							
Payable from Operating Revenues	21,711	12,983,876	311,464	476,317	304,082	106,114	14,203,564
Total Equity	13,208	(5,426,175)	54,366	55,386	776,465	68,859	(4,457,891)

#### Note 19 - Condensed Financial Information - Component Units

The state has five proprietary type component units. Four of these components are financing authorities. They issue nonrecourse revenue bonds to provide low cost capital financing for programs deemed to be in the public interest without using public funds or lending the credit of the state. These component units are as follows:

#### Housing Finance

The Washington State Housing Finance Commission makes funds available to help provide housing throughout the state and to finance or refinance nursing homes and capital facilities owned and operated by nonprofit corporations.

#### **Higher Education Facilities**

The Washington Higher Education Facilities Authority provides funding to qualified, nonprofit higher education institutions in the state.

#### Health Care Facilities

The Washington Health Care Facilities Authority makes funds available to qualified, nonprofit health care facilities in the state.

#### **Economic Development Finance**

The Washington Economic Development Finance Authority makes funds available to qualified small and medium-sized businesses in the state.

The fifth component unit is:

#### The Public Stadium

The Washington State Public Stadium Authority, was formed to acquire, construct, own and operate a stadium, exhibition center and parking garage.

The tables below present the latest financial information available for the component units (expressed in thousands):

		Higher		Economic		
Balance Sheets	Housing	Education	Health Care	Development	Public	
	Finance	Facilities	Facilities	Finance	Stadium	Totals
Assets:						
Current assets	\$ 34,295	\$ 677	\$ 1,511	\$ 153	\$ 75,148	\$ 111,784
Other nonfixed assets	13,218	1	2,136	-	13,604	28,959
Fixed assets		-	-	-	330,798	330,798
Total Assets	\$ 47,513	\$ 678	\$ 3,647	\$ 153	\$ 419,550	\$ 471,541
Liabilities:						
Current liabilities	\$ 1,451	\$ 104	\$ 112	\$ 9	\$ 21,761	\$ 23,437
Long-term liabilities	4,332	-	38	-	28,940	33,310
Total Liabilities	5,783	104	150	9	50,701	56,747
Equity	41,730	574	3,497	144	368,849	414,794
Total Liabilities and Equity	\$ 47,513	\$ 678	\$ 3,647	\$ 153	\$ 419,550	\$ 471,541

Statements of Revenues,		Higher		Economic		
Expenses, and Changes in Equity	Housing Finance	Education Facilities	Health Care Facilities	Development Finance	Public Stadium	Totals
Operating revenues	\$ 7,606	\$ 118	\$ 518	\$ 290	\$ 439	\$ 8,971
Operating expenses	6,519	181	605	145	3,914	11,364
Operating income	1,087	(63)	(87)	145	(3,475)	(2,393)
Nonoperating revenue (expenses)						
Earnings on investments	3,108	44	243	-	2,712	6,107
Sales tax	-	-	-	-	1,500	1,500
Interest	(344)	-	-	-	-	(344)
Net income	3,851	(19)	156	145	737	4,870
Equity, July 1	37,916	593	3,341	(1)	199,111	240,960
Contributions of capital	(37)	-	-	-	169,001	168,964
Equity, June 30	\$ 41,730	\$ 574	\$ 3,497	\$ 144	\$ 368,849	\$ 414,794

#### **Note 20 - Commitments and Contingencies**

#### A. Construction and Other Commitments

Outstanding commitments related to state facility construction, improvement, and/or renovation totaled \$1.5 billion at June 30, 2001.

#### **B.** Summary of Significant Litigation

The state and its agencies are parties to numerous routine legal proceedings which normally occur in governmental operations. At any given point in time, there may be numerous lawsuits involving state agencies which could impact expenditures. There is a recurring volume of tort and other claims for compensation and damages against the state and some specific state agencies, including the Departments of Transportation, Corrections, Social and Health Services, and the University of Washington. There are risk management funds reserved by the state for these claims and insurance is available to pay a portion of damages for certain types of claims. There has been a trend over the past two years of higher jury verdicts on certain types of damage claims. collective impact of these claims, however, is not likely to have a material impact on state revenues or expenditures.

#### Social Service Program Administration Litigation

During the reporting period, there were a number of lawsuits challenging the management and administration of state programs. Some lawsuits seek an expansion of program social services for certain constituents. In *Allen* 

v. Western State Hospital, for instance, the Washington Protection and Advocacy System has filed a class action lawsuit on behalf of patients with developmental disabilities at Western State Hospital alleging that the state programs are inadequate and the state has failed to provide community base services when appropriate. The trial has been stayed pending further review of whether program changes and funding requests to the Legislature by the Department of Social and Health Services will resolve claims. Arc, et al. v. Quasim is a class action on behalf of the persons with developmental disabilities seeking access to Medicaid funded services. The trial has been stayed based on a settlement agreement contingent on additional future funding by the Legislature. If these claims are not resolved through settlement and the cases go to trial, it is difficult to estimate with any certainty the potential amount of damages which might be recovered. These lawsuits, however, are not expected to have a material impact on state revenues or expenditures. If relief is granted, there would be a need to reprioritize agency program expenditures in the budget process to provide program support for individuals in these classes.

#### Social Security Benefits

There is a class action lawsuit challenging the Department of Social and Health Services' authority to use Social Security benefits received on behalf of a foster child when it acts as a representative payee and applies the benefits toward the costs of the child's foster care. The Department currently receives \$600,000 a month in Social Security monies that it uses for this purpose. This is consistent with the practice in other states. The lawsuit sought a declaratory ruling that the state may not obtain and use such funds for foster care services, along with a refund of funds used in the past. The State Supreme Court has determined that the Department may not use the Social Security funds in this manner. A motion for reconsideration has been filed and it is likely the United. States. Supreme Court will be asked to review this decision. If relief is affirmed, there would be a reduction of revenue to the state in the future, resulting in a need to seek additional funding or reprioritize use of existing funding. There also would be a follow-up proceeding to determine to what extent there should be refunds. It is difficult to estimate with any certainty the potential amount of refunds which might be recovered.

#### Business and Occupation Tax Structure Litigation

Over the past ten years, we have reported on the recurring litigation challenging the state's business and occupation tax structure (referred to as the interstate manufacturers litigation). This litigation represents the claims of approximately 115 corporate taxpayers for business and occupation tax refunds from periods from 1980 to the present. In the most recent round of this litigation, the United States Supreme Court denied certiorari review of an April 1999 decision by the Washington State Supreme Court. W.R. Grace & Co. -Conn. And Chrysler Motors Corporation v. State of Washington, Department of Rev., and Buffelen Woodworking Co., et al. v. State of Washington, Department of Rev. The State Supreme Court denied claims for a refund except to the extent the taxpayers could demonstrate entitlement to credits against their Washington State tax liability measured by gross receipt of taxes paid to other taxing jurisdictions outside of the In spite of the case history, the cases were remanded to Thurston County Superior Court, and the taxpayers have waived refunds measured by tax credits. The taxpayers continue to use other refund claims to try to re-present the issue to the United States Supreme Court. Sizeable refund awards, however, are considered remote.

#### Medicaid Reimbursement Litigation

In the past there has been periodic litigation involving Medicaid reimbursement issues. Over the last three years, there has been an increase in the number and types of claims. Currently, there are three lawsuits which raise issues such as eligibility for Medicaid benefits and the proper formula for cost reimbursement. In the previous cases, these types of claims have been limited and focused by courts through motion practice and eventually resolved through settlement agreements and legislative appropriation. It is difficult to predict whether the current cases might result in any significant amount of reimbursement under the theories presented. If substantial costs are recovered in any of those proceedings, there would be a need to reprioritize agency program expenditures in the budget process to cover any additional costs.

#### C. Federal Assistance

The state has received federal financial assistance for specific purposes that are generally subject to review or audit by the grantor agencies. Entitlement to this assistance is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of assistance for allowable purposes. Any disallowance resulting from a review or audit may become a liability of the state. The state does estimate and recognize a claims and judgments liability for disallowances when determined by the grantor agency or for probable disallowances based on experience pertaining to these grants; however, these recognized liabilities and any unrecognized disallowances are considered immaterial to the state's overall financial condition.

#### D. Arbitrage Rebate

Rebatable arbitrage is defined by the Internal Revenue Service Code Section 148 as earnings on investments purchased from the gross proceeds of a bond issue that are in excess of the amount that would have been earned if the investments were invested at a yield equal to the yield on the bond issue. The rebatable arbitrage must be paid to the federal government. State agencies and universities responsible for investments from bond proceeds carefully monitor their investments to restrict earnings to a yield less than the bond issue, and therefore limit any state arbitrage liability. The state estimates that rebatable arbitrage liability, if any, will be immaterial to its overall financial condition.

#### Note 21 - Subsequent Events

#### A. Bond Issues

In August 2001, the state issued \$306.6 million in Various Purpose General Obligation Bonds, Series 2002A, and \$31.5 million in State Housing Trust Fund Bonds, Series 2002T.

#### **B.** Certificates of Participation

In August 2001, the state issued \$2.1 million in Certificates of Participation for various statewide equipment lease purchases, Series 2001D.

In October 2001, the state issued \$6.1 million in Certificates of Participation for various statewide equipment lease purchases, Series 2001E.

In October 2001, the state issued \$4.1 million in real estate Certificates of Participation for the Department of Veteran Affairs.

In November 2001, the state issued \$1 million in Certificates of Participation for various local real estate purchases, Series 2001B.

#### C. Voter Initiatives

On November 6, 2001, voters approved Initiative 747 that limits any state and local regular property tax increases to 1% per year, unless voters approve a greater increase. The limitation on property taxes is estimated to reduce General Fund-State revenues by \$25.1 million in the 2001-2003 Biennium.

The voters also approved Initiative 773 that increases the tax on tobacco and cigarettes. The tax increase is deposited to the Health Services Account. The General Fund-State is expected to lose cigarette tax revenue because of reduced consumption. The reduced consumption is estimated to decrease General Fund revenues by \$9.1 million in the 2001-2003 Biennium.

Initiative 775 was also approved by the voters. I-775 establishes an authority to regulate and improve publicly funded in-home care services for elderly and disabled adults. This new authority is estimated to result in additional expenditures from General Fund-State totaling \$1.8 million for the 2001-2003 Biennium.

# **Required Supplementary Information**

# Public Employees' Retirement System - Plan 1

### Schedule of Funding Progress

Calendar Years 2000 through 1995 (dollars in millions)

	2000	1999	1998	1997	1996	1995
Actuarial Valuation Date	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996	12/31/1995
Actuarial Value of Plan Assets	\$ 11,111	\$ 10,456	\$ 9,219	\$ 8,211	\$ 7,197	\$ 6,440
Actuarial Accrued Liability	11,695	11,636	11,227	10,817	10,339	9,918
Unfunded Actuarial Liability	584	1,180	2,008	2,606	3,142	3,478
Percentage Funded	95%	90%	82%	76%	70%	65%
Covered Payroll	1,132	1,184	1,233	1,271	1,308	1,324
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	52%	100%	163%	205%	240%	263%
Source: Washington State Office of the State	e Actuary					

## **Teachers' Retirement System - Plan 1**

### Schedule of Funding Progress

Fiscal Years 2000 through 1995 (dollars in millions)

6/30/1999 \$ 8,696 9,529 833 91%	6/30/1998 \$ 7,819 9,354 1,535	6/30/1997 \$ 6,844 9,044 2,200	6/30/1996 \$ 5,924 8,796 2,872	6/30/1995 ** ** **
9,529 833	9,354 1,535	9,044	8,796	**
833	1,535		·	
	,	2,200	2,872	**
01%				
71/0	84%	76%	67%	**
984	1,046	1,083	1,128	**
85%	147%	203%	255%	**
			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	

<sup>\*\*</sup> data not available

# Law Enforcement Officers' and Fire Fighters' Retirement System- Plan 1 Schedule of Funding Progress

Calendar Years 2000 through 1995 (dollars in millions)

	2000	1999	1998	1997	1996	1995
Actuarial Valuation Date	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996	12/31/1995
Actuarial Value of Plan Assets	\$ 5,440	\$ 5,150	\$ 4,568	\$ 4,087	\$ 3,594	**
Actuarial Accrued Liability	4,002	4,125	3,906	3,767	4,006	**
Unfunded (Assets in Excess of)						
Actuarial Liability	(1,437)	(1,024)	(662)	(320)	412	**
Percentage Funded	136%	125%	117%	108%	90%	**
Covered Payroll	95	106	117	128	137	**
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	N/A	N/A	N/A	N/A	301%	**
** data not available						
Source: Washington State Office of the State Actuary	/					

Judicial Retirement System

Schedule of Funding Progress

Calendar Years 2000 through 1995 (dollars in millions)

	2000	1999	1998	1997	1996	1995
Actuarial Valuation Date	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996	12/31/1995
Actuarial Value of Plan Assets	\$ 10	\$ 9	\$ 8	\$ 5	\$ 4	**
Actuarial Accrued Liability	93	94	97	95	92	**
Unfunded Actuarial Liability	83	85	89	90	88	**
Percentage Funded	11%	10%	8%	5%	4%	**
Covered Payroll	4.0	4.0	4.0	4.0	5.0	**
Unfunded Actuarial Liability as a						**
Percentage of Covered Payroll	2075%	2125%	2225%	2250%	1760%	**

<sup>\*\*</sup> data not available

## Volunteer Fire Fighters' Relief and Pension Fund

### Schedule of Funding Progress

Calendar Years 2000 through 1995 (dollars in millions)

	2000	1999	1998	1997	1996	1995
Actuarial Valuation Date	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996	12/31/1995
Actuarial Value of Plan Assets	\$ 126	\$ 118	\$ 102	\$ 91	\$ 74	\$ 69
Actuarial Accrued Liability	96	98	94	69	67	65
Unfunded (Assets in Excess of)						
Actuarial Liability	(30)	(20)	(8)	(22)	(7)	(4)
Percentage Funded	131%	120%	109%	132%	110%	106%
Covered Payroll*	N/A	N/A	N/A	N/A	N/A	N/A
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A

<sup>\*</sup>Covered Payroll is not presented because it is not applicable since this is a volunteer organization.

Source: Washington State Office of the State Actuary

## **Judges' Retirement Fund**

Schedule of Funding Progress

Calendar Years 2000 through 1995 (dollars in millions)

	2000	1999	1998	1997	1996	1995
Actuarial Valuation Date	12/31/2000	12/31/1999	12/31/1998	12/31/1997	12/31/1996	12/31/1995
Actuarial Value of Plan Assets	\$ 5	\$ 4	\$ 4	\$ 4	\$ 3	**
Actuarial Accrued Liability	6	6	7	7	7	**
Unfunded Actuarial Liability	1	2	3	3	4	**
Percentage Funded	83%	67%	57%	57%	43%	
Covered Payroll	0.1	0.1	0.1	0.2	0.4	**
Unfunded Actuarial Liability as a						
Percentage of Covered Payroll	1000%	2000%	3000%	1500%	1000%	**

<sup>\*\*</sup> data not available

# **Schedules of Contributions from Employers and Other Contributing Entities**

For the Fiscal Years Ended June 30, 2001 through 1996

	2001	2000	1999	1998	1997	1996
Public Employees' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 118.8	\$ 199.2	\$ 237.6	\$ 287.2	\$ 355.0	\$ 372.0
Employers' Actual Contribution	181.7	200.2	234.3	226.1	206.0	201.0
Percentage Contributed	153%	101%	99%	79%	58%	54%
Public Employees' Retirement						
System - Plan 2 (expressed in millions)						
Employers' Annual Required	ф FF /	¢ 100 (	<b>.</b> 0//	¢ 10/2	¢ 105.0	¢ 10F0
Contribution	\$ 55.6	\$ 103.6	\$ 86.6	\$ 106.3	\$ 185.0	\$ 195.0
Employers' Actual Contribution	115.0	101.9	238.4	222.8	224.0	195.0
Percentage Contributed	207%	98%	275%	210%	121%	100%
Teachers' Retirement System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 90.6	\$ 176.1	\$ 209.7	\$ 269.7	\$ 338.0	\$ 355.0
Employers' Actual Contribution	141.3	183.0	222.5	211.6	210.0	225.0
Percentage Contributed	156%	104%	106%	78%	62%	63%
Teachers' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 40.4	\$ 56.2	\$ 45.9	\$ 59.8	\$ 82.0	\$ 79.0
Employers' Actual Contribution	69.6	75.3	100.2	105.6	103.0	79.0
Percentage Contributed	172%	134%	218%	177%	126%	100%
School Employees' Retirement						
System - Plan 2/3 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 6.7	N/A	N/A	N/A	N/A	N/A
Employers' Actual Contribution	19.9	N/A	N/A	N/A	N/A	N/A
Percentage Contributed	297%	N/A	N/A	N/A	N/A	N/A

Source: Washington State Office of the State Actuary

N/A SERS did not exist prior to 9/1/2000

<sup>\*\*</sup> data not available

# **Schedules of Contributions from Employers and Other Contributing Entities**

For the Fiscal Years Ended June 30, 2001 through 1996

	2001	2000	1999	1998	1997	1996
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 1 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.0	\$ 6.3	\$ 6.9	\$ 7.5	\$ 8.1	**
Employers' Actual Contribution	0.1	6.3	7.2	7.6	8.2	**
Percentage Contributed	NA	100%	104%	101%	101%	**
State Annual Required Contribution	(100.5)	(66.1)	(33.7)	(3.1)	67.1	**
State Actual Contribution	-	-	48.8	50.4	66.7	**
Percentage Contributed	N/A	N/A	N/A	N/A	99%	**
Law Enforcement Officers' and						
Fire Fighters' Retirement						
System - Plan 2 (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 20.3	\$ 26.9	\$ 22.3	\$ 22.5	\$ 28.1	**
Employers' Actual Contribution	31.5	26.2	34.3	31.1	28.5	**
Percentage Contributed	155%	97%	154%	138%	101%	**
State Annual Required Contribution	13.5	18.0	14.9	15.0	18.7	**
State Actual Contribution	20.9	17.1	22.2	20.1	17.7	**
Percentage Contributed	155%	95%	149%	134%	95%	**
Washington State Patrol						
Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ (11.9)	\$ (11.4)	\$ (6.7)	\$ (3.9)	\$ 0.5	**
						**
Employers' Actual Contribution	-	-	5.9	6.0	6.8	

<sup>\*\*</sup> data not available

# **Schedules of Contributions from Employers and Other Contributing Entities**

For the Fiscal Years Ended June 30, 2001 through 1996

	2001	2000	1999	1998	1997	1996
Judicial Retirement System (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 13.3	\$ 12.5	\$ 12.2	\$ 11.6	\$ 12.7	**
Employers' Actual Contribution	7.3	7.3	8.8	8.8	6.9	**
Percentage Contributed	55%	58%	72%	76%	54%	**
Judges' Retirement Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.2	\$ 0.3	\$ 0.3	\$ 0.4	\$ 0.4	**
Employers' Actual Contribution	0.8	0.8	0.8	0.8	0.8	**
Percentage Contributed	400%	267%	267%	200%	200%	**
Volunteer Fire Fighters' Relief and Pension Fund (expressed in millions)						
Employers' Annual Required						
Contribution	\$ 0.7	\$ 0.7	\$ 0.8	\$ 0.7	\$ 0.5	**
Employers' Actual Contribution	0.7	0.7	0.8	0.7	0.6	**
Percentage Contributed	100%	100%	100%	100%	120%	**
State Annual Required Contribution	\$ (1.0)	\$ 0.1	\$ 0.8	\$ (0.3)	\$ 0.4	**
State Actual Contribution	3.3	2.7	2.5	2.0	3.0	**
Percentage Contributed	N/A	2700%	313%	N/A	750%	**

<sup>\*\*</sup> data not available

### Notes to Required Supplementary Schedules Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2001

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated below. Additional information as of the latest valuation follows.

	PERS	PERS	TRS	TRS	SERS
	Plan 1	Plan 2	Plan 1	Plan 2/3	Plan 2/3
Valuation - date	12/31/2000	12/31/2000	6/30/2000	6/30/2000	12/31/2000
Actuarial cost method	entry age	aggregate**	entry age	aggregate**	aggregate**
Amortization Method:					
Funding	level %	n/a	level %	n/a	n/a
GASB	level \$	n/a	level \$	n/a	n/a
Remaining amortization					
period (closed)	6/30/2024	n/a	6/30/2024	n/a	n/a
Asset valuation method	4-year	4-year	4-year	4-year	4-year
	smoothed	smoothed	smoothed	smoothed	smoothed
	fair value	fair value	fair value	fair value	fair value
Actuarial assumptions:					
Investment rate of return	8.00%	8.00%	8.00%	8.00%	8.00%
Projected salary increases (5)	(1)	(1)	(2)	(2)	(1)
Includes inflation at	3.50% *	3.50%	3.50% *	3.50%	3.50%
Cost of living adjustments	Uniform COLA* gain sharing COLA*	CPI increase, maximum 3%	Uniform COLA* gain sharing COLA*	CPI increase, maximum 3%	CPI increase, maximum 3%

#### Significant Assumptions:

- (1) 4.7% for the first year grading to zero with 17 years of service
- (2) 5.0% for the first year grading to 1.5% with 15 years of service and .5% thereafter
- (3) 9.0% for the first year grading to .6% with 18 years of service and .5% thereafter
- (4) 6.0% followed by a non-monotonic decrease to zero after 7 years of service
- (5) Salary Inflation at 4.5% plus the merit increase described above.
- \* Generally, all retirees over age 66 receive an increase in their monthly benefit at least once a year.

The Uniform COLA increase is added every July. On 7/1/1999, it was \$0.77 per year of service.

The gain sharing COLA is added every even-numbered year if certain extraordinary investment gains are achieved. In 1998, it was \$0.11. On 1/1/2000, it was \$0.28 per year of service.

The next Uniform COLA amount is calculated as the last Uniform COLA amount plus any gain sharing COLA amount, all increased by 3%. On 7/1/2000, it is  $(\$0.77+\$0.28)\times1.03 = \$1.08$ . On 7/1/2001, it is  $(\$1.08+\$0.00)\times1.03 = \$1.11$ .

<sup>\*\*</sup> The aggregate cost method does not identify or separately amortize unfunded actuarial liabilities.

<sup>\*\*\*</sup> Pay-as-you-go for funding

LEOFF	LEOFF	WSPRS	JRS	Judges	VFFRPF
Plan 1	Plan 2				
12/31/2000	12/31/2000	12/31/2000	12/31/2000	12/31/2000	12/31/2000
entry age	aggregate**	aggregate**	entry age***	entry age***	entry age
level %	n/a	n/a	n/a	n/a	level \$
level \$	n/a	n/a	level \$	level \$	level \$
6/30/2024	n/a	n/a	12/31/2008	12/31/2008	12/31/2017
4-year	4-year	4-year	market	market	4-year
smoothed	smoothed	smoothed			smoothed
fair value	fair value	fair value			fair value
8.00%	8.00%	8.00%	8.00%	8.00%	8.00%
(3)	(3)	(4)	4.5%	4.5%	n/a
3.50%	3.50%	3.50%	3.50%	3.50%	n/a
CPI increase	CPI increase, maximum 3%	CPI increase, maximum 3%	3.00%	none	none

State of Washington
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# APPENDIX F BOOK-ENTRY TRANSFER SYSTEM

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#### **BOOK-ENTRY TRANSFER SYSTEM**

The following information has been provided by DTC. The state makes no representation as to the accuracy or completeness thereof, or as to the absence of material changes in such information subsequent to the date hereof. Beneficial Owners should confirm the following with DTC or the Participants (as hereinafter defined).

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds in the principal amount of such maturity and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over two million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system, in Authorized Denominations, must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

When notices are given, they shall be sent by the Bond Registrar to DTC only. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices will be sent to DTC. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the state as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distribution and dividend payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the state or the Bond Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the Bond Registrar or the state, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or any other nominee as may be requested by an authorized representative of DTC) is the responsibility of the state or the Bond Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Bond Registrar or the state. Under such circumstances, in the event that a successor securities depository is not obtained, new certificates are required to be printed and delivered.

The state may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

# APPENDIX G MUNICIPAL BOND INSURANCE POLICY SPECIMEN

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Financial Guaranty Insurance Company 115 Broadway New York, NY 10006 (212) 312-3000 (800) 352-0001

A GE Capital Company

## Municipal Bond New Issue Insurance Policy

Issuer:	Policy Number:			
	Control Number: 0010001			
Bonds:	Premium:			

Financial Guaranty Insurance Company ("Financial Guaranty"), a New York stock insurance company, in consideration of the payment of the premium and adject to the terms of this Policy, hereby unconditionally and irrevocably agrees to pay to State Street Back and Trust Company, N.A., or its successor, as its agent (the "Fiscal Agent"), for the benefit of Bondholders, that portion of the principal and interest on the above-described debt obligations (the "Bonds") which shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

Financial Guaranty will make such payments to the Fiscal Agent on the date such principal or interest becomes Due for Payment or on the Business Day next following the day on which Financial Guaranty shall have received Notice of Nonpayment, whichever is later. The Fiscal Agent will disburse to the Bondholder the face amount of principal and interest which is then Due for Payment but is unpaid by reason of Nonpayment by the Issuer but only upon receipt by the Fiscal Agent, in form reasonably satisfactory to it, of (i) evidence of the Bondholder's right to receive payment of the principal or interest Due for Payment and (ii) evidence, including any appropriate instruments of assignment, that all of the Bondholder's rights to payment of such principal or interest Due for Payment shall thereupon vest in Financial Guaranty. Upon such disbursement, Financial Guaranty shall become the owner of the Bond, appurtenant coupon or right to payment of principal or interest on such Bond and shall be fully subrogated to all of the Bondholder's rights thereunder, including the Bondholder's right to payment thereof.

This Policy is non-cancellable for any reason. The premium on this Policy is not refundable for any reason, including the payment of the Bonds prior to their maturity. This Policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Bond.

As used herein, the term "Bondholder" means, as to a particular Bond, the person other than the Issuer who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof. "Due for Payment" means, when referring to the principal of a Bond, the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity and means, when referring to interest on a Bond, the stated date

Financial Guaranty Insurance Company 115 Broadway New York, NY 10006 (212) 312-3000 (800) 352-0001



A GE Capital Company

## Municipal Bond New Issue Insurance Policy

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for payment of interest. "Nonpayment" in respect of a Bond means the failure of the Issuer to have provided sufficient funds to the paying agent for payment in full of all principal and interest Due for Payment on such Bond. "Notice" means telephonic or telegraphic notice, subsequently confirmed in writing, or written notice by registered or certified mail, from a Bondholder or a paying agent for the Bonds to Financial Guaranty. "Business Day" means any day other than a Saturday, Sunday of Lagy on which the Fiscal Agent is authorized by law to remain closed.

In Witness Whereof, Financial Guaranty has caused this Policy to be affixed with its corporate seal and to be signed by its duly authorized officer in facsibale to become effective and binding upon Financial Guaranty by virtue of the countersignature of its duly authorized representative.

President

Effective Date:

**Authorized Representative** 

State Street Bank and Trust Company, N.A., acknowledges that it has agreed to perform the duties of Fiscal Agent under this Policy.

**Authorized Officer** 

July how

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